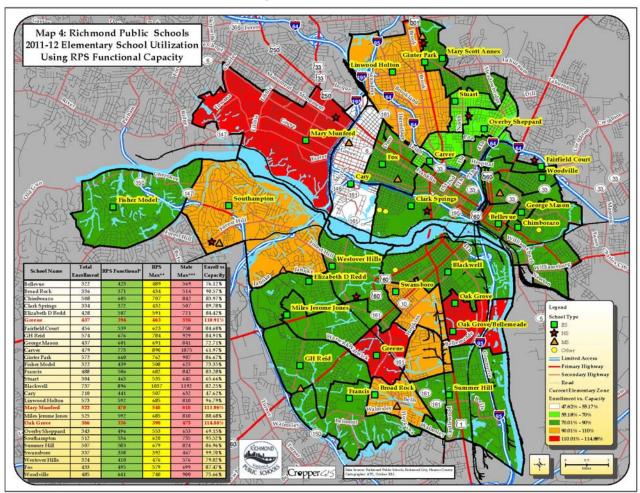
# Richmond Public Schools Rezoning Study 2011-2012: Background Report



## **Project Objectives**

- 1. Richmond Public Schools is building new schools as part of the "Building a Better Richmond" program.
  - a) 2 new elementary schools opening in January 2013
  - b) 1 new middle school opening in January 2014
  - c) 1 new high school opening in January 2015
- 2. Changes in demographics and population over time have created imbalances in building utilization amongst various schools within the district.
  - a) Some are over utilized while others are underutilized
- 3. Many of the buildings are in need of modernization or replacement, and there could be potential consolidation opportunities which can better save on costs.
- 4. These factors have created the need to take a comprehensive look at the existing Richmond Public School zones and facilities.



Cropper G/S

# Acknowledgements

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#### **School Board**

Kimberly Bridges (Chair), District 1
Dawn Page (Vice Chair), District 8
Kimberly Gray, District 2
Norma Murdoch-Kitt, District 3
Adria Graham Scott, District 4
Maurice Henderson, District 5
Chandra Smith, District 6
Donald Coleman, District 7
Evette Wilson, District 9

Dr. Yvonne W. Brandon, Superintendent of Schools

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Victoria Oakley, Chief Academic Officer Paul A. Hawkins, Chief Operating Officer

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Matthew Cropper, President Aaron Cropper, Senior GIS Developer/Analyst Jason Gibbs, GIS Technician



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# **Preface: Rezoning Study**

The material in this preface describes the Richmond Public Schools rationale behind the Rezoning Study and the formulation of the rezoning committee.

A number of points form the rationale behind this study:

- The school division will open two new elementary schools in January 2013, one new middle school in January 2014, and a new high school in January 2015.
- The school board approved a staff recommendation that a community-based rezoning committee be formed to coordinate rezoning.
- It is felt that:
  - the community will welcome opportunities to participate in the process,
  - we have a talented community willing to give of their time, and
  - a community-based committee will lead to the best solution for the city as a whole.
- The school division will also hire an outside consultant to facilitate the work of the committee and subcommittees.
- The committee will be comprised of 40-45 parents and community representatives.
- An application process will be followed for selecting committee members.
- The staff will provide data and technical support for the committees.
- This approach establishes a new and higher level of community engagement and provides numerous opportunities for public involvement through the committee, community input sessions, and public hearings.
- Multiple forms of communication will be incorporated in the process.

# **Introduction and Study Goals**

Richmond Public Schools is planning to build four new schools by 2015 (see Table 1 on the following page). When a district builds new schools it must undertake a rezoning study, the process of evaluating school attendance boundaries to reflect the addition of the new facilities, the capacities of existing schools, the placement of current and

planned educational programs and student population changes.

The School Board has initiated a community-based, comprehensive rezoning study to meet these objectives:

- 1. Richmond Public Schools is building new schools as part of the "Building a Better Richmond" program.
  - a) 2 new elementary schools opening in January 2013
  - b) 1 new middle school opening in January 2014
  - c) 1 new high school opening in January 2015
- Changes in demographics and population over time have created imbalances in building utilization amongst various schools within the district.
  - Some are over utilized while others are underutilized
- Many of the buildings are in need of modernization or replacement, and there could be potential consolidation opportunities which can better save on costs.
- 4. These factors have created the need to take a comprehensive look at the existing Richmond Public School zones and facilities.

These objectives will be met by aligning efforts that maximize the District's rezoning objectives. Every school attendance boundary will be evaluated and is subject to modification.

Any changes to school attendance boundaries will take effect beginning in the fall of 2013.

This background report was prepared to empower the volunteer committee called together to lead this grass-roots study. This report will empower committee members in two ways:

- It will expand the extensive knowledge each committee member already has of the City of Richmond and RPS.
- It will help committee members share a message with the community that is consistent and accurate.

Richmond Public Schools contracted with Cropper GIS to facilitate this community-based study. Cropper GIS has significant experience facilitating community-based rezoning studies, having assisted school districts of all sizes in Virginia (Henrico County), Maryland, Georgia, Illinois, Indiana, Ohio, New York and other states. The "GIS" in Cropper GIS stands for "geographic information systems." Geographic information systems consist of people, computer hardware and software. GIS is designed to store, analyze and output geographic data to support decision making. Maps are the most common GIS output. Because school attendance boundaries are geographic in nature, GIS is a powerful tool

promoting efficient and effective decision making when conducting rezoning studies.

Table 1. Planned Facilities and Completion Dates								
Droingt	Estimated							
Project	<b>Completion Date</b>							
(New) Broad Rock Elementary	January 2013							
(New) Oak Grove Elementary	January 2013							
(New) Martin Luther King Jr Middle	January 2014							
(New) Huguenot High	January 2015							

# **RPS Rezoning Study Guidelines and Objectives**

Richmond Public Schools has developed a body of polices and procedures to guide all rezoning studies. While these policy and procedures are included here, they can be found on the District's World Wide Web site at:

http://web.richmond.k12.va.us/AboutRPS/Rezoning/GuidingPrinciples.aspx

#### RPS Rezoning Procedural Guidelines

There are procedural guidelines that are used when attendance zones are altered:

- 1. Does this scenario best meet the guiding principles set forth by Richmond Public Schools?
- 2. Do the scenarios provide the best balance of building utilization across the school division?
- 3. Are all efforts made to minimize the impact on students as the rezoning process is implemented?
- 4. Are the scenarios best suited for transportation to/from school for parents and school buses?
- 5. Do the zones maximize the number of students who can walk to school when available while ensuring the safety of the students?
- Are all efforts made to create zones that deter students from hazardous and dangerous conditions;
   i.e. crossing busy railroad tracks and/or roads.
- 7. Do the scenarios provide a feeder system or 'pathway' from elementary to middle to high school? If the school does not feed entirely into the next level, is there a high enough percentage of students that will continue to the next school so the students have familiar faces as they are promoted to the next level.
- 8. Do the scenarios attempt to provide a school closest to where the students live?

9. Do the scenarios make all efforts to keep communities intact and not divide neighborhoods and/or apartments and subdivisions?

#### RPS Rezoning Study Objectives

There are four objectives that are followed when establishing school boundaries:

- 1. To achieve the efficient utilization of present and projected school facilities. The determining factors are:
  - Student population within school census tracts within school zones, along with enrollment forecasts.
  - Plans for new school construction.
  - Feasibility of plant expansion and/or renovation to provide comparable educational facilities.
  - Placement of special programs which affect regularly formulated capacity figures for a school building (e.g., Exceptional Education with average capacities of 9, whereas the average elementary classroom capacity is 22).
- 2. To further implement the grade organizational goal of PK-5 Elementary Schools, 6-8 Middle Schools, and 9-12 High Schools.
- 3. To maintain the concept of geographic zoning which encourages the participation and involvement of geographically contiguous communities with a school.
- 4. To provide all students the best physical learning environment possible by uniform and equitable utilization of facilities according to the needs of the educational program.

#### **Project Schedule**

Table 2 on the following page presents the rezoning project schedule. The schedule places a significant time commitment on rezoning study committee members from October 25, 2011 through May 8, 2012. Volunteer committee members are expected to:

- Meet approximately one time per month throughout the duration of the study to prepare attendance boundary options and plan community information meetings.
- Help facilitate two community information meetings.
- Possibly represent the overall committee at School Board meetings and School Board Public Hearings.



Table 2. Process & Timeline for Richmond Public Schools Rezoning Study											
	Aug. '11	Sept. '11	Oct. '11	Nov. '11	Dec. '11	Jan. '12	Feb. '12	Mar. '12	Apr. '12	May '12	June '12
TASK I: Demographic Study											
TASK II: Capacity Development											
TASK III: Rezoning Criteria/Guideline Development											
1710K III. Rezolung Cruerus/ Gumetine Development		l	TASK	IV: Rezonin	σ	l	l				
Data Collection		1	171010	TV. Rezoliii	5	ı	I	I		1	
Data Analysis / Assimilation											
Internal Logistics Planning with RPS											
Committee Application Development											
Committee Application Review/Selection											
Background Report Development											
9 , ,											
Baseline Options Development											
Community Forum #1 (3 locations): Present Project Process, Criteria, Timeline, and Redistricting Objectives to Community. Information meeting to public, without public comments.		Sept. 22, 2011									
Rezoning Meeting Series 1 - Orientation			Oct. 25, 2011								
Rezoning Meeting Series 2 - Review Background Data, Introduce Baseline Options				Nov. 15, 2011							
Rezoning Meeting Series 3 - Discuss Background Data & Baseline Options, Q&A					Dec 13, 2011						
Rezoning Meeting Series 4 - Options Development, Prepare for Community Forum #2						Jan 10, 2012					
School Board Process Update							Feb 6, 2012				
Community Forum #2 (3 locations): Present Preliminary Rezoning Options to Community for Comment/Feedback							Feb 15, 2012				
Rezoning Meeting Series 5 - Options Development							Feb 28, 2012				
Rezoning Meeting Series 6 - Options Development, Prepare for Community Forum #3							2012	Mar 13, 2012			
Community Forum #3 (3 locations): Present Updated Rezoning Options to Community for Comment/Feedback								Mar 27, 2012			
Rezoning Meeting Series 7 - Review Forum Results, Begin Recommendations									Apr 17, 2012		
Rezoning Meeting Series 8 - Finalize Recommendations & Prepare for Board Presentation										May. 8, 2012	
Presentation of Final Recommendations to the Board of Education										May 21, 2012	
School Board Public Hearings										May 29 & 31, 2012	
School Board Vote on Recommendations											June 18, 2012



Additionally, rezoning study committee members will have "homework," such as studying this background report, preparing for meetings, and talking about their work with interested citizens. Additional responsibilities of volunteer committee members are described later.

A successful school rezoning study is one which promotes effective communication between all stakeholders, from the general public to rezoning committee members to district staff and School Board members. The project schedule is designed to promote communication. The two public forums will give the public opportunity to comment and ask questions both in person and through the Internet. The School Board will receive regular progress reports. RPS and Cropper GIS will be available at all meetings of the rezoning committee meetings.

# **Rezoning Study Project Process**

While the rationale behind the rezoning project process is presented in the Preface, it is important to reiterate that:

- This process is an open process with extensive community participation.
- The process will be facilitated by an outside consultant.
- RPS staff will provide data and technical support to the committees.
- Multiple forms of communication will be incorporated into the process.

This study has five phases:

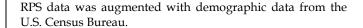
- Phase 1. Data Collection
- Phase 2. Data Assimilation
- Phase 3. Background Report Development
- Phase 4. Committee Application Development, Review, and Selection
- Phase 5. Data Analysis and Options Development: Committee Meetings, School Board Meetings and Public Forums

#### Phase 1. Data Collection

Data availability and quality are central to rezoning studies. Fortunately, Richmond Public Schools, the City of Richmond, and Henrico County have provided a comprehensive collection of district, city and county data, including:



- a wide array of GIS data,
- geocoded student membership data (historic and current),
- current & planned school facility data, and
- pertinent district policies and procedures.



Formal data collection efforts ended in September 2011 when Cropper GIS staff conducted field work throughout the City of Richmond. As the study proceeds, volunteers will provide additional data as they bring their experience and expertise to their committee work. Public input at the two community information meetings will be collated and provide valuable data. Finally, RPS and Cropper GIS staff will provide data to the committees upon request throughout the life of the study.

#### Phase 2. Data Assimilation

Once data is collected, it is necessary to integrate it into GIS to enable quick and efficient analysis and options development. Data assimilation was completed quickly and efficiently because the City of Richmond already had some of the data in usable GIS formats. For example, Cropper GIS was able to use city's data when producing the maps in Appendix D of this report.

#### Phase 3. Background Report Development

This background report was completed in October 2011 so that it could be distributed to:

- Volunteers on the Rezoning Committee
- · School Board members
- · RPS staff
- Members of the public via the RPS website

The background report is not a static document, but it will grow as the rezoning study progresses. Committee members are encouraged to organize new and updated handouts, maps and data in this report. All new materials will be made available to the public on the RPS website.

# <u>Phase 4. Committee Application Development, Review, and Selection</u>

Noted in the Preface, the School Board decided to have a grass-roots, community-based committee lead this rezoning study. Total committee membership numbers forty to forty-five volunteers. Citizens from throughout The City of Richmond will sit on the committee.

Formulation of the overall committee began in the fall of 2011 with the development of application materials (see Appendix A). Citizens of The City of Richmond were notified about the opportunity to volunteer in backpack flyers to parents, and the district's website. The opportunity to volunteer also was noted in the community information meetings held at locations in the city September 22-23, 2011 and October 4-5. Citizens interested in joining the committee applied through the RPS Web page or by submitting a hard copy application through October 10, 2011.



Cropper GIS and RPS collated and reviewed all applications and selected applicants. Criteria for selecting applicants included:

- ensuring that the different regions of The City of Richmond are equally represented,
- ensuring that a cross-section and representative body of citizens sit on the committee, and
- prioritizing applications that were objective and thoughtful.

<u>Phase 5. Data Analysis & Options Development: Committee</u> Meetings, School Board Meetings and Public Forums

Noted in the schedule (Table 2), volunteers will meet in committee meetings to analyze data, review attendance boundaries and develop rezoning options from October 2011 through May 2012. School Board action will take place on June 18, 2012. Valuable public input will be provided in two series of community information meetings, and the Board will receive progress reports throughout the life of the study.

Noted in Table 5 on the following page, the committee volunteers are not the only stakeholders in the rezoning study. The general public has important roles, as do the project consultant, the Superintendent, School Board and staff of RPS.

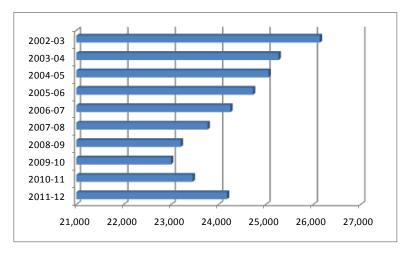
# Population and Membership Growth Trends

The membership trends of a school district cannot be described without briefly describing the demographic trends of the community encompassing the school district. If a school district is in a community with a declining population and/or aging population, membership often declines. Examples of this include some "rust-belt" school districts in the Midwest. If a school district is in a community with a growing population, membership often rises. Examples of that would be Henrico County Va. The City of Richmond has grown slightly from 2000 to 2010 (shown in Table 3) while the enrollment has declined overall from 26,136 in 2002 to 24,175 in 2011 (Table 4). Despite the overall decline from 2002 to 2011, the enrollment has seen a slight increase from 2009 to 2011.

Table 3. City of Richmond: Total Population and Population by Sex									
	2000 Census	% Change	2010						
	2000 Census	2000-2010	Census						
Total Population	197,790	3.25%	204,214						
Total Male	92,068	5.72%	97,331						
Total Female	105,722	1.10%	106,883						

Table 4. Historical Enrollment							
School Year	<b>Total Enrollment</b>						
2011-12	24,175						
2010-11	23,454						
2009-10	22,994						
2008-09	23,200						
2007-08	23,769						
2006-07	24,247						
2005-06	24,726						
2004-05	25,054						
2003-04	25,266						
2002-03	26,136						

**Chart of Total Enrollment from 2002-2011** 



Appendix E also includes detail population pyramids for each attendance zone. These paint a very vivid picture of how many school aged children live within each zone.

In addition to looking at total population and enrollment changes over time it is also important to analyze the current student migration trends. For example, how many students attend a school outside of the zone where they live? When creating school boundaries it is best to plan for the students in the area around the school. To aid in this analysis Cropper GIS has prepared a Live Attend Analysis to answer the following questions:

- 1. How many students live outside of a zone but travel in to attend?
- 2. How many students live in and attend their zoned school?
- 3. How many students live inside a zone but travel outside to attend a different school?
- 4. How many students live outside of the district but attend a certain school?

Appendix D contains these Live Attend Analysis maps.



Table 5. Outline	of Stakeholder Responsibilities
Consultant	<ul> <li>Schedule committee meetings, run meetings.</li> <li>Review committee applications and make recommendations regarding committee membership.</li> <li>Conduct public meetings to solicit feedback related to committee proposals.</li> <li>Present information regarding process and committee recommendation at the School Board's public hearing.</li> <li>Organize, summarize, present emails to committee. Create a portal to provide access to committee members to view full emails.</li> <li>Divide committee into three subcommittees to ensure no segment of the community has a majority representation on a group.</li> <li>Work with all three groups during meeting nights.</li> <li>Assist with written communication with households.</li> <li>Anticipate one committee meeting per month.</li> </ul>
Committee	<ul> <li>Committee to include approximately 40-45 members.</li> <li>Members represent schools rather than neighborhoods.</li> <li>Members selected through an application process.</li> <li>Members confirm time commitment.</li> <li>Committee has latitude to determine and will develop appropriate number of proposals to bring to community.</li> <li>Committee will develop redistricting recommendations to be presented to the School Board.</li> </ul>
General Public	<ul> <li>Informed through website.</li> <li>Invited to submit comments by email, letter, and other means.</li> <li>Invited to attend committee and public meetings.</li> </ul>
School Board	<ul> <li>Charge committee with its responsibilities.</li> <li>Identify questions the committee is expected to answer.</li> <li>Conducts public hearing for redistricting proposal (does not attend committee meetings).</li> </ul>
Superintendent	• Attends first community committee meeting, gives the charge from the Board, and then removes herself from the committee's work.
District Staff	<ul> <li>Attends every committee meeting, provides technical guidance when needed.</li> <li>Maintains web updates – notification of progress of committee.</li> <li>Responsible for mailings to households.</li> </ul>



# **School Construction, Expansion & Renovation**

As mentioned previously, the mayor of Richmond has initiated the "Building a Better Richmond" which is a Schools Capital Improvements Program that will build four new schools for RPS. The first two new buildings slated to open in January 2013 are Broad Rock and Oak Grove ES. Broad Rock will be built on the current site and Oak Grove will be built at the current Oak Grove/Bellemeade site. The new Oak Grove ES will be connected to a parks and recreation pool.

In January of 2014 the new Martin Luther King MS will open on its current site and includes possible additions to the existing site. This new building will house 800 students. In addition, the new Huguenot HS building will open in January of 2015. A new facility is being built on the existing site, which will be first new HS in the district in seventy years.

In addition to the "Building a Better Richmond" program, the Richmond Redevelopment and Housing Authority is slated to build a new Overby-Sheppard ES on the existing site, although these plans are uncertain and are not in control of Richmond Public Schools.

Map 13 in Appendix D shows the new buildings that are being constructed.



# **Map Analysis**

Geography influences school boundaries in Richmond City Schools. Noted in <u>RPS Rezoning Study Policies and Procedures</u>, one of the objectives of any school attendance boundary study is:

To maintain the concept of geographic zoning which encourages the participation and involvement of geographically contiguous communities with a school.

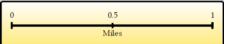
The importance of geography is noted in the District's Rezoning Procedural Guidelines:

- Major roads and natural boundaries will be used whenever feasible to define attendance zones.
- All reasonable efforts should be made to ensure contiguous geographic zones which minimize division of clearly identifiable community components (e.g. apartment units, residential subdivisions).
- Efforts will be made to establish walking schools and reasonable walking zones where feasible.
- Efforts will be made to ensure an efficient system of school bus transportation.

Maps provide the opportunity to examine physical and social geography and to discover relationships between places. Maps included in Appendix D and are given brief analysis here. While this analysis is helpful, each attendance boundary study volunteer is urged to closely analyze these maps and share their analysis with other committee members. The local knowledge and personal insight that each volunteer brings to map analysis will add valuable perspective to this study.

#### **Mapping Conventions**

When analyzing the maps in Appendix D, keep in mind these common mapping conventions used in each map.

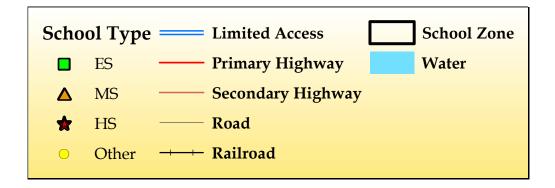


Each map will include a graphic scale bar to indicate distance between features. A graphic scale bar is very helpful to readers who download the background report and use a "zoom" function to



examine a small area of a map in detail. Each map will also contain a North Arrow that will help the map viewers determine the direction.

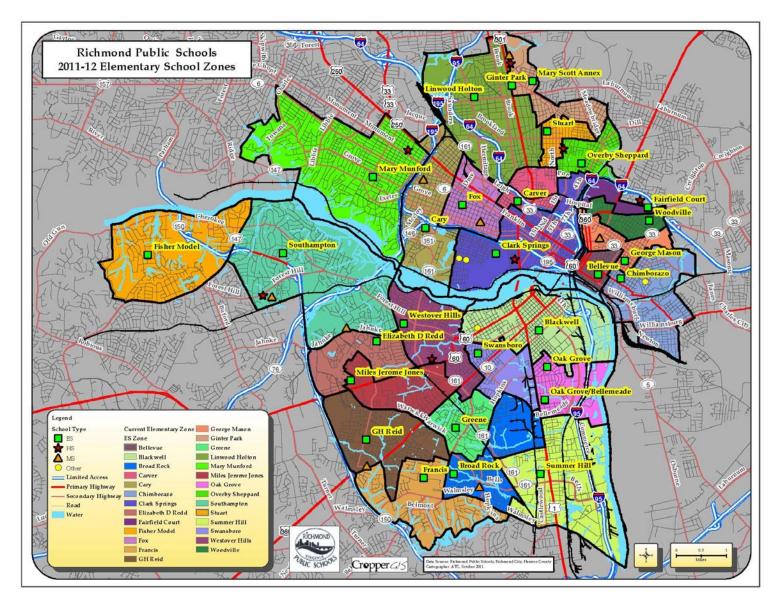
Each map has a legend showing common symbology used in all maps and, sometimes, symbology unique to a single map. Common symbols are used for schools. Squares are elementary schools (green, in color copies). Triangles are middle schools (orange, in color copies). Stars are high schools (red, in color copies), and other types of schools are yellow circles. Transportation symbology is the same in all maps. Limited access highways are a dark double line (blue and white, in color copies), highways are a dark single line (red, in color copies), and major roads are a lighter single line (light gray, in color copies). A railroad is symbolized by a line with a cross-hatch pattern. School border outlines are represented with a dark line. When maps illustrate a value in an area, darker colors represent higher values and lighter colors represent lower numbers.



## **Series 1: Current Zone Maps**

# Map 1-3. Richmond Public Schools: 2011-2012 Current Zones

The first series of maps in Appendix D depict the current zones. Each school boundary is shaded a unique color and the school building locations are labeled. The image below depicts the current 2011-12 Elementary Zones. There are also maps of the MS and HS included.



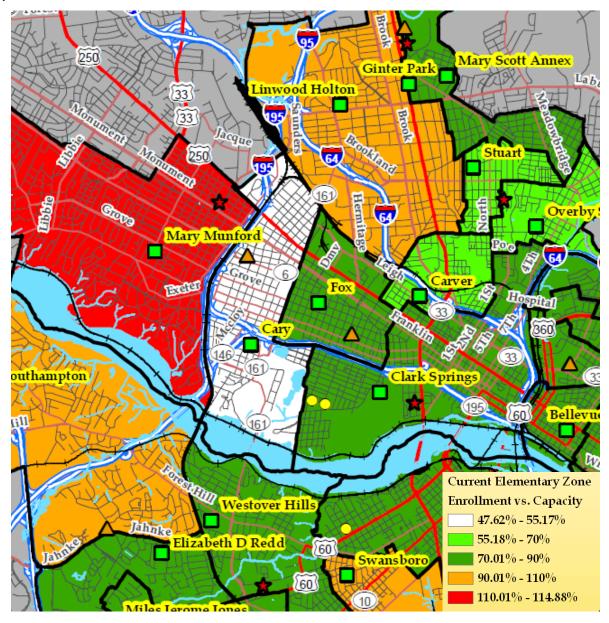


## Series 2: Membership versus School Capacity

The second series of maps consist of three choropleth maps. A choropleth map shows how a measurement varies across a region by using shades or patterns to represent a different value for each small area in the region.

## Map 4. Richmond Public Schools: 2011-2012 Elementary School Membership vs. Capacity

The image below is a detail of the fourth map in Appendix D. This image shows the relationship between projected elementary school student membership for 2011-12 and the capacity of elementary schools by symbolizing their attendance areas (outlined in black) with different shades. Review the inset of the legend. Lighter shades show schools that have more "open" seats than schools shown with darker shades. For example, Mary Munford Elementary School in the left of this image is near or at full capacity. Cary Elementary directly to the east of Mary Munford is shown in the lightest shade, so it is between 47.62% - 55.17% capacity.



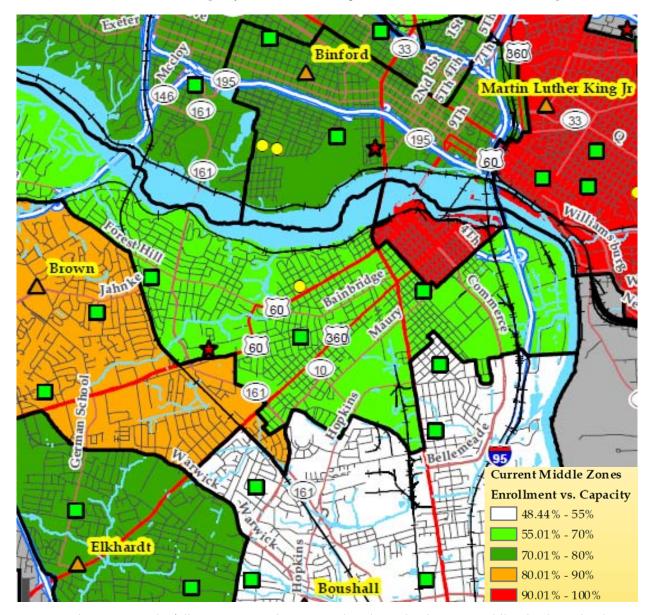
Remember to review the full map in Appendix D for a view of all elementary schools in the city.



## Map 5. Richmond Public Schools: 2011-2012 Middle School Membership vs. Capacity

This image is similar to the first map, but instead of showing the relationship between elementary school membership and capacity, the shading shows the relationship between middle school membership and middle school capacity. In this map middle school attendance areas are outlined in black, not elementary school attendance areas. The values represented by the shades also differ from the values represented in the prior elementary school map. For example, the darkest shade (red) in this middle school map represent a membership vs capacity range of 90.01-100%, while in the elementary school map the darkest shade represents a membership vs capacity range of 110.01-114.88%.

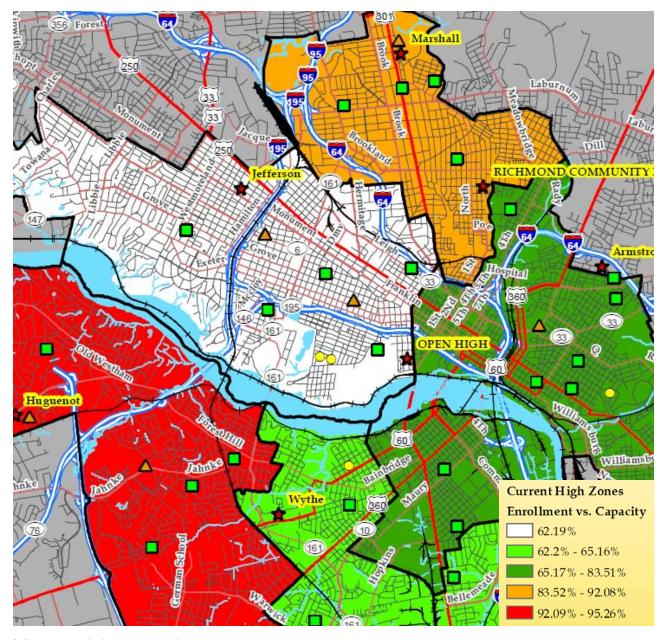
The attendance area of Boushall Middle School in the southeastern part of the city is symbolized in the lightest shade, indicating that the school is between 48.44-55% capacity. Martin Luther King Jr Middle School, in the northeastern porton is at 90.01-100%.



Again, remember to review the full map in Appendix D to see the relationship between middle school membership vs capacity for all middle schools in the city.

## Map 6. Richmond City Public Schools: 2011-2012 High School Membership vs. Capacity

This map has a similar theme as the previous two, depicting the relationship between school membership and school capacity; however, this map illustrates this relationship for high schools. Again, school attendance boundaries are symbolized with black borders and darker shades represent schools with a higher capacity levels. Note that the capacity levels represented in this map differ from the previous two.



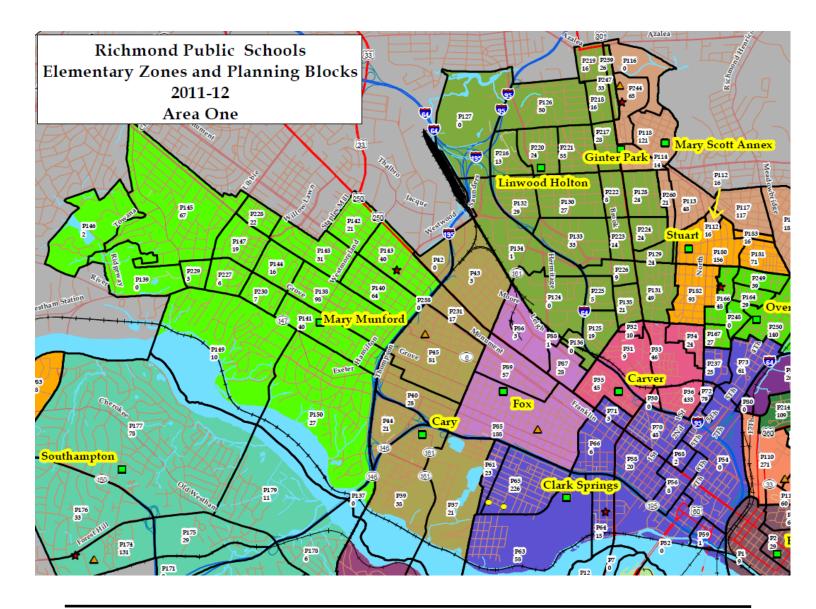
The full map is included in Appendix D.

## Series 2: Planning Block Mapping

Cropper GIS has divided the city into small geographic areas termed "Planning Blocks." Starting with the elementary attendance area level, zones are split it so that the committee can see what would happen if a certain area is moved to a different zone and how many students it would affect. When creating the planning blocks, all efforts are made to avoid dividing neighborhoods or developments so that the disruption to communities is minimized when developing scenarios. The Planning Block model has been adopted for this study, and volunteers will find that their work in examining school attendance boundaries will be greatly enhanced by studying Planning Blocks individually and by studying clusters of Planning Blocks. Indeed, volunteers will discover that they can quickly and easily create prototype school attendance areas by combining clusters of Planning Blocks.

# Map 7. Richmond Public Schools: Elementary Zones and Planning Blocks, 2011-12 Area One

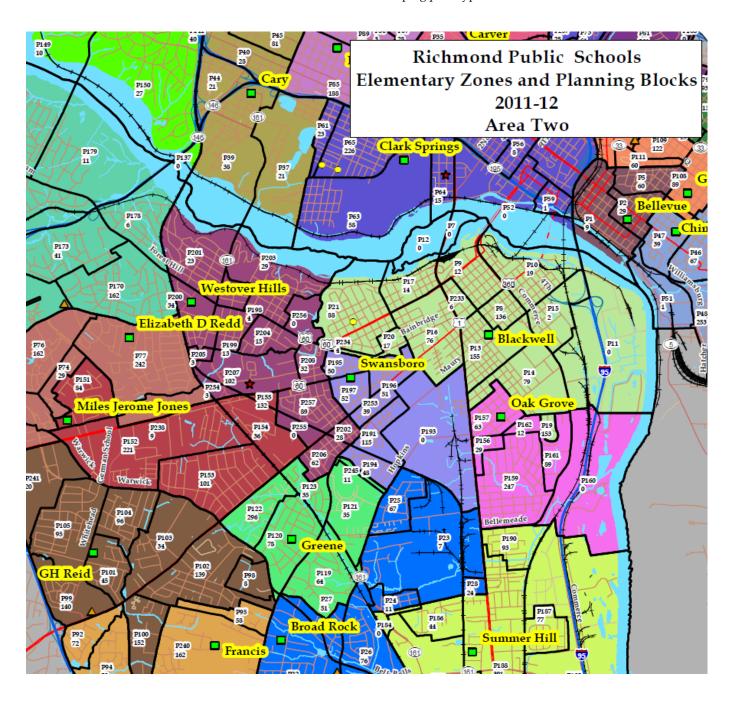
Because of the size of Richmond, the city was divided into two areas to facilitate the production of readable maps. Area One is the northern portion of the county; Area Two is the southern portion of the city. Each planning block has two labels. The top label represents the planning block ID and the bottom represents the total number of PK-5 students that live in that planning block.





## Map 8. Richmond Public Schools: Elementary Zones and Planning Blocks, 2011-12 Area Two

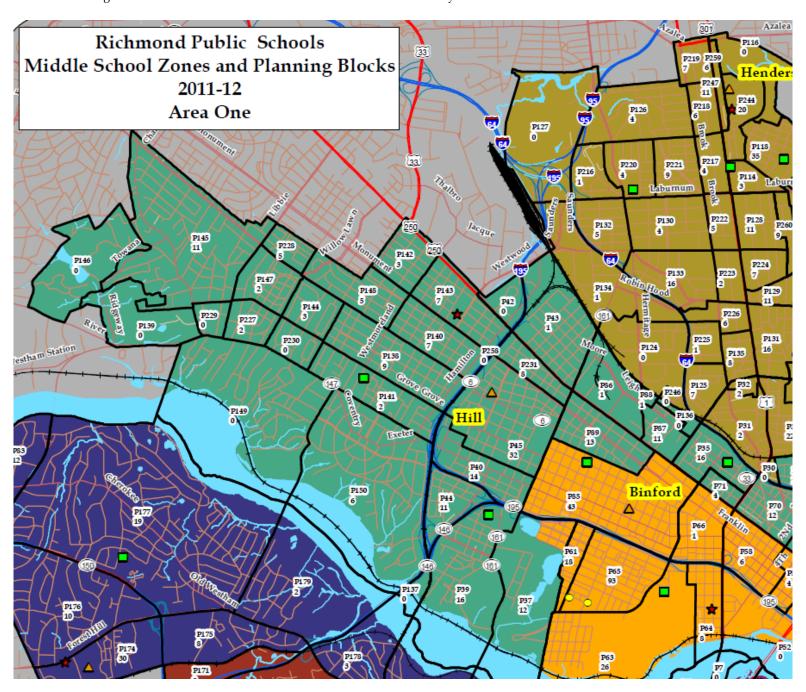
The image below details the Area Two portion of the city. Again, each planning block has two labels. The top label represents the planning block ID and the bottom represents the total number of PK-5 students that live in that planning block. Volunteers will find these ID numbers useful in their discussions and when developing prototype attendance areas.





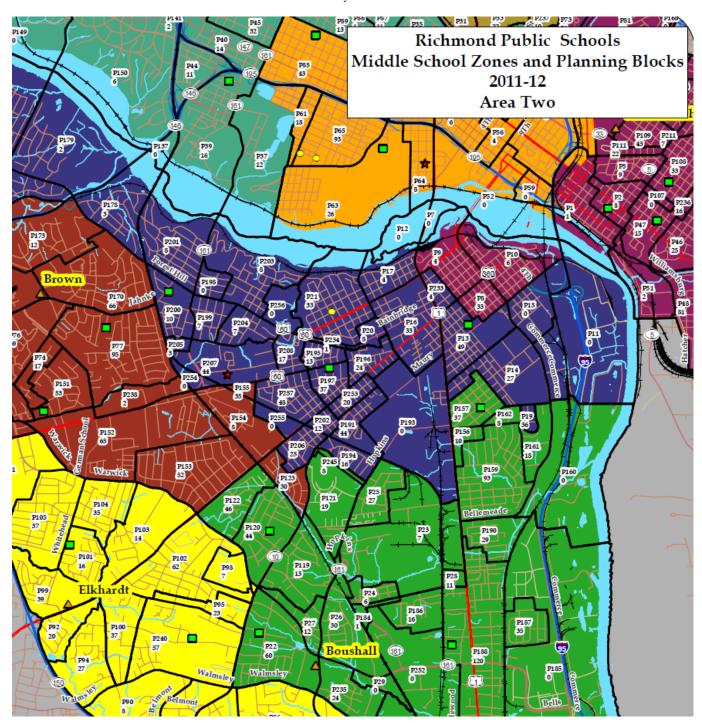
# Map 9. Richmond Public Schools: Middle School Zones and Planning Blocks, 2011-12 Area One

The detail below is similar to the previous map, but the bottom label shows the number of middle school students (6-8th) in each Planning Block in the northwest corner of Area One instead of elementary students.



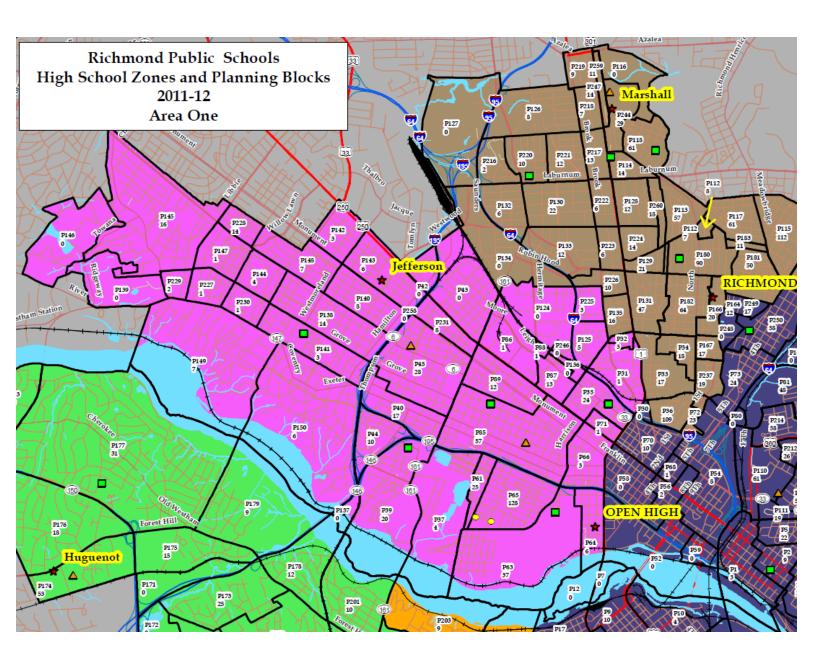
# Map 10. Richmond Public Schools: Middle School Zones and Planning Blocks, 2011-12 Area Two

The detail below is similar to the previous map, but it shows the number of middle school students (6-8th) in each Planning Block in the southeast corner of Area Two instead of elementary students.



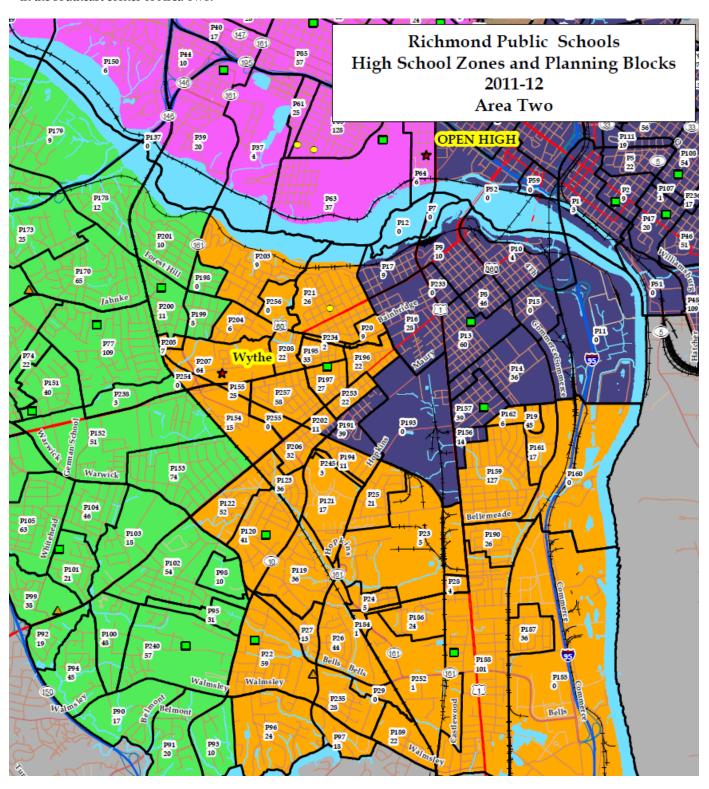
# Map 11. Richmond Public Schools: High School Zones and Planning Blocks, 2011-12 Area One

The detail below is similar to the previous maps, but the bottom label shows the number of high school students (9-12th) in each Planning Block in the northwest corner of Area One instead of middle students.



Map 12. Richmond Public Schools: High School Zones and Planning Blocks, 2011-12 Area Two

The detail below is similar to the previous map, but it shows the number of high school students (9-12th) in each Planning Block in the southeast corner of Area Two.

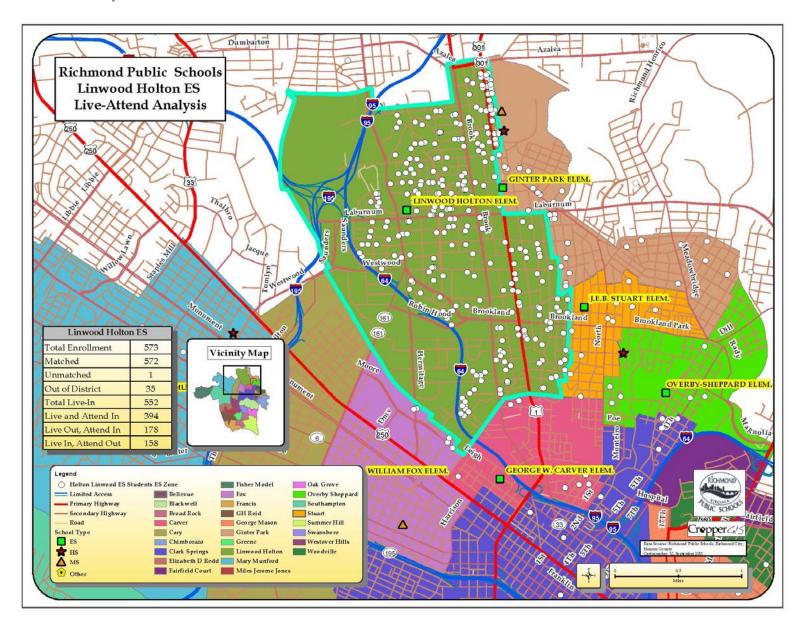


This map, like all maps in this series, is included in its entirety in Appendix D.



## **Series 3: Live Attend Analysis**

The map below depicts an example of a Live Attend map. The white dots represent student locations, depending on which school is being analyzed in the map. Also, please note that each white dot represents a student's address, at which, multiple students could reside. Therefore, counting the number of dots shown on the map might not reflect the student population accurately.



The following page describes how to read the table and analyze this map.



Each map has a table listing various statistics about the student data in this region. Here is a an example guide for reading this table:

Linwood Holton ES								
Total Enrollment	573							
Matched	572							
Unmatched	1							
Out of District	35							
Total Live-In	552							
Live and Attend In	394							
Live Out, Attend In	178							
Live In, Attend Out	158							

Total Enrollment - number of students attending Linwood Holton ES.

<u>Matched</u> - number of students attending Linwood Holton ES whose addresses were located by the GIS, and placed on the map.

<u>Unmatched</u> - number of students whose addresses were not able to be located, and have not been placed on the map.

<u>Out of District</u> – number of students who live outside of the Richmond Public School District, yet attend this school.

<u>Total Live-In</u> – number of students who live within the school's attendance boundary, who are in the same grade cohort as the school. The grade cohort can change from school to school, depending on the population served. In this case, Linwood Holton

ES enrolls PK through 5<sup>th</sup> grade students. Therefore, the 'total-live in' statistic here indicates there are 552 PK-5<sup>th</sup> grade students living within the Linwood Holton elementary attendance boundary.

<u>Live and Attend In</u> – number of students (PK-5<sup>th</sup> grade) who live within the attendance boundary, and also attend that school. In this example, 394 of 552 PK-5<sup>th</sup> grade students who live within the Linwood Holton ES attendance boundary also attend Linwood Holton ES.

<u>Live Out, Attend In</u> – number of PK-5<sup>th</sup> grade students who live outside of the Linwood Holton ES attendance boundary, but attend Linwood Holton ES. Any student records that are unmatched are not included in this count, since it is not known whether or not these unmatched students live within or outside the attendance boundary in question. Due to the methods used to calculate the statistics in this table, this is the only circumstance where this is relevant.

<u>Live In, Attend Out</u> – number of PK-5<sup>th</sup> grade students who live inside the Linwood Holton ES attendance boundary, yet attend a different elementary school.



Appendix A: Attendance Boundary Study Committee Application Materials





# Richmond Public Schools 2011 Rezoning Application

The Richmond Public Schools is inviting the public to apply for committee membership for the upcoming rezoning study. The objective in developing this redistricting committee is to form a group of members who equally represent various areas of the city. The Richmond Public Schools is seeking 30-35 members to sit on the rezoning committee. The rezoning committee will focus on providing rezoning scenarios for all school levels (elementary, middle, and high school).

The project is expected to run from October 2011 through June 2012. This committee will be charged with developing rezoning recommendations which include:

- Two (2) new elementary schools (open January 2013) as a result of "Build Better Richmond" program
- One (1) new elementary school (planned for 2013) at the Overby-Sheppard Elementary school site as part of the RRHA
  master planning process.
- One (1) new middle school planned to open in January 2014.
- One (1) new high school planned to open in January 2015.

In addition to new school construction, there are current imbalances in building utilization across the district that need to be addressed. In areas where there is excessive school capacity, school consolidation could be included when developing scenarios. Given the new construction and existing imbalances, any student in Richmond Public Schools could be affected by the rezoning study, although the focus will be to minimize the impact.

Beginning in October 2011, committee members will be asked to attend at least one (1) meeting per month. Meetings are scheduled to last two (2) hours long, and will begin at approximately 6:00 pm. It is possible that committee members could be asked to attend additional meetings if necessary. In addition to the meeting commitment, committee members will be asked to review materials and information about the schools in between meetings, assist in facilitating community forums, and present information to the School Board.

The goal of committee membership is to have a good spread of geographic distribution amongst the members. Committee members' knowledge of the general area they live in will be very important as rezoning scenarios are developed. Committee members are not representing a school per-se, but more of a general area where they live.

Members of this committee will be expected to commit a significant amount of time to this project.

Interested candidates are asked to fill out the application on the following page. Applications will be reviewed by the rezoning study consultant, and selections will be made with the objective of obtaining equal representation at all school levels (elementary, middle, and high school). It is important that the distribution of committee membership spans the city so that all areas are represented.

Please forward your completed application to:

Andy Hawkins Chief Operating Officer 301 North Ninth Street, 17th Floor Richmond, VA 23219

Applications can also be faxed to (804) 780-6208 or emailed to phawkins@richmond.k12.va.us.

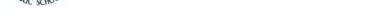
Applicants who are selected for the committee will be notified by mail.

# Applications are due October 10, 2011



## REZONING COMMITTEE APPLICATION

# 2011 Rezoning Committee Application (Page 1 of 2) Email: Telephone: Preferred method of communication: Email Phone 1. What school/s are you affiliated with? 2. What is your affiliation (please check all that apply)? Resident with no children Parent/Grandparent of previous RPS student Parent Grandparent 3. Describe any current and/or previous involvement with Richmond Public Schools (former committees, employee, PTA, etc). 4. What are three major strengths of Richmond Public Schools? 5. What are three major challenges of Richmond Public Schools?





# 2011 Redistricting Committee Application (Page 2 of 2)

6. What skills or interests would you bring to the 2011 Rezoning Committee?
7. The rezoning committee will be focused on all school levels (Elementary, Middle, and High School), although the committee will have a balance of members who are experienced/interested in the specific levls. Which school level are you primarily interested in? Please indicate 1st, 2nd, 3rd Choice by writing in the appropriate priority number in each box.
High School
Middle School
Elementary School
8. Are you able to make the time commitment required for participation on this committee as outlined on the previous page?
☐ Yes ☐ No
9. How long have you lived in Richmond City?
Signature: Date:

Appendix B: Enrollment by School, 2002-2011



RPS Enrollment by Elementary School, 2002-2003 School Year through 2011-2012											
School Name	2002-2003	2003-2004	2004-2005	2005-2006	2006-2007	2007-2008	2008-2009	2009-2010	2010-2011	2011-2012	
A. V. NORRELL ELEM.	403	343	311	300	214						
BELLEVUE MODEL ELEM.	292	312	323	297	318	302	305	314	320	322	
BLACKWELL ELEM.	514	485	461	510	572	627	661	633	753	737	
BROAD ROCK ELEM.	403	363	354	353	332	343	326	339	359	336	
CHIMBORAZO ELEM.	535	423	429	454	555	575	556	560	553	508	
CLARK SPRINGS ELEM.	373	348	361	334	169	211	198	218	369	334	
E. S. H. GREENE ELEM.	454	444	419	481	463	453	435	434	432	428	
ELIZABETH D. REDD ELEM.	429	448	453	484	477	464	487	459	425	437	
FAIRFIELD COURT ELEM.	368	365	346	339	398	496	511	482	564	456	
G. H. REID ELEM.	661	625	591	622	600	531	554	550	585	574	
GEORGE MASON ELEM.	440	381	319	276	378	459	474	482	531	437	
GEORGE W. CARVER ELEM.	612	547	571	456	484	508	498	497	561	479	
GINTER PARK ELEM.	561	533	552	506	505	533	538	523	553	572	
J. B. FISHER ELEM.	374	367	364	396	428	391	363	355	327	322	
J. E. B. STUART ELEM.	487	454	423	390	345	358	362	351	310	488	
J. L. FRANCIS ELEM.	515	498	513	488	531	517	517	507	511	304	
JOHN B. CARY ELEM.	315	300	306	303	323	311	287	255	219	210	
LINWOOD HOLTON ELEM	536	492	471	517	490	502	515	533	569	573	
MARY MUNFORD ELEM.	445	490	514	512	512	515	551	556	517	522	
MAYMONT ELEM.	257	223	216	204	170	207	203	191	235	378	
MILES JONES ELEM	484	487	520	526	517	548	506	486	546	525	
OAK GROVE/BELLEMEADE	428	408	438	439	425	402	410	380	409	386	
OVERBY-SHEPPARD ELEM.	428	390	374	346	390	367	313	350	362	343	
PATRICK HENRY ELEM.	294	265	264	241							
SOUTHAMPTON ELEM.	433	410	380	414	421	416	414	439	507	512	
SUMMER HILL/RUFFIN ROA	498	503	470	466	481	482	508	557	506	507	
SWANSBORO ELEM.	331	351	313	304	359	325	328	304	319	337	
WESTOVER HILLS ELEM.	389	421	397	392	404	385	368	369	320	324	
WHITCOMB COURT ELEM.	359	363	401	374							
WILLIAM FOX ELEM.	467	485	491	449	444	460	454	433	441	433	
WOODVILLE ELEM.	579	506	469	448	604	627	562	571	564	485	





RPS Enrollment by Middle School, 2002-2003 School Year through 2011-2012											
School Name	2002-2003	2003-2004	2004-2005	2005-2006	2006-2007	2007-2008	2008-2009	2009-2010	2010-2011	2011-2012	
ALBERT HILL MIDDLE	460	471	467	454	458	486	514	499	502	489	
BINFORD MIDDLE	555	532	515	538	543	490	453	423	422	408	
CHANDLER MIDDLE	521	557	533	507	443	355	304				
ELKHARDT MIDDLE	517	511	530	555	519	492	471	438	445	413	
FRED D. THOMPSON MIDDLE	731	711	699	598	591	601	554	615	563	565	
HENDERSON MIDDLE	667	573	627	576	531	545	528	677	604	610	
LUCILLE M. BROWN MIDDLE	678	718	720	696	696	685	694	701	727	708	
MARTIN LUTHER KING JR. MIDDLE	592	479	880	797	715	612	553	667	731	667	
ONSLOW MINNIS MIDDLE	483	449									
THOMAS C. BOUSHALL MIDDLE	761	774	789	711	625	473	411	435	429	418	

RPS Enrollment by High School, 2002-2003 School Year through 2011-2012											
School Name	2002-2003	2003-2004	2004-2005	2005-2006	2006-2007	2007-2008	2008-2009	2009-2010	2010-2011	2011-2012	
ARMSTRONG HIGH SCHOOL	718	705	1272	1146	1,161	1,158	1,170	1,056	1,062	905	
FRANKLIN MILITARY ACADEMY	184	151	223	216	197	202	192	296	375	356	
GEORGE WYTHE HIGH	1,114	1143	1091	1129	1,172	1,120	1,031	984	1,005	821	
HUGUENOT HIGH	1,203	1209	1237	1271	1,306	1,318	1,302	1,260	1,170	1105	
JOHN MARSHALL HIGH	836	915	901	978	991	955	947	976	956	891	
OPEN HIGH	184	177	177	182	171	167	192	191	190	189	
RICHMOND COMMUNITY HIGH	202	212	206	203	220	227	206	243	272	266	
THOMAS JEFFERSON HIGH	745	725	741	750	820	840	839	868	842	811	

# **Appendix C: School Capacities**

During the Data Collection phase of the study, Cropper GIS met with each individual RPS principal in the district. During these meetings the floor plans of each school were reviewed to understand how many rooms are available and how they are currently being utilized. The data that was collected from these meetings was then used to calculate the capacities of each school. The following tables show the capacity for Elementary, Middle, and High. The district has chosen the RPS functional capacity as the number to use in the enrollment vs. capacity calculations.

RPS Elementary School Capacities 2011-2012									
School Name	RPS Functional*	RPS Max**	State Max***						
AMELIA STREET SP. ED.	108	108	108						
BELLEVUE ELEM.	423	489	569						
BLACKWELL ELEM.	632	731	886						
BLACKWELL ANNEX	264	306	306						
BROAD ROCK ELEM. (NEW)	650	650	650						
BROAD ROCK ELEM.	371	434	514						
CHIMBORAZO ELEM.	605	707	842						
CLARK SPRINGS ELEM.	372	432	507						
E.S.H. GREENE ELEM.	394	463	558						
ELIZABETH D. REDD ELEM.	507	591	721						
FAIRFIELD COURT ELEM.	539	623	758						
G.H. REID ELEM.	676	784	929						
GEORGE MASON ELEM.	601	691	841						
GEORGE W. CARVER ELEM.	773	890	1075						
GINTER PARK ELEM.	441	495	625						
MARY SCOTT ANNEX	219	267	282						
J.B. FISHER ELEM.	439	508	623						
J.E.B. STUART ELEM.	463	535	645						
J.L. FRANCIS ELEM.	586	682	842						
JOHN B. CARY ELEM.	441	507	632						
LINWOOD HOLTON ELEM.	592	685	810						
MARY MUNFORD ELEM.	470	548	618						
MAYMONT PRE-K CENTER	237	270	270						
MILES JONES ELEM.	592	685	810						
OAK GROVE/BELLEMEADE ELEM.	336	390	475						
OAK GROVE NEW.	650	650	650						
OVERBY-SHEPPARD ELEM.	496	553	653						
SOUTHAMPTON ELEM.	536	620	735						
SUMMER HILL/RUFFIN ROAD ELEM.	583	679	824						
SWANSBORO ELEM.	338	392	467						
WESTOVER HILLS ELEM.	410	476	576						
WILLIAM FOX ELEM.	495	579	699						
WOODVILLE ELEM.	641	740	900						



RPS Middle School Capacities 2011-2012					
School Name	RPS Functional*	RPS Max**	State Max***		
ALBERT HILL MIDDLE	617	695	865		
BINFORD MIDDLE	529	595	740		
ELKHARDT MIDDLE	564	636	786		
FRED D. THOMPSON MIDDLE	921	1038	1298		
HENDERSON MIDDLE	922	1033	1263		
LUCILLE M. BROWN MIDDLE	828	936	1176		
MARTIN LUTHER KING JR. MIDDLE	700	800	900		
MARTIN LUTHER KING JR. MIDDLE (NEW)	800	800	800		
THOMAS C. BOUSHALL MIDDLE	863	977	1217		

RPS High School Capacities 2011-2012					
School Name	RPS Functional*	RPS Max**	State Max***		
ADULT CAREER DEVELOPMENT CENTER	700	799	939		
ARMSTRONG HIGH	1160	1296	1521		
FRANKLIN MILITARY ACADEMY	704	800	960		
GEORGE WYTHE HIGH	1260	1422	1692		
HUGUENOT HIGH	1200	1350	1600		
HUGUENOT HIGH (NEW)	1400	1400	1400		
JOHN MARSHALL HIGH	1067	1199	1419		
OPEN HIGH	220	250	300		
PATRICK HENRY SCHOOL OF SCIENCE AND ARTS	200	350	500		
RICHMOND ALTERNATIVE	350	450	600		
RICHMOND COMMUNITY HIGH	748	850	1020		
THOMAS JEFFERSON HIGH	1304	1472	1752		

# **Appendix E: Maps**

Map 1: Richmond Public Schools: 2011-2012 Elementary Zones

Map 2: Richmond Public Schools: 2011-2012 Middle School Zones

Map 3: Richmond Public Schools: 2011-2012 High School Zones

Map 4: Richmond Public Schools: 2011-2012 Elementary School Membership vs. Capacity

Map 5: Richmond Public Schools: 2011-2012 Middle School Membership vs. Capacity

Map 6: Richmond Public Schools: 2011-2012 High School Membership vs. Capacity

Map 7: Richmond Public Schools: Number of Elementary Students per Planning Block, 2011-12 Area One

Map 8: Richmond Public Schools: Number of Elementary Students per Planning Block, 2011-12 Area Two

Map 9: Richmond Public Schools: Number of Middle School Students per Planning Block, 2011-12 Area One

Map 10: Richmond Public Schools: Number of Middle School Students per Planning Block, 2011-12 Area Two

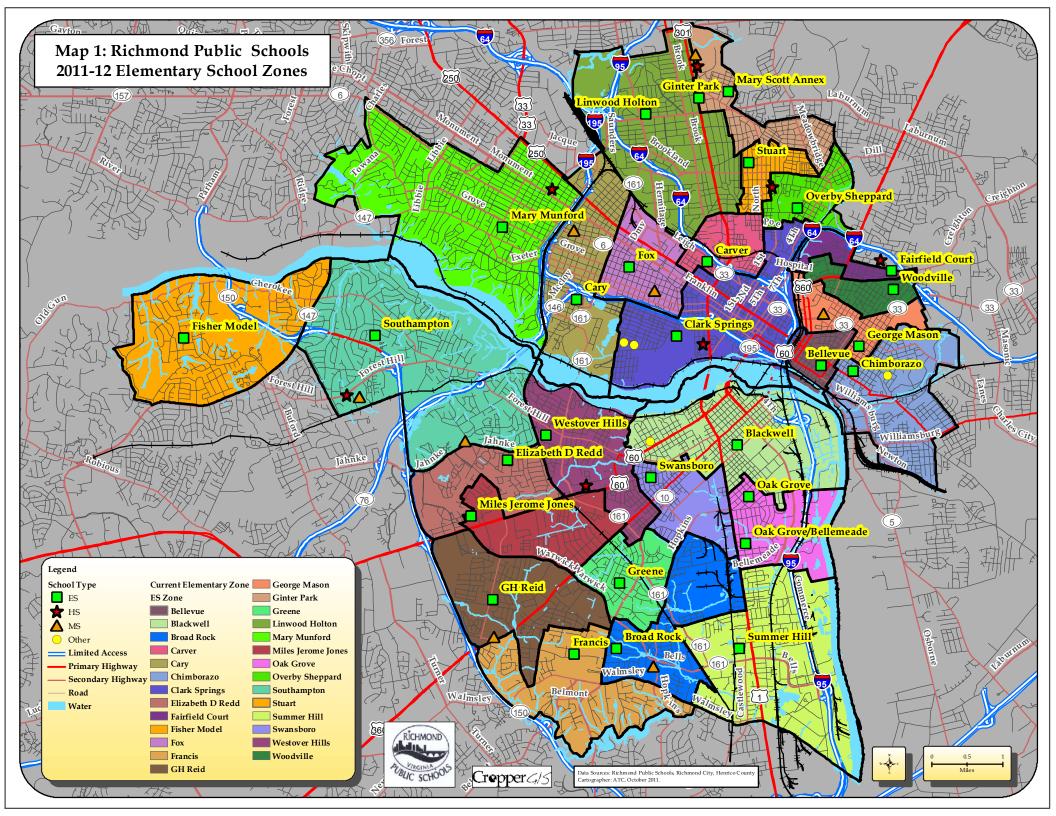
Map 11: Richmond Public Schools: Number of High School Students per Planning Block, 2011-12 Area One

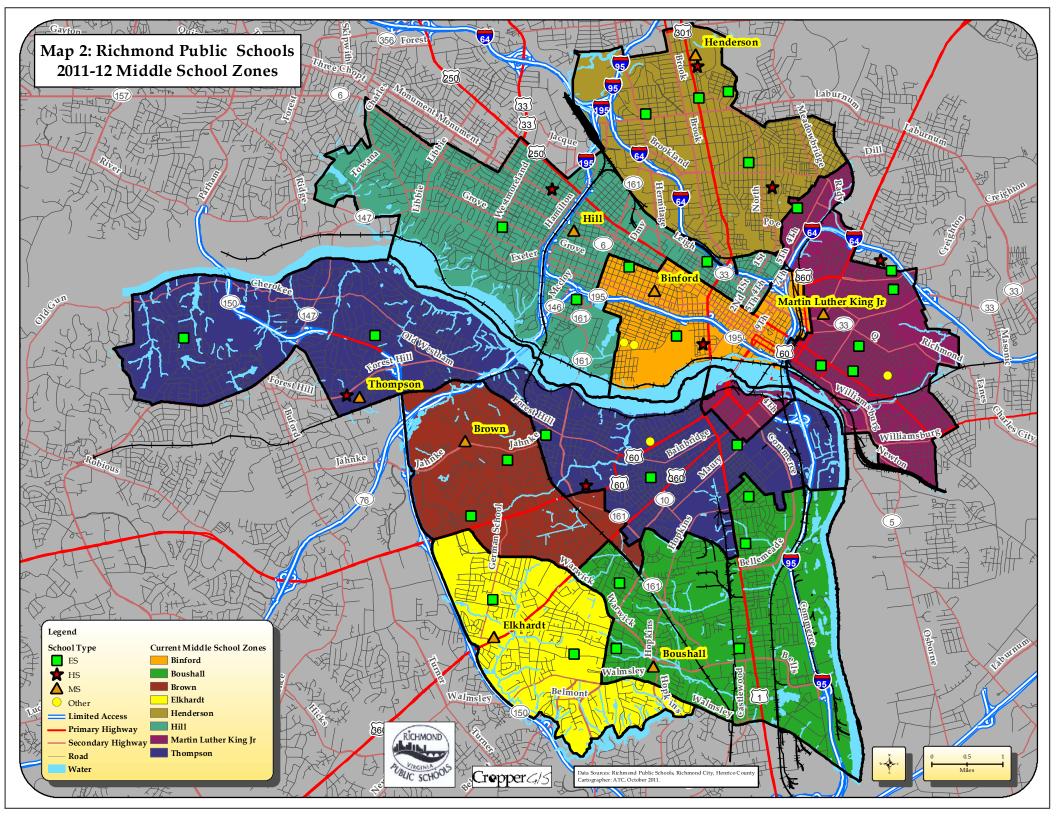
Map 12: Richmond Public Schools: Number of High School Students per Planning Block, 2011-12 Area Two

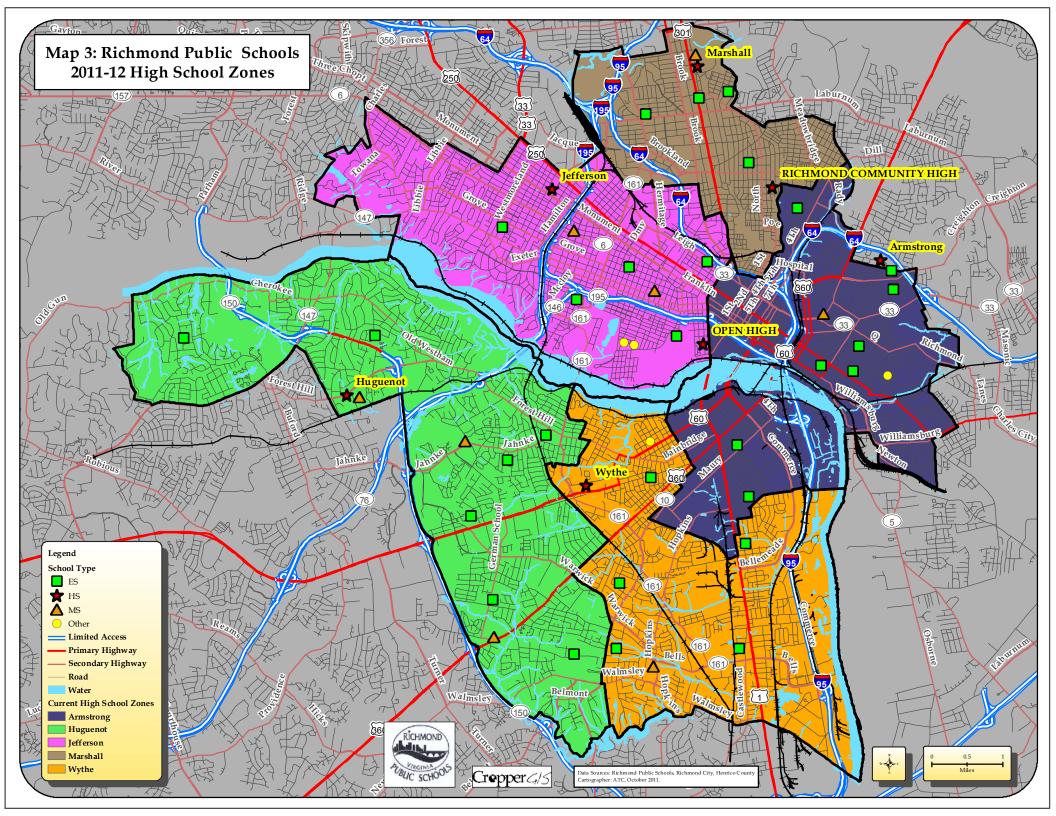
Map 13: Richmond Public Schools: New Buildings/Construction, 2011-2015

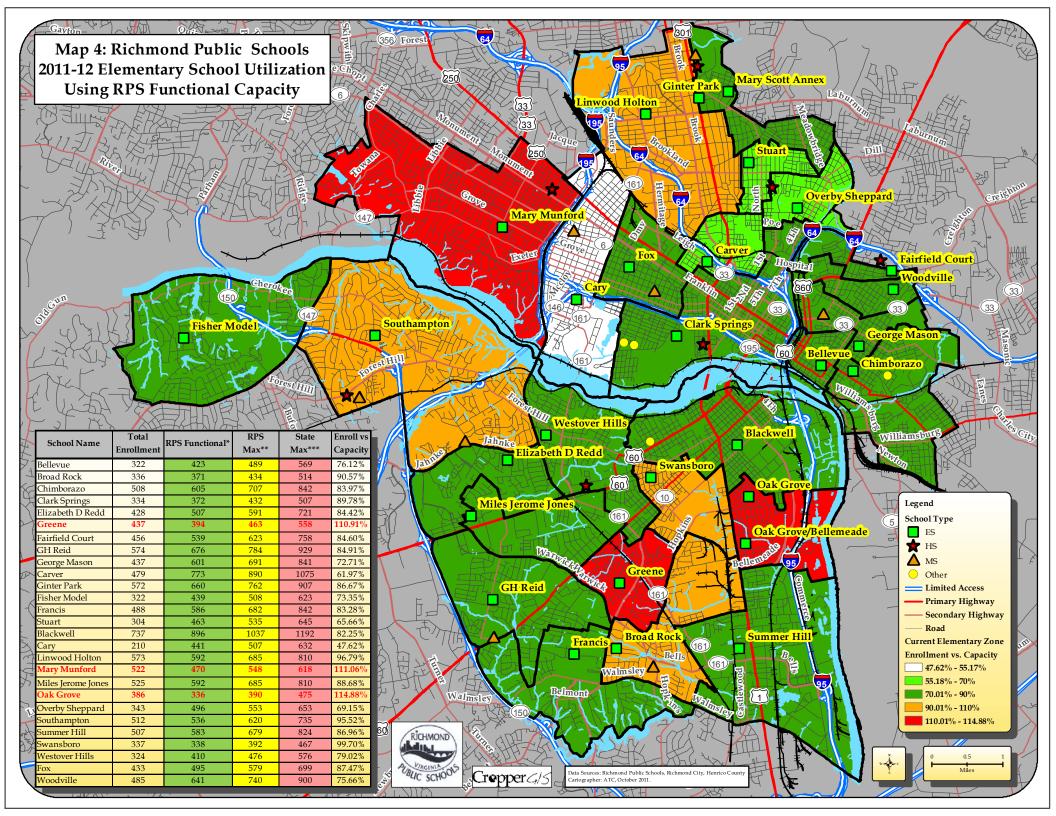
Maps 14-54: Richmond Public Schools: Live Attend Analysis Maps

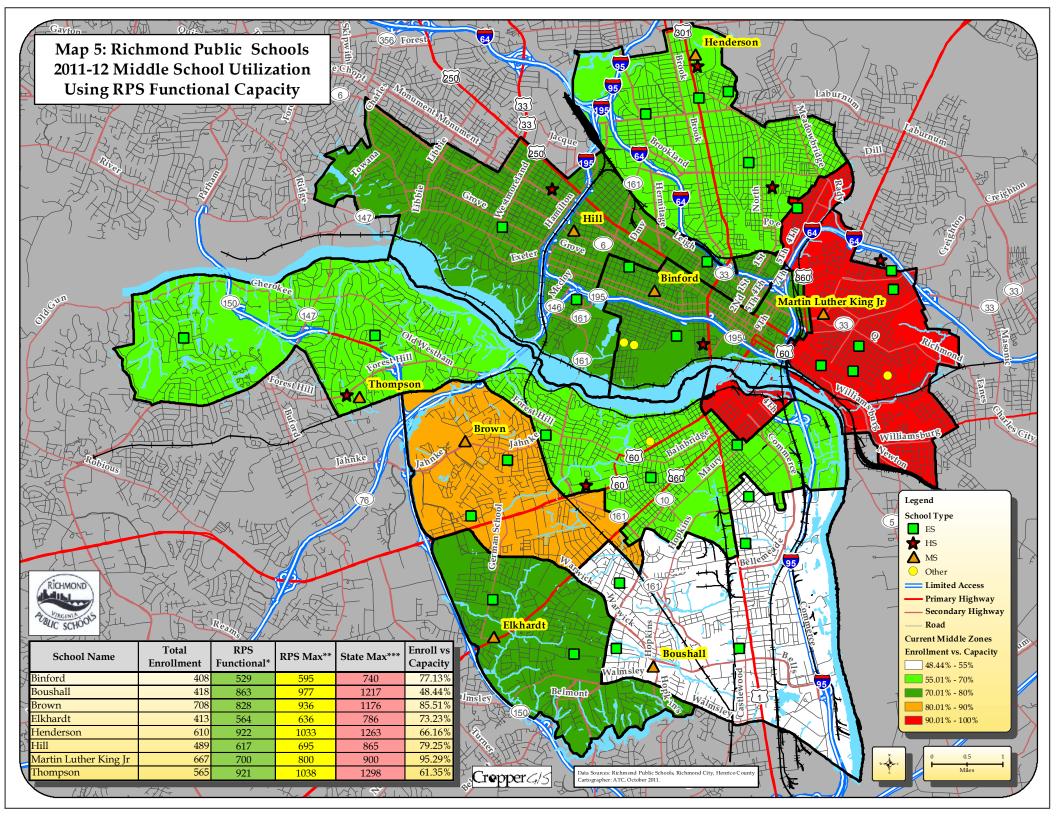


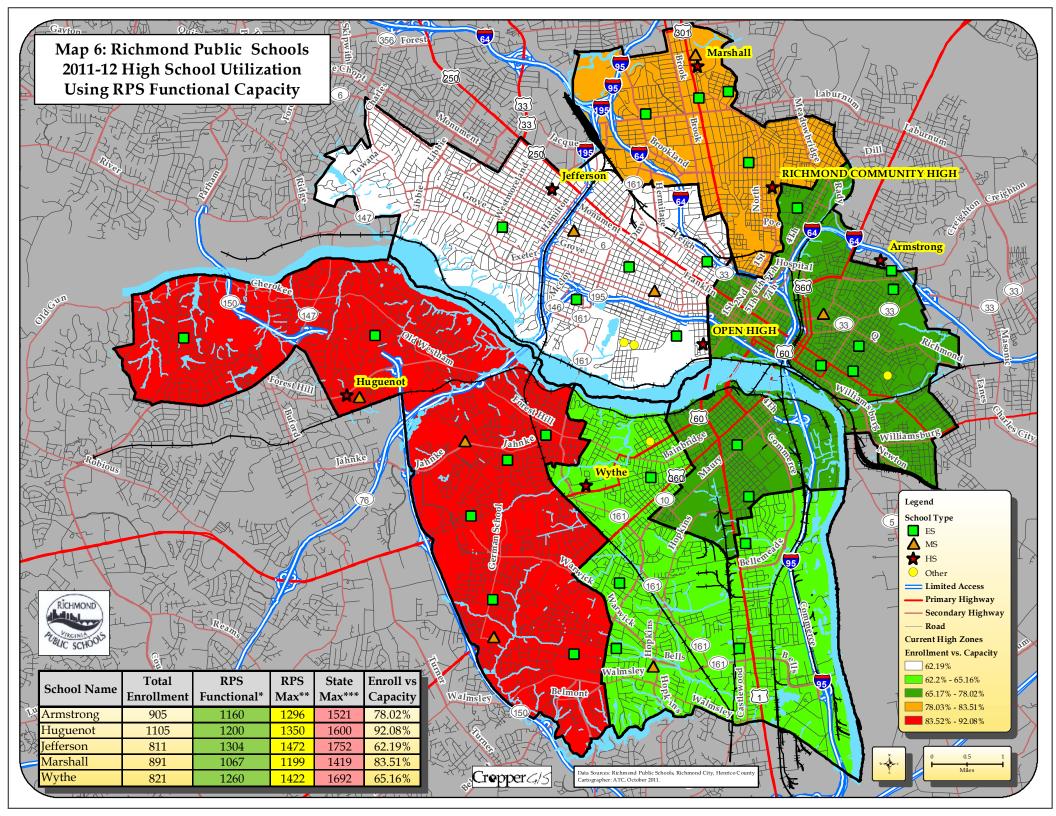


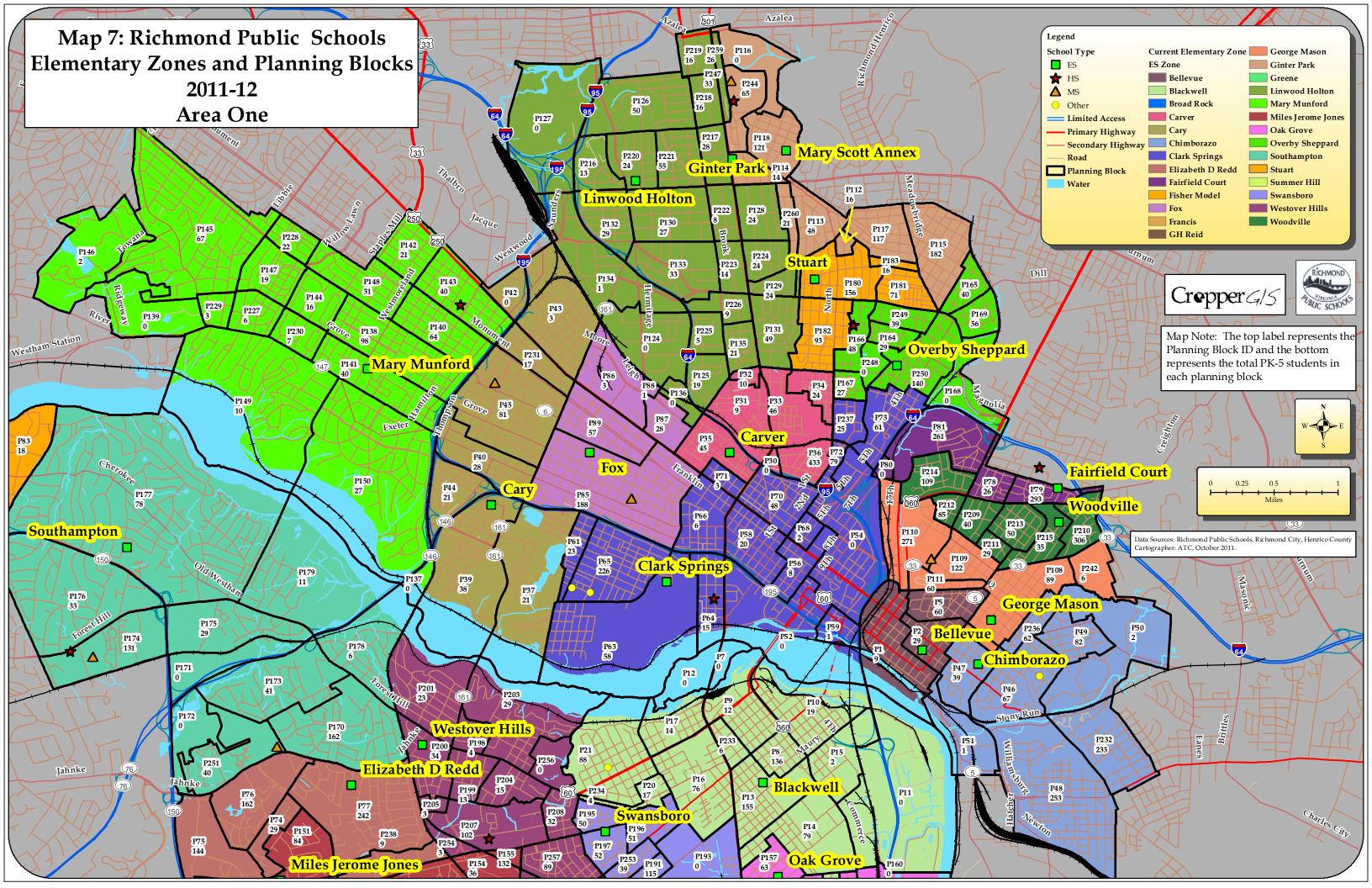


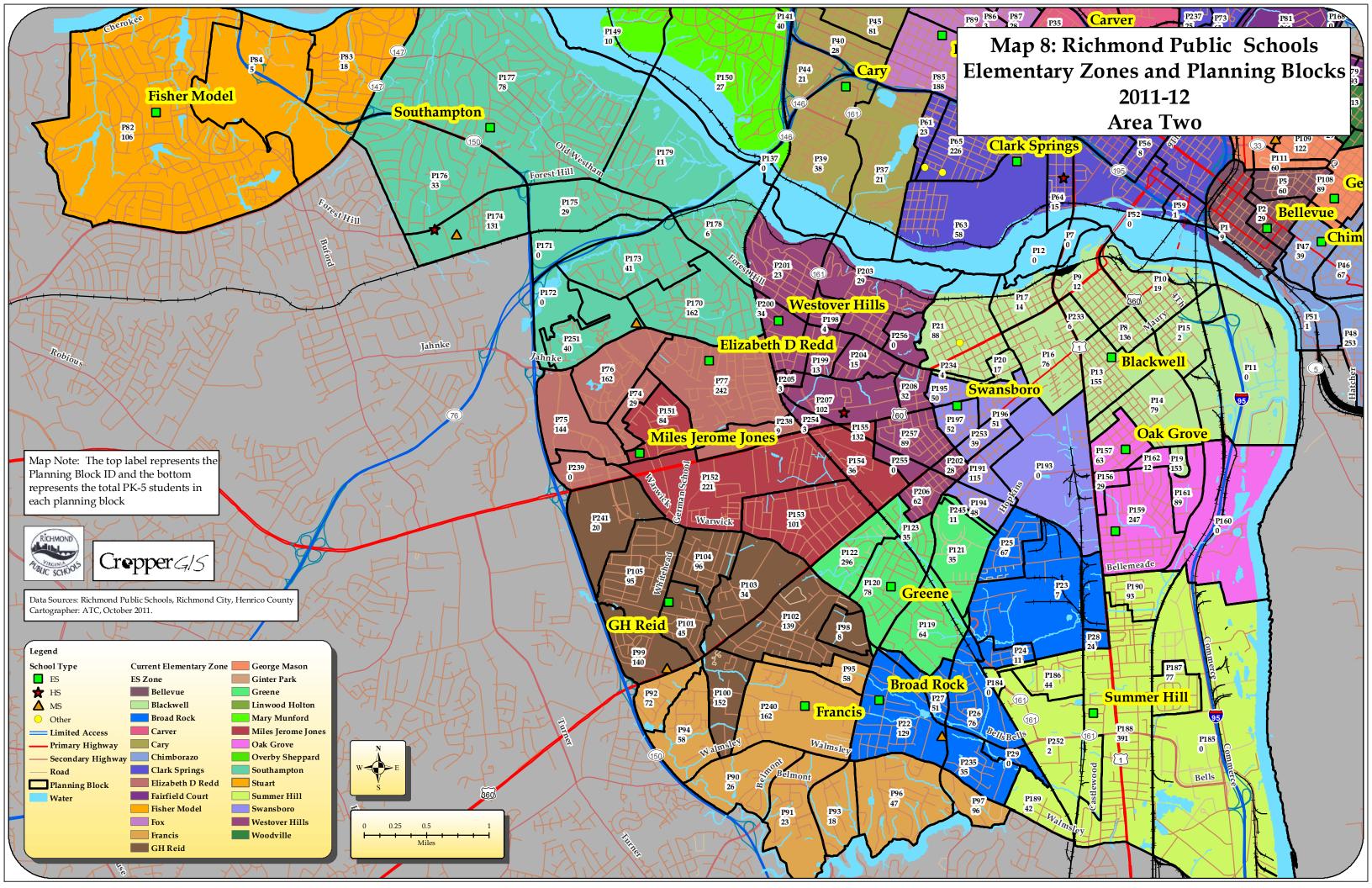


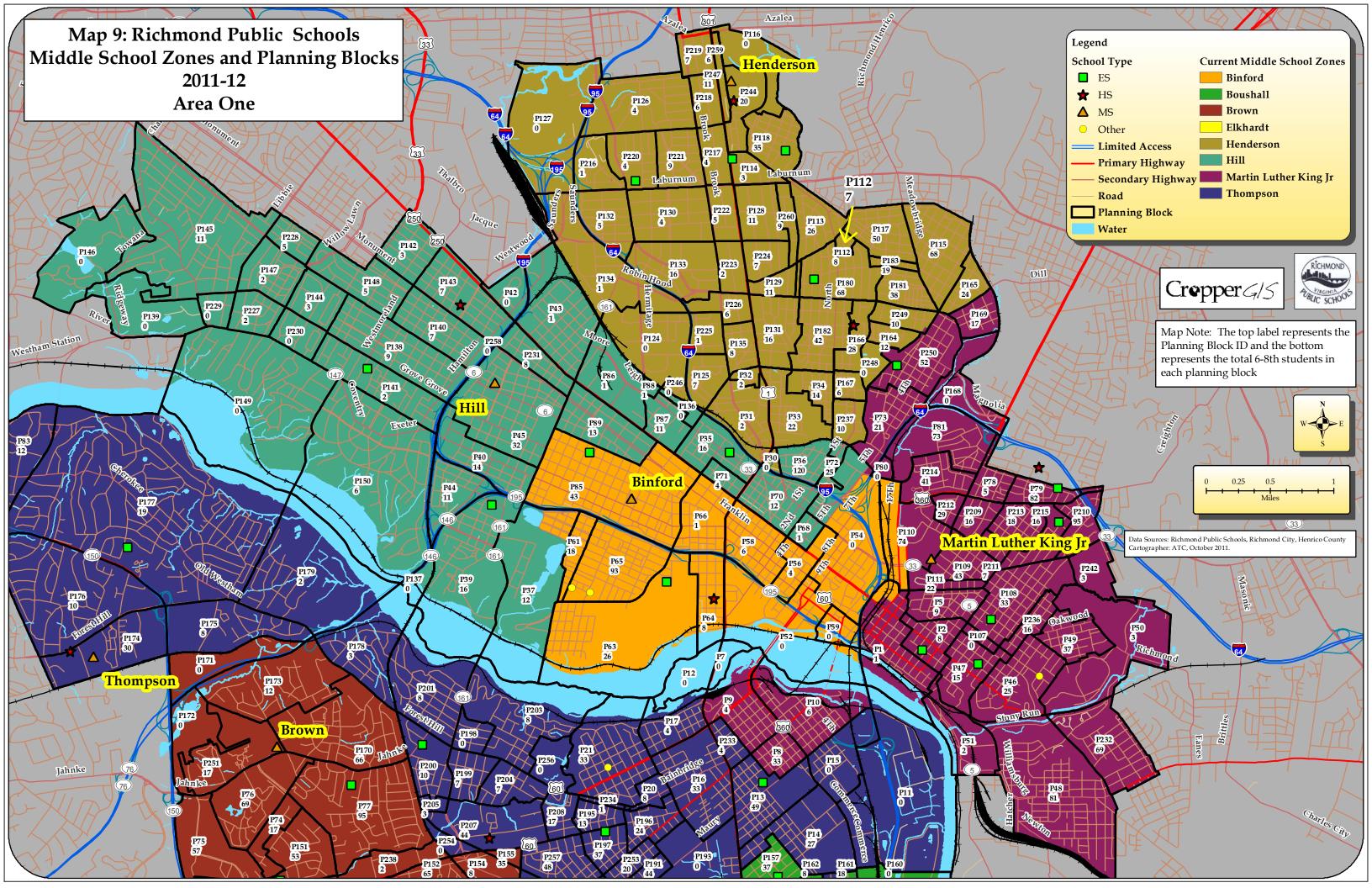


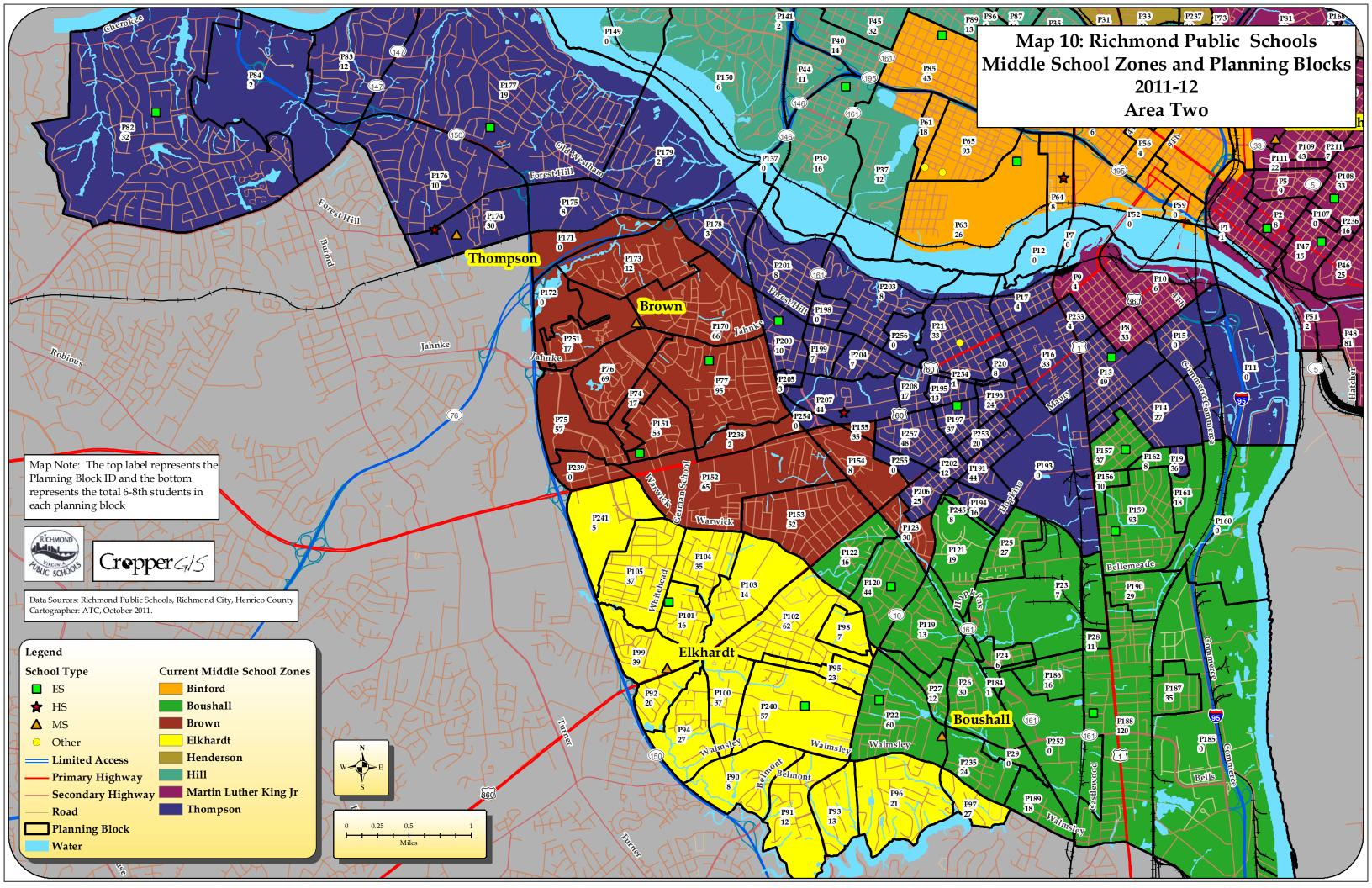


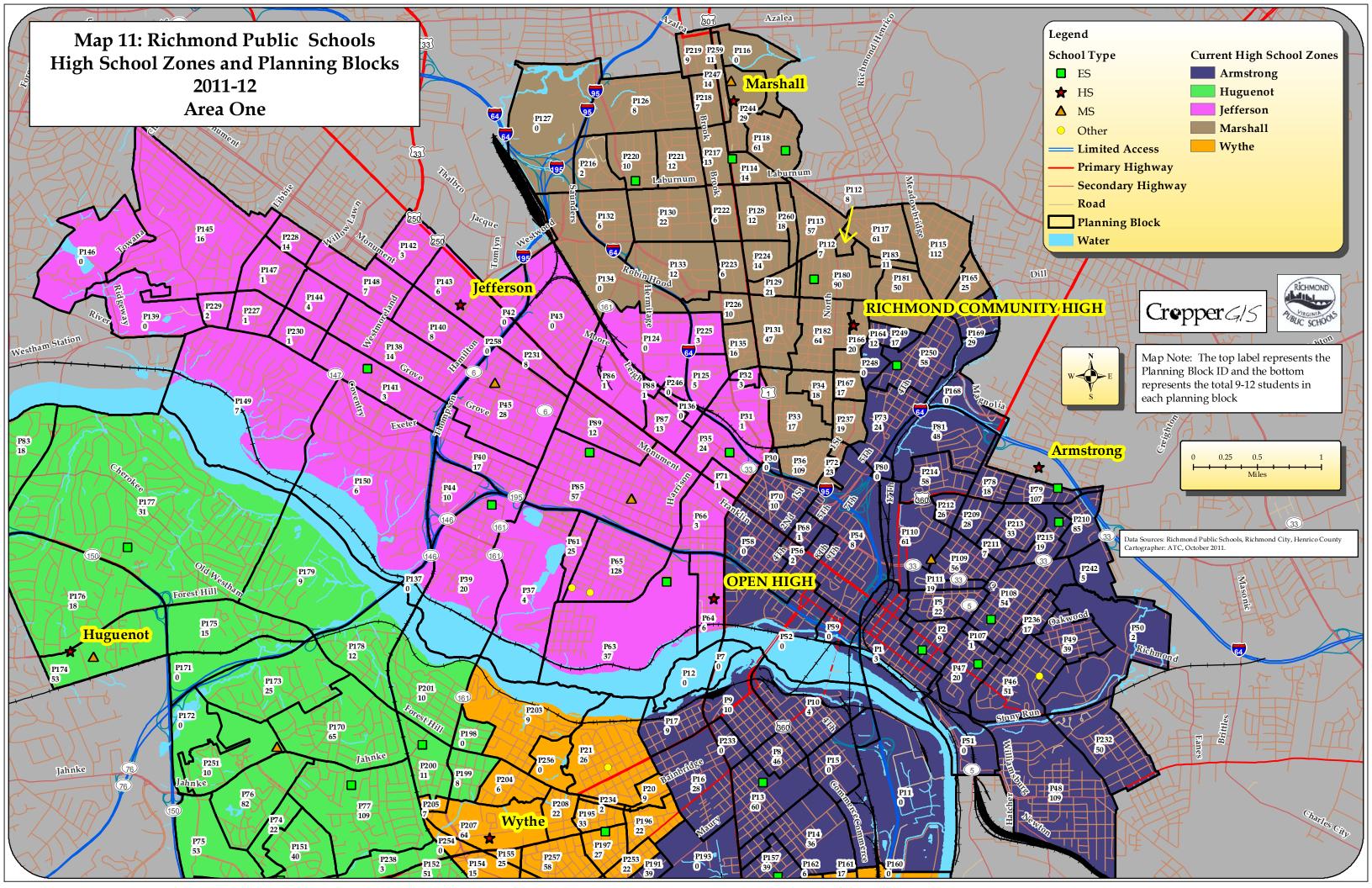


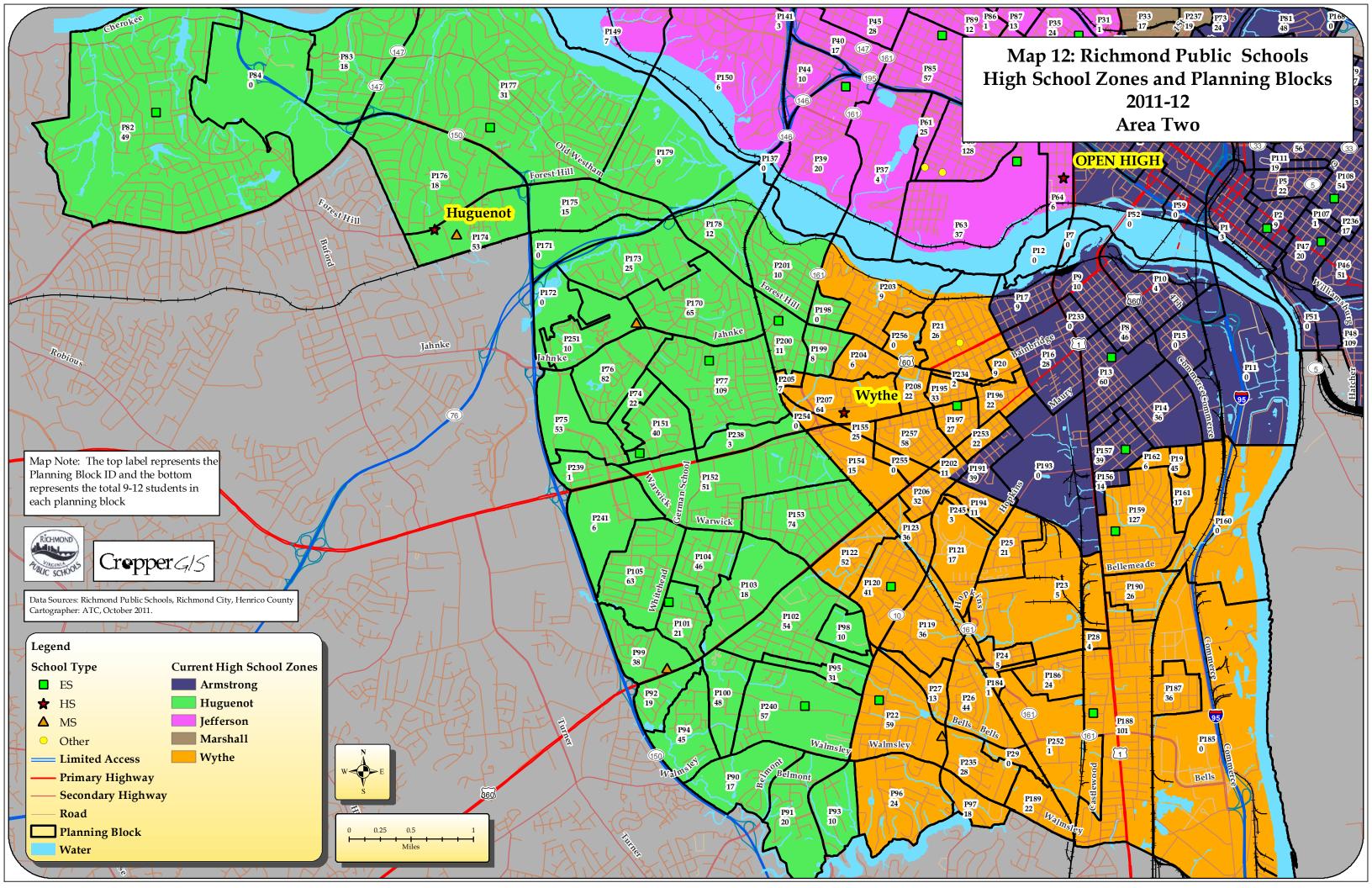


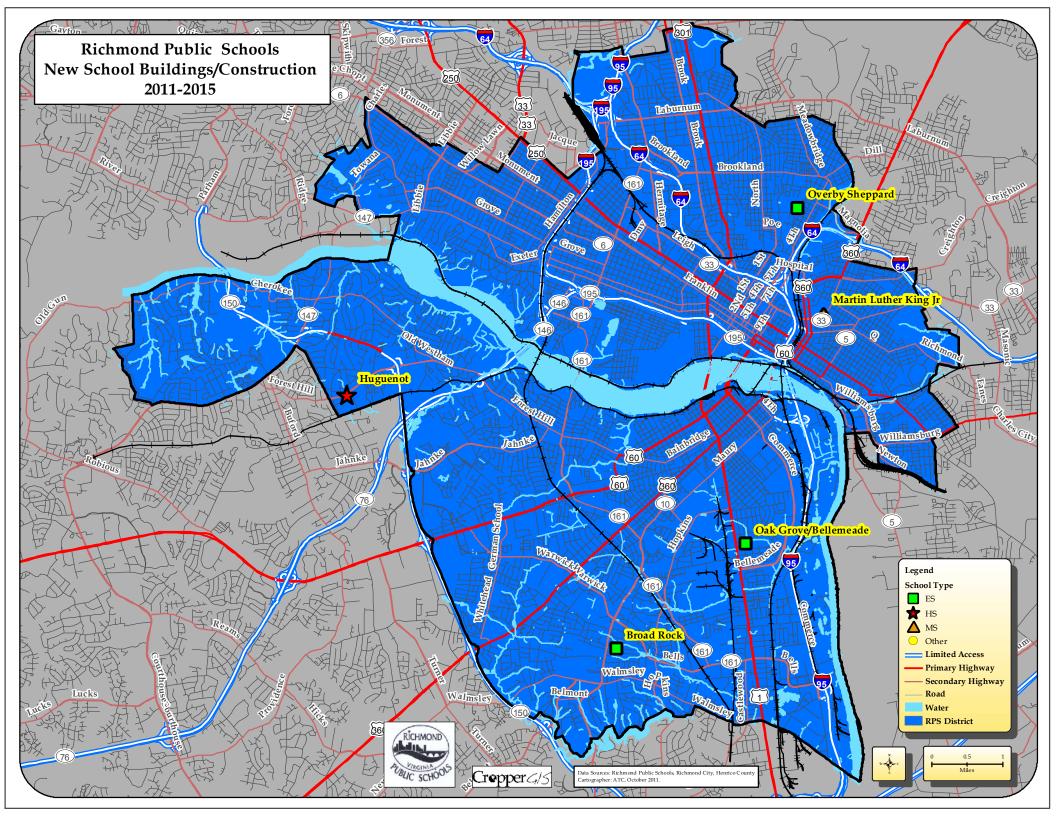


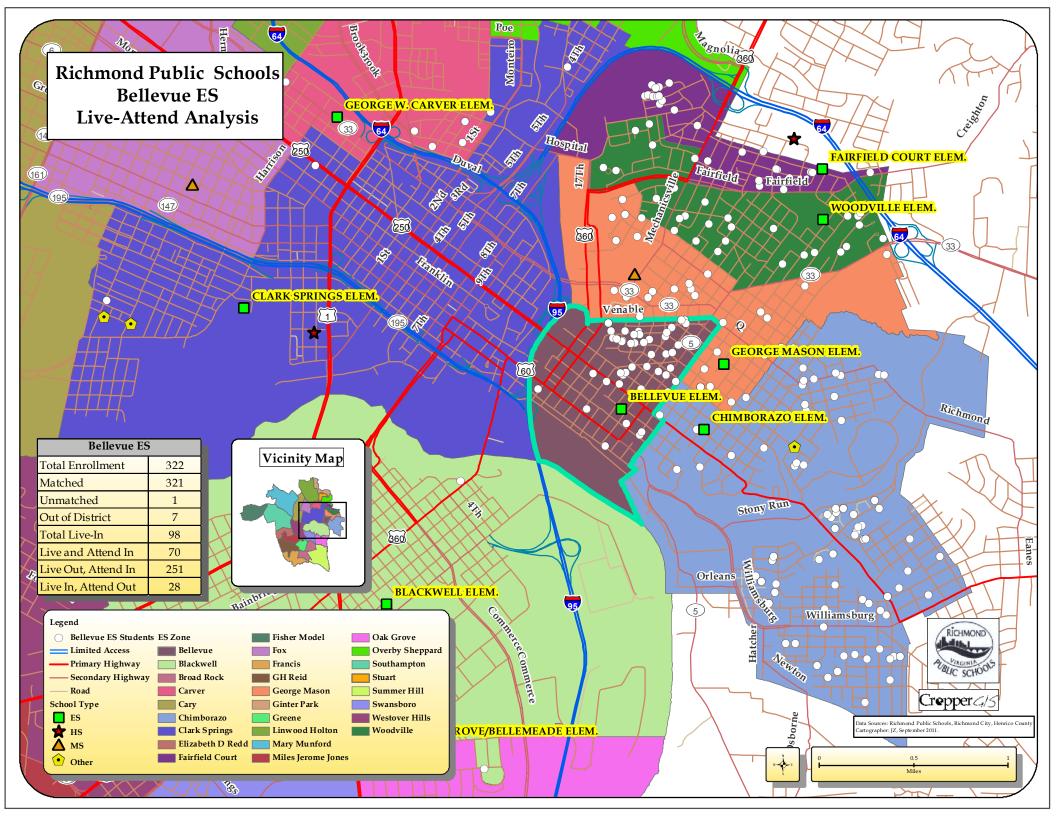


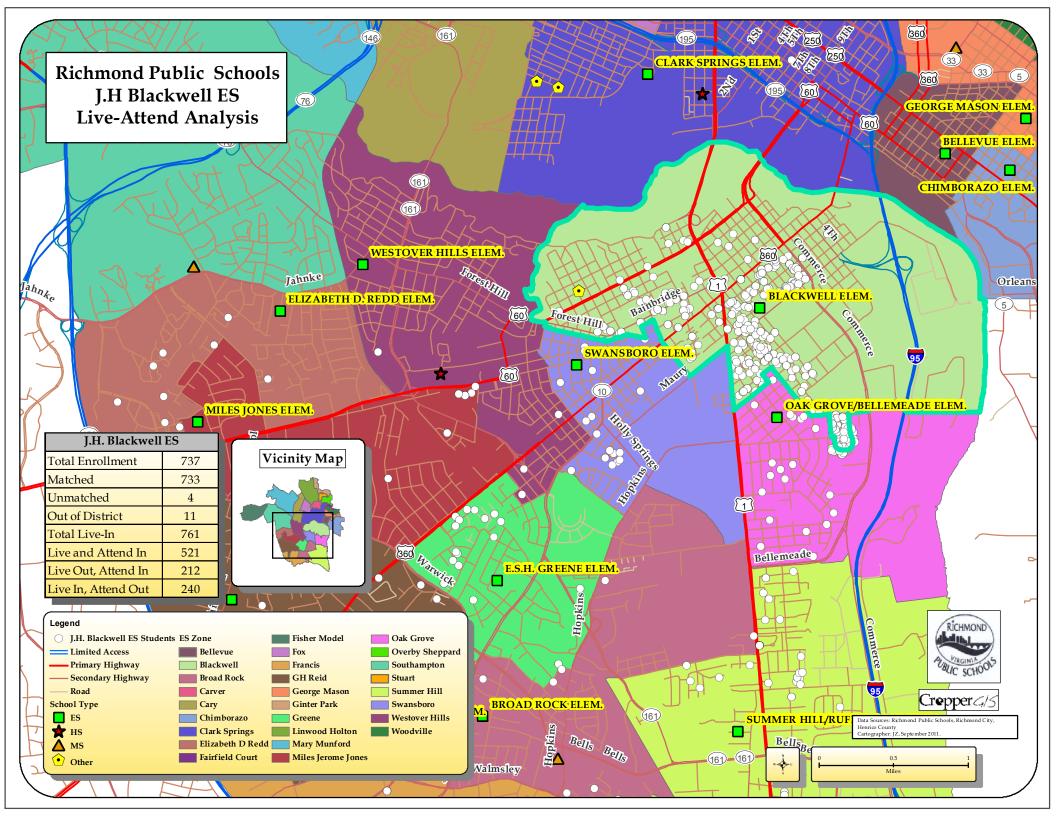


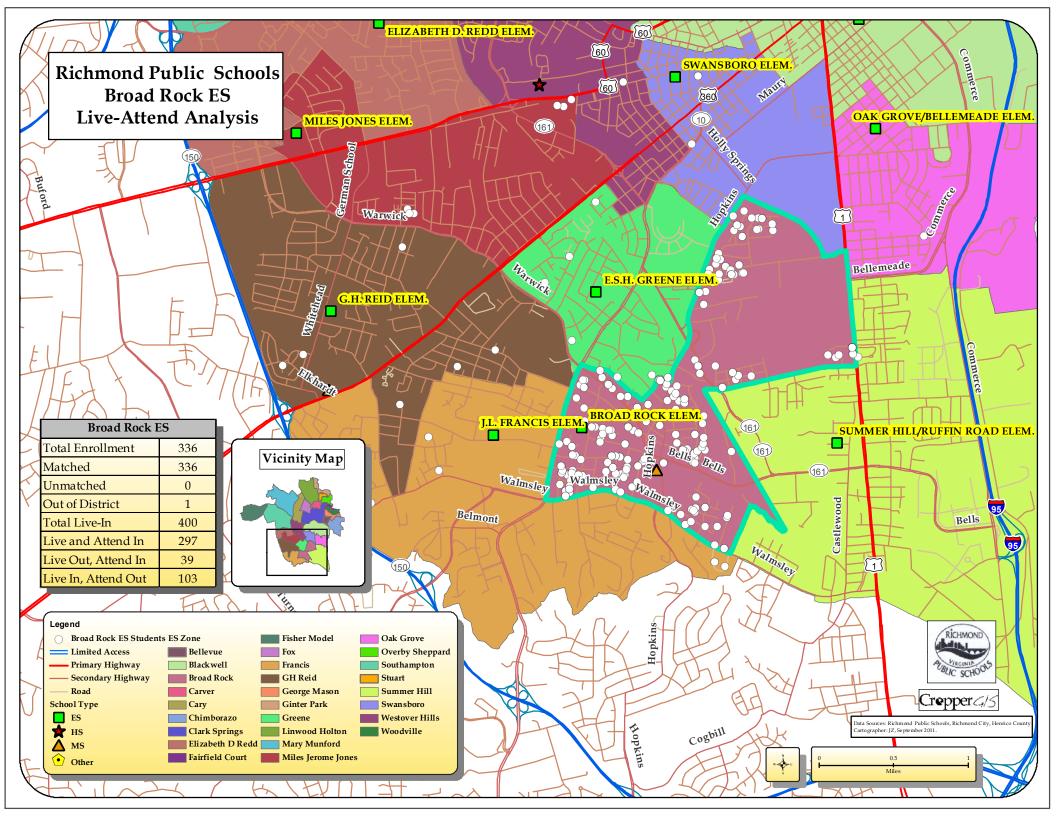


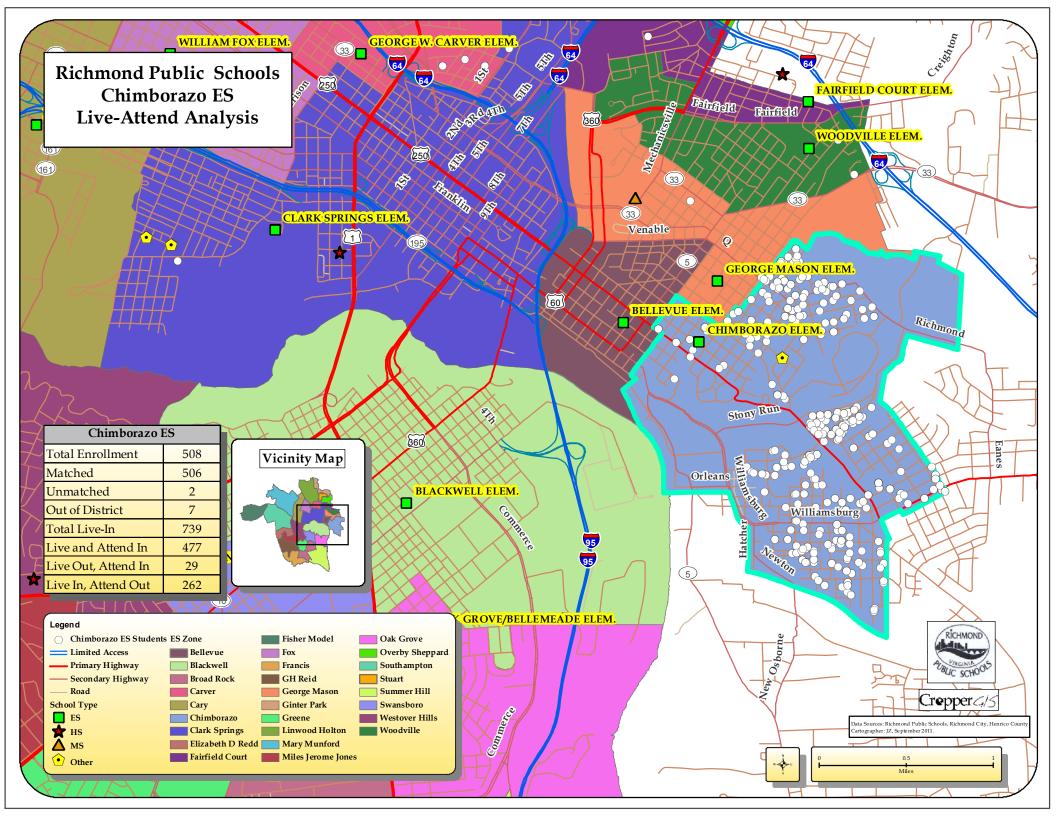


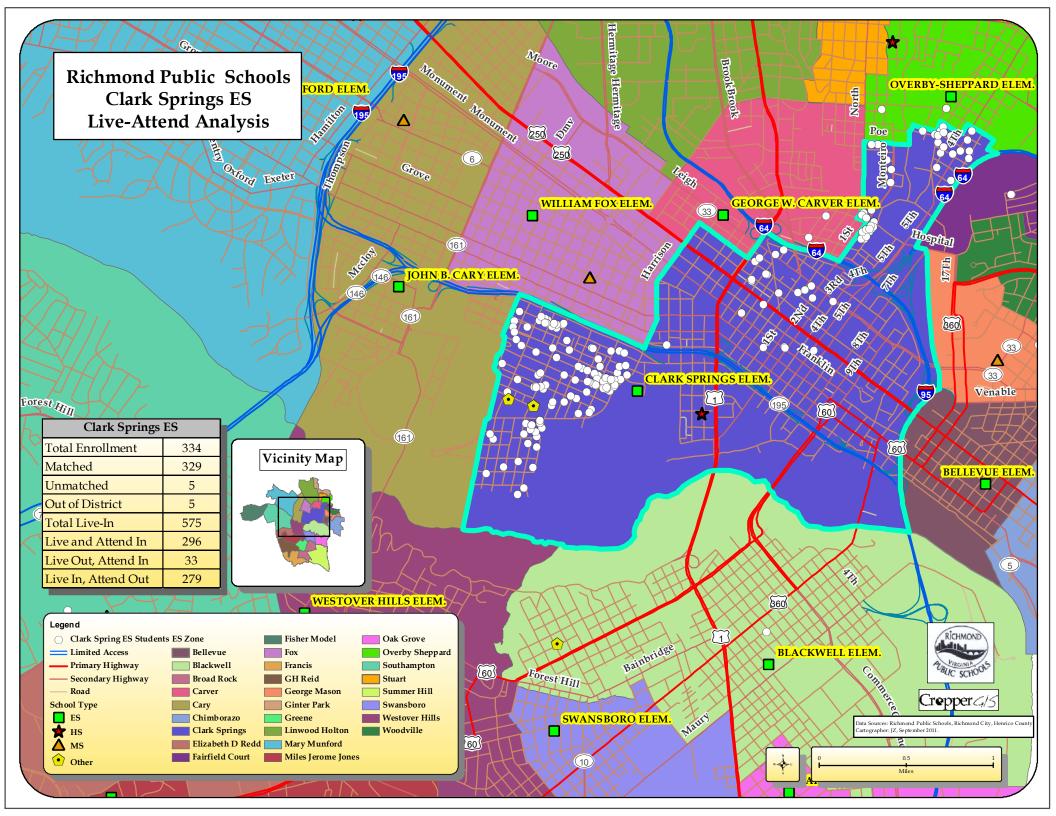


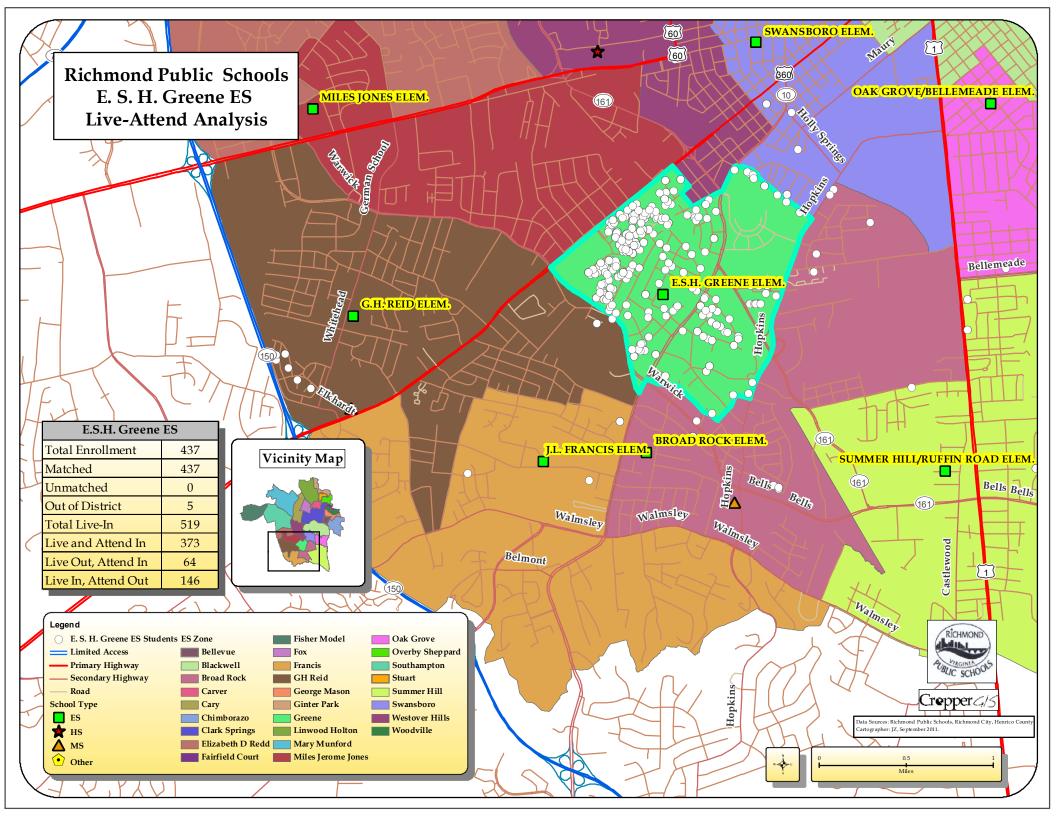


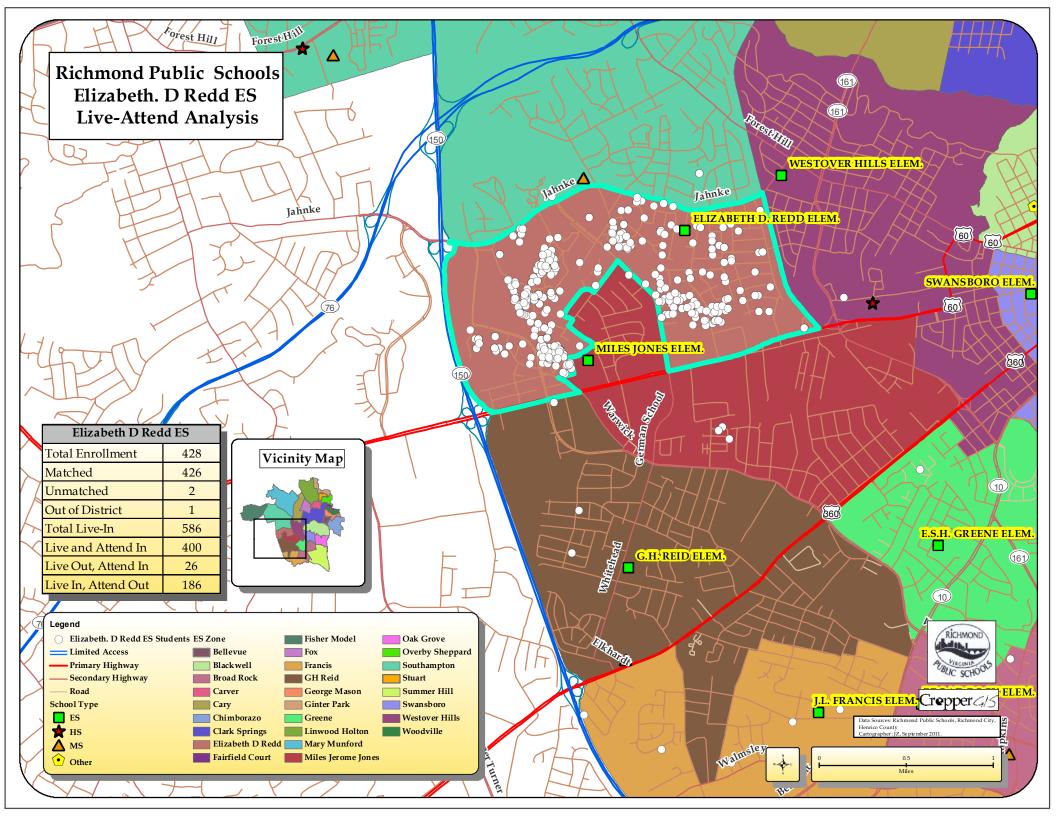


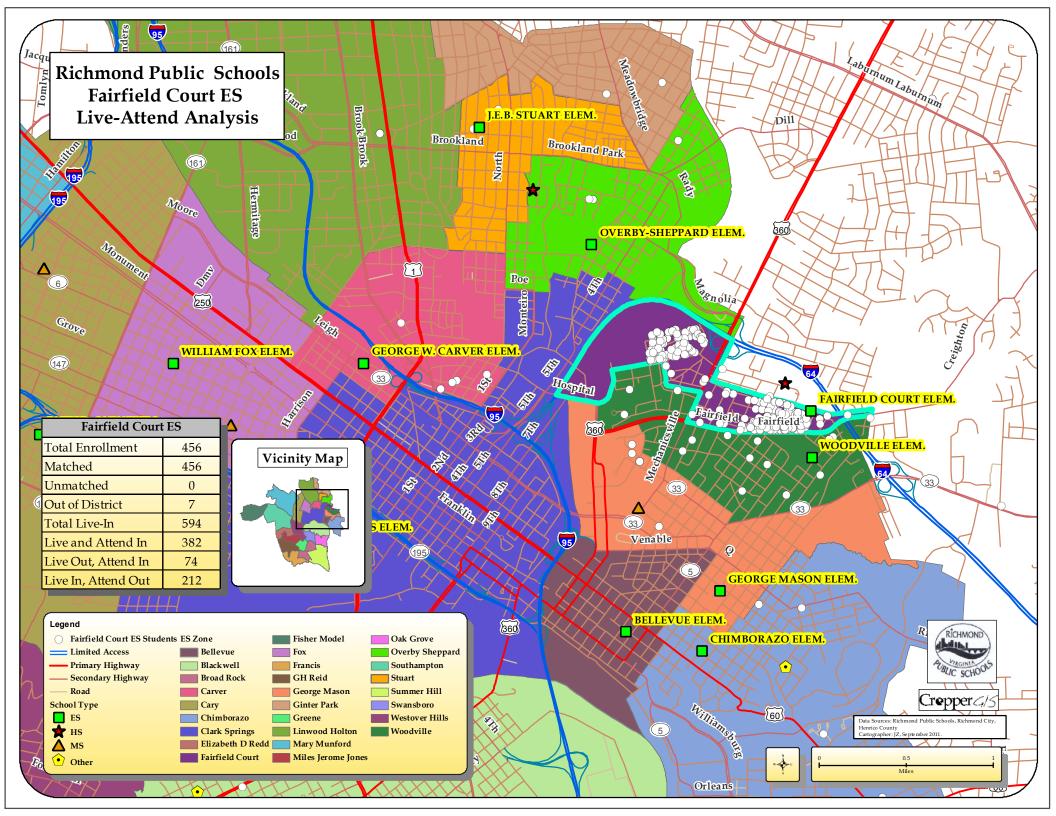


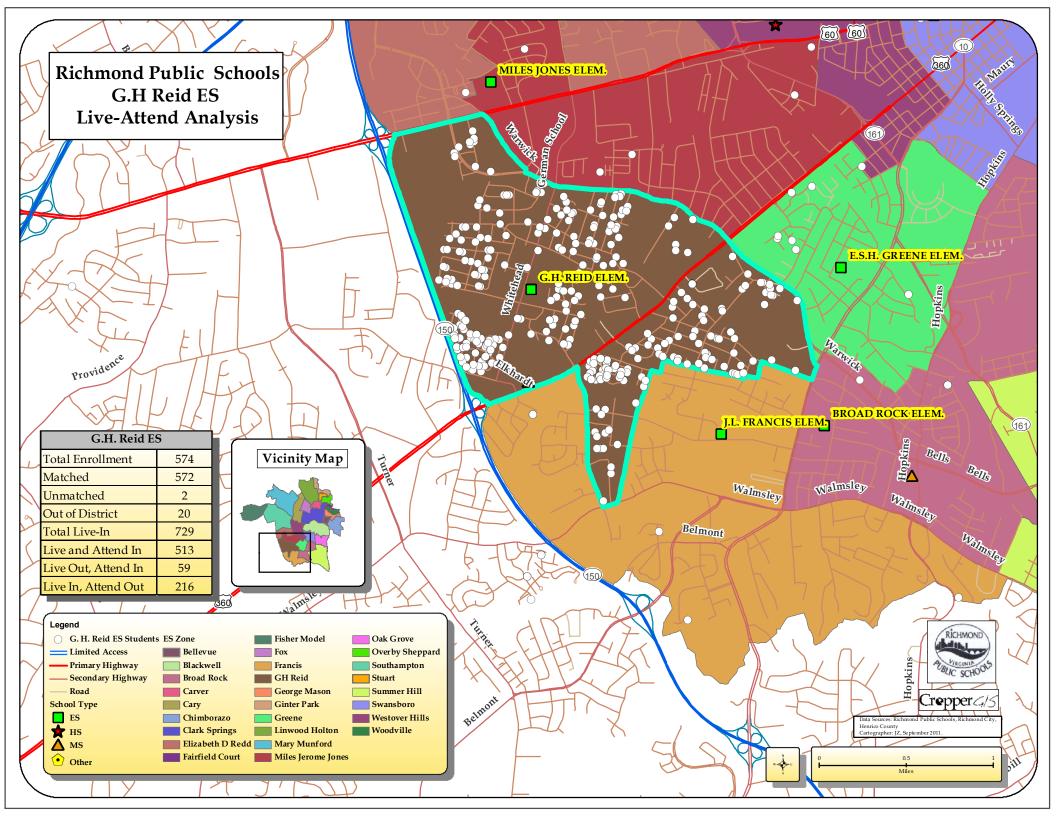


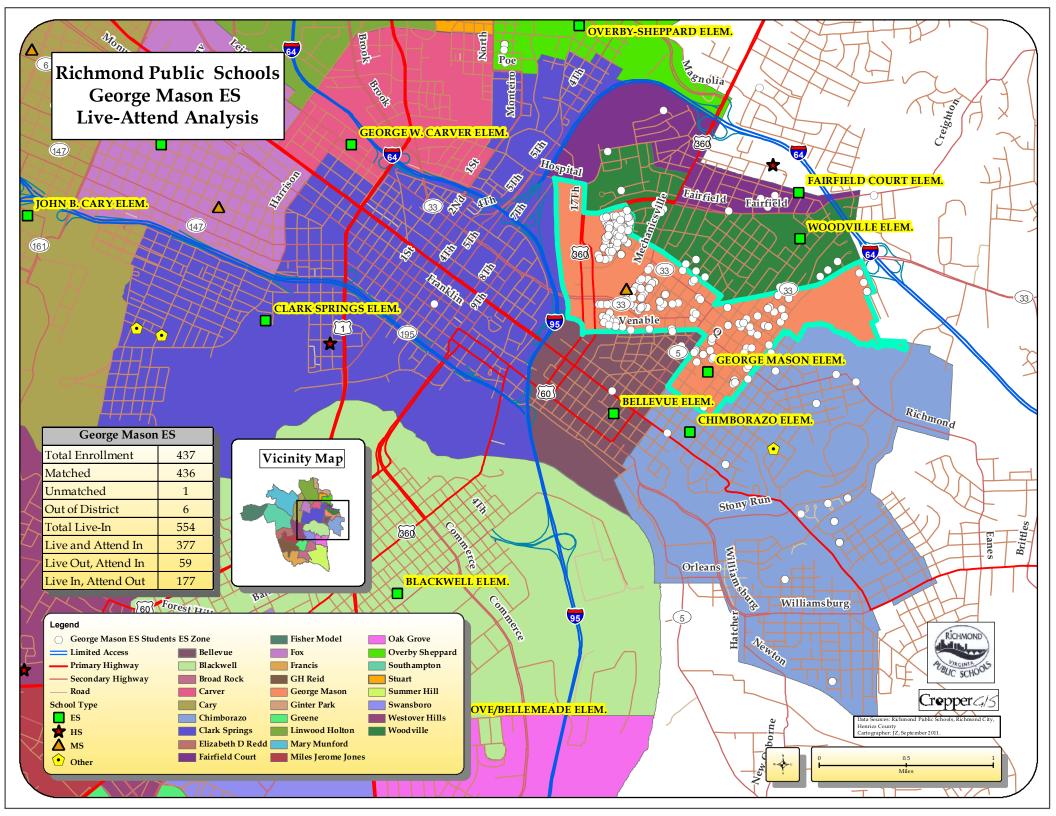


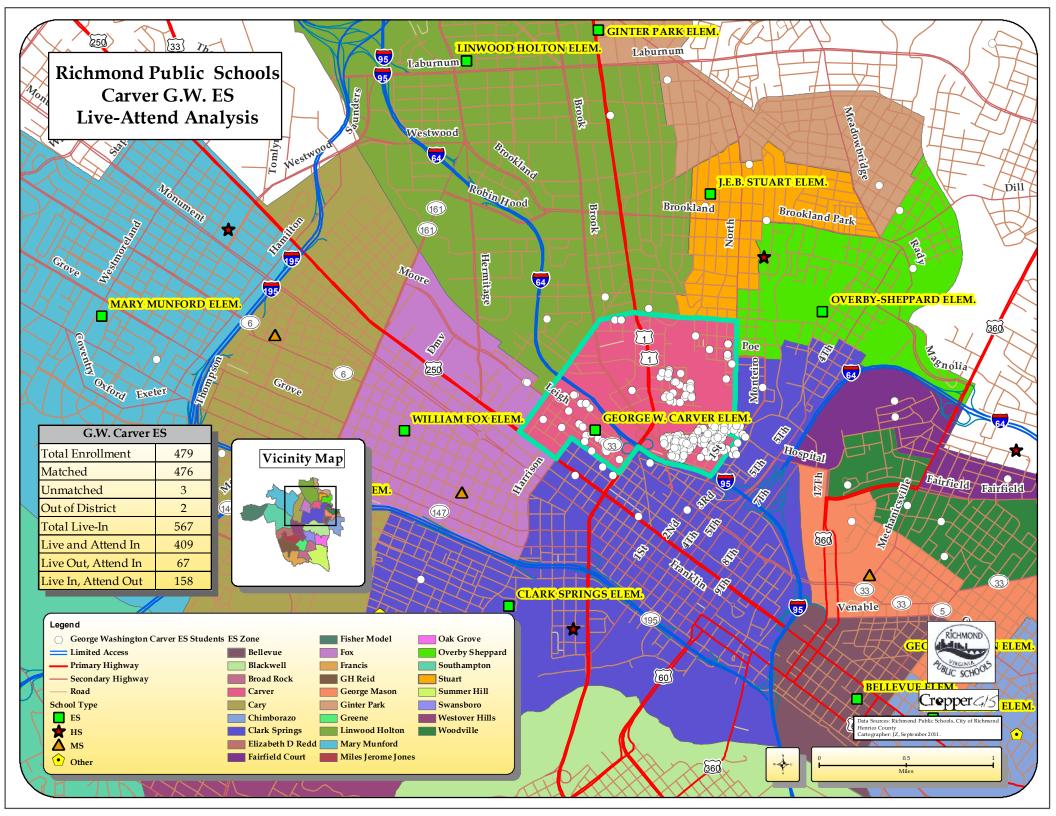


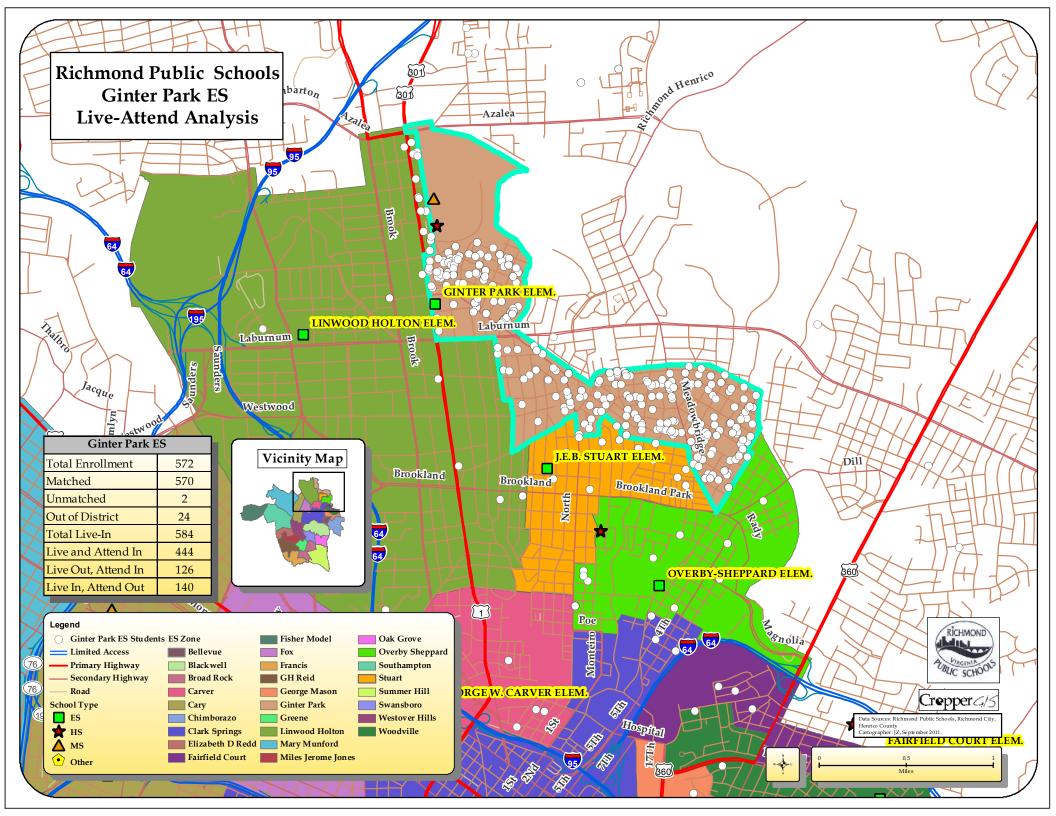


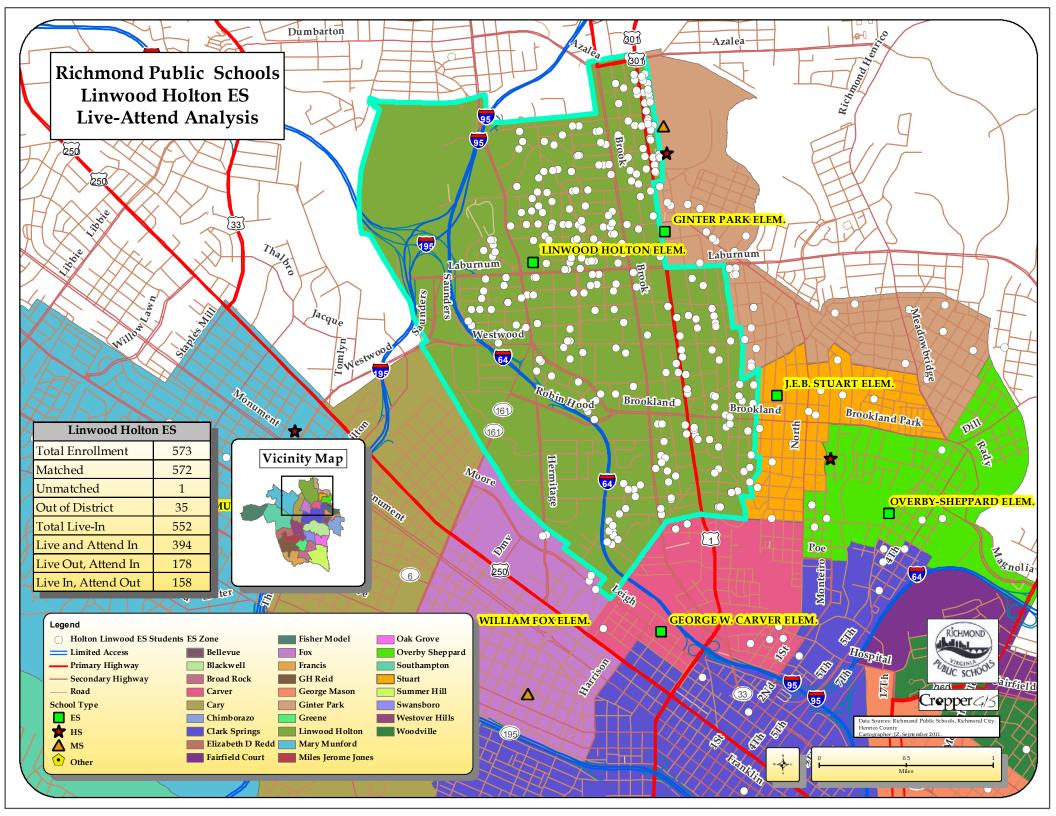


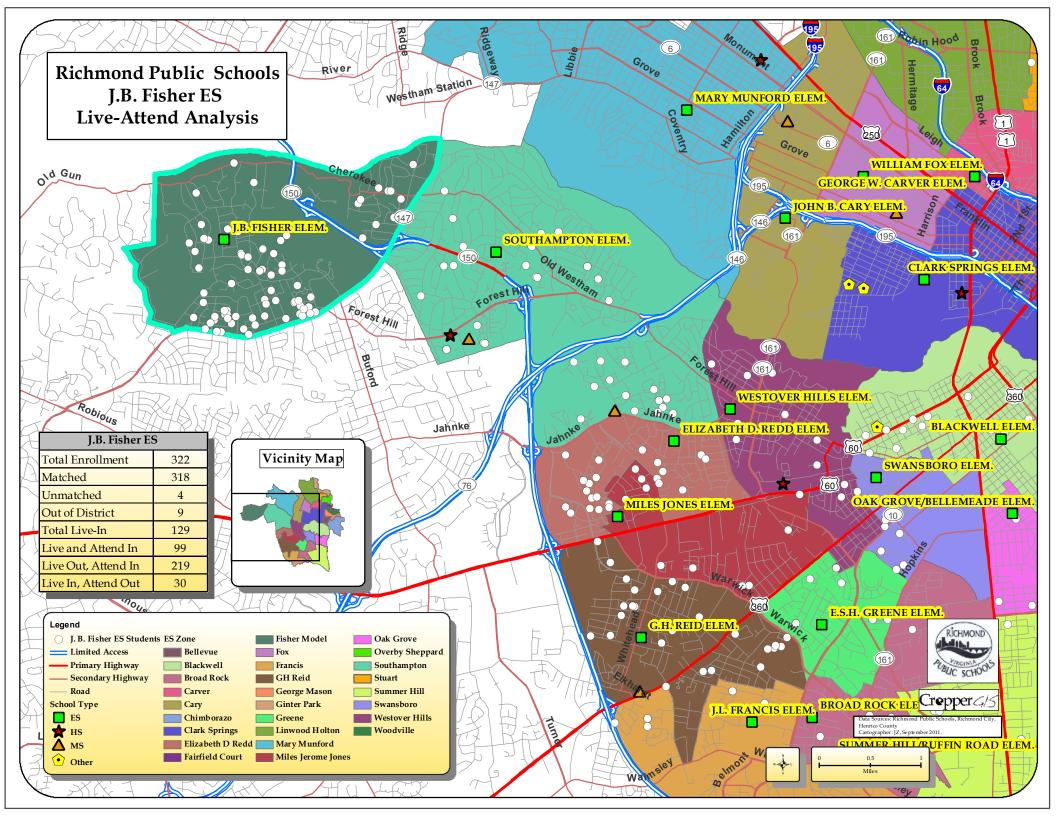


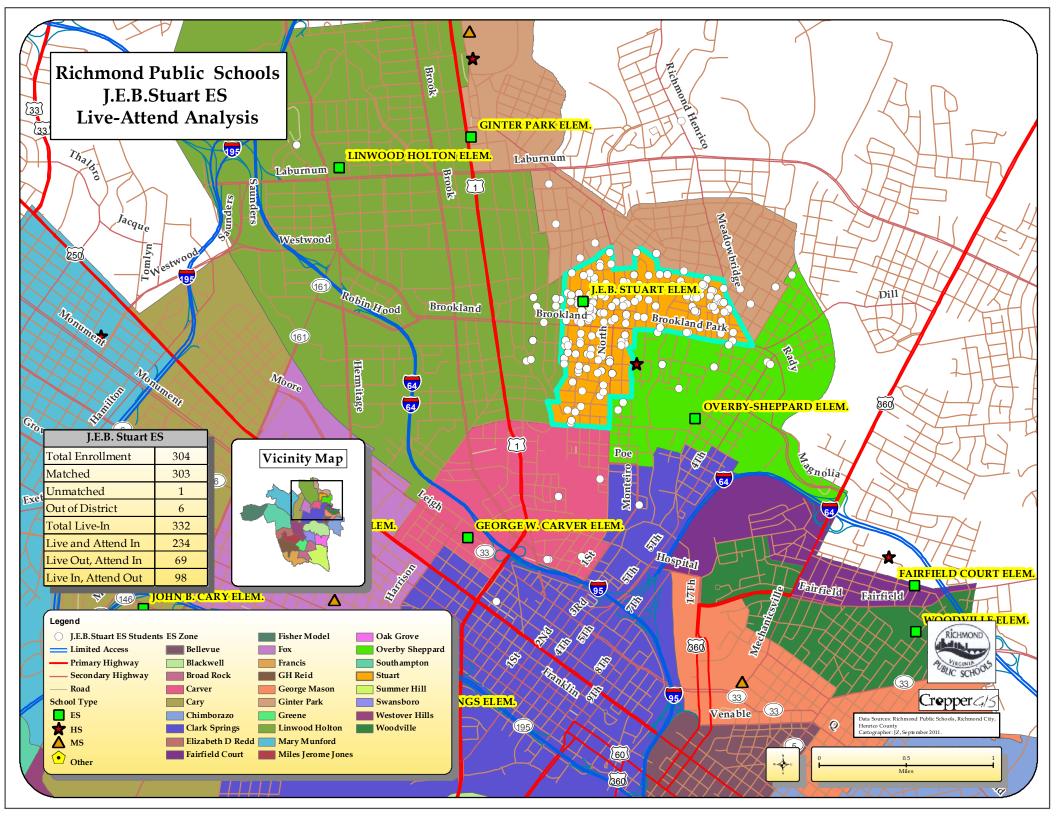


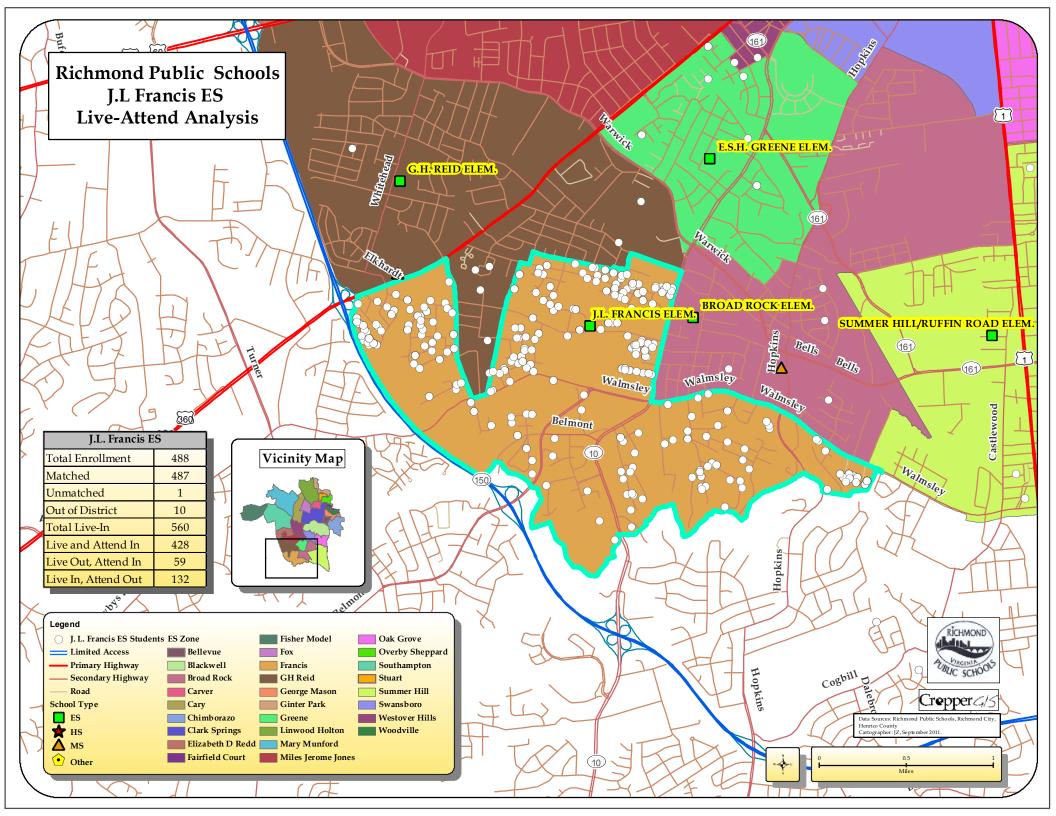


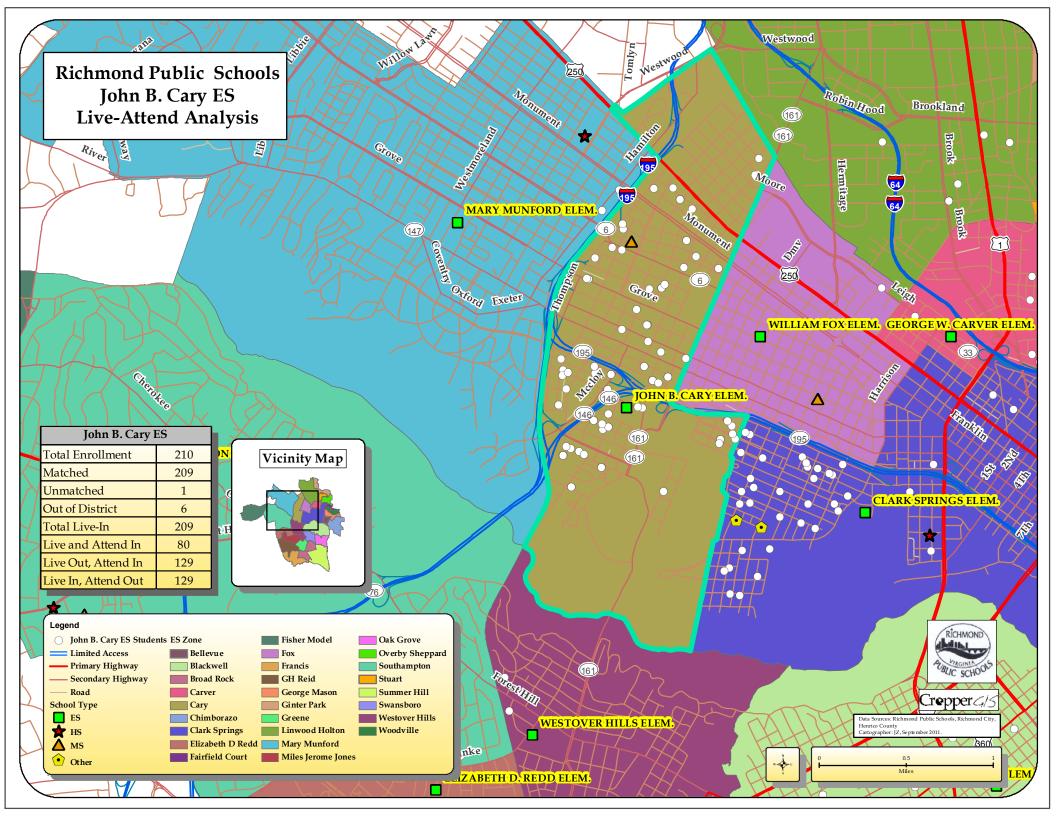


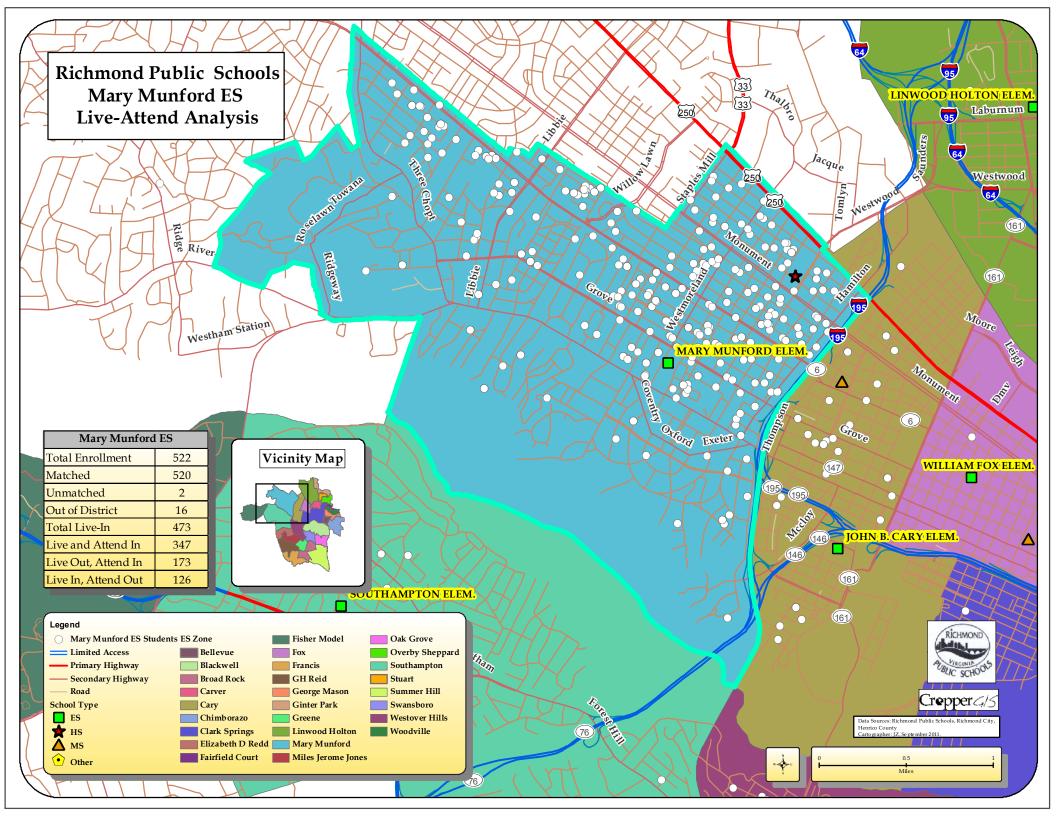


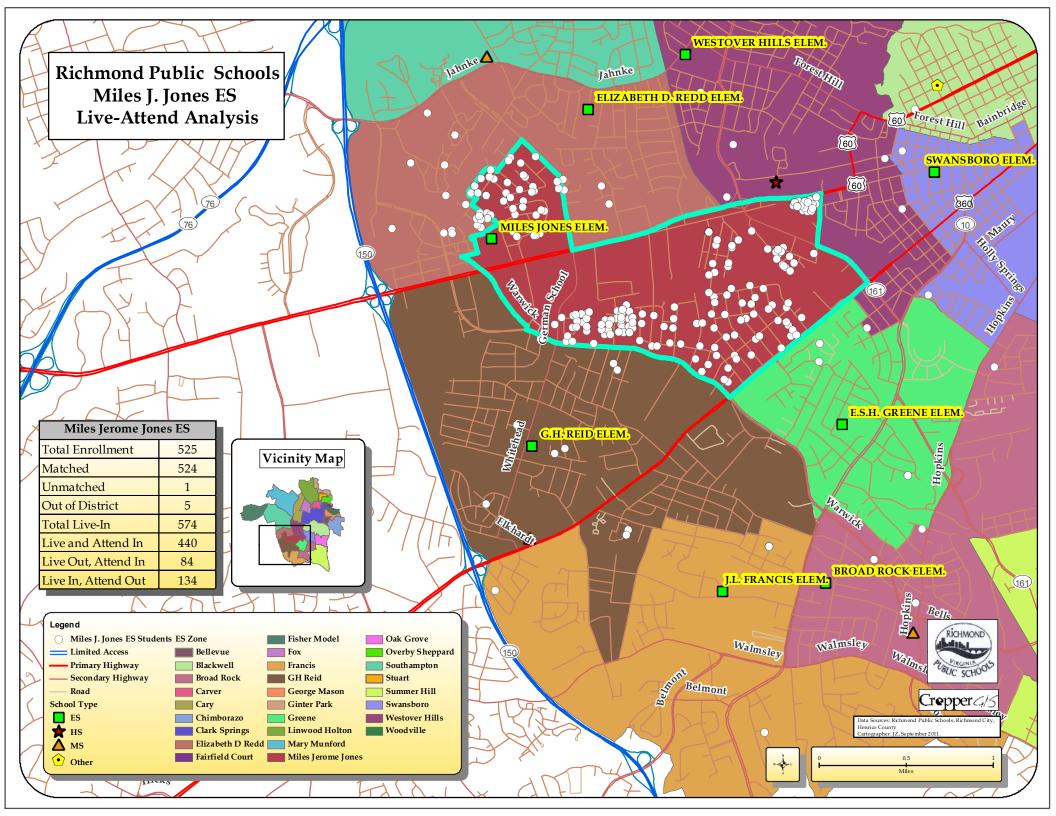


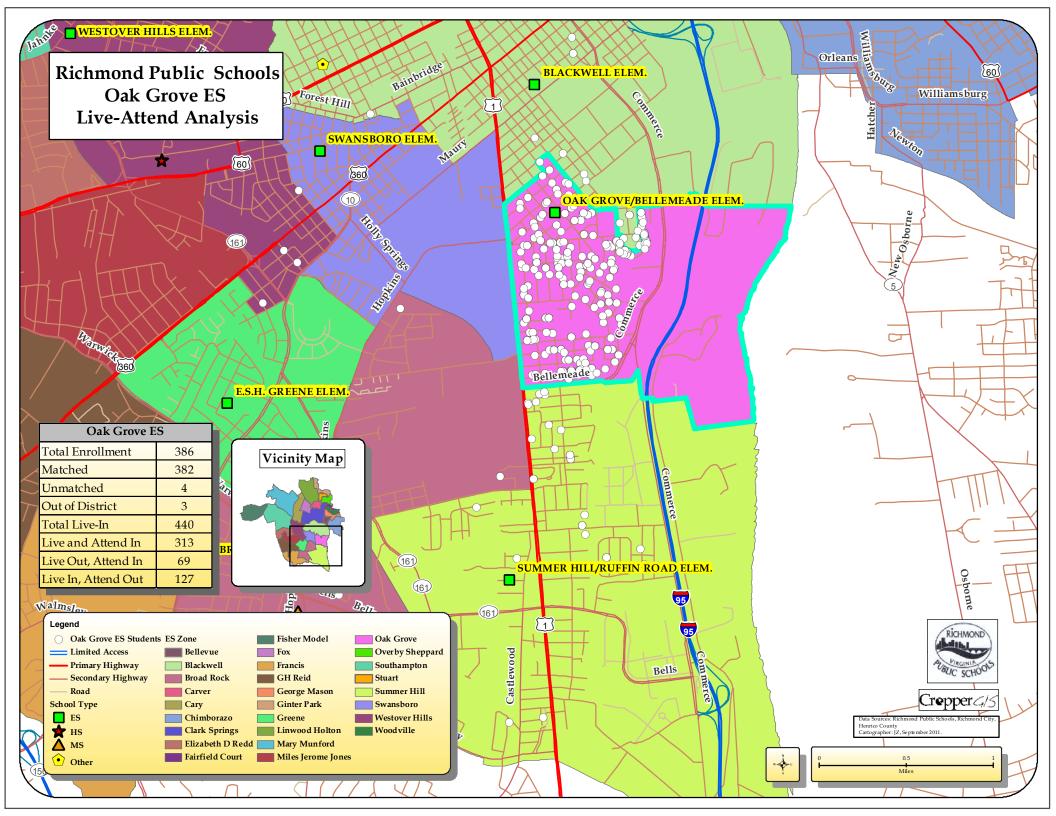


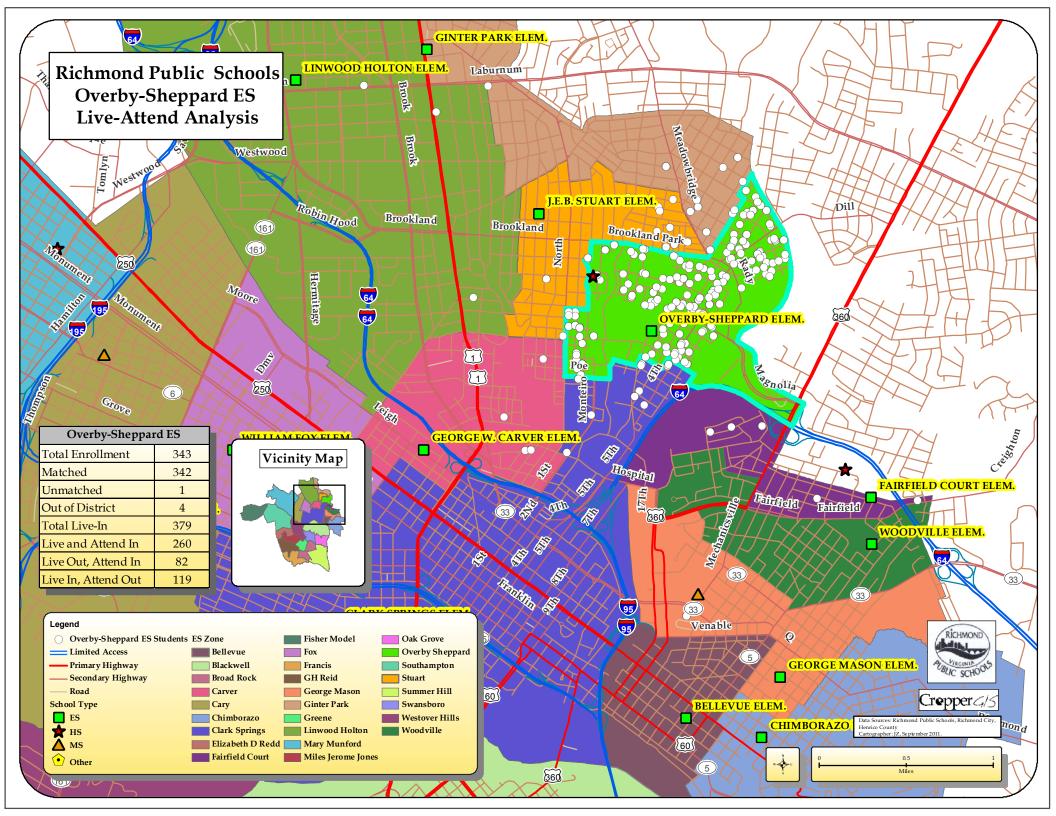


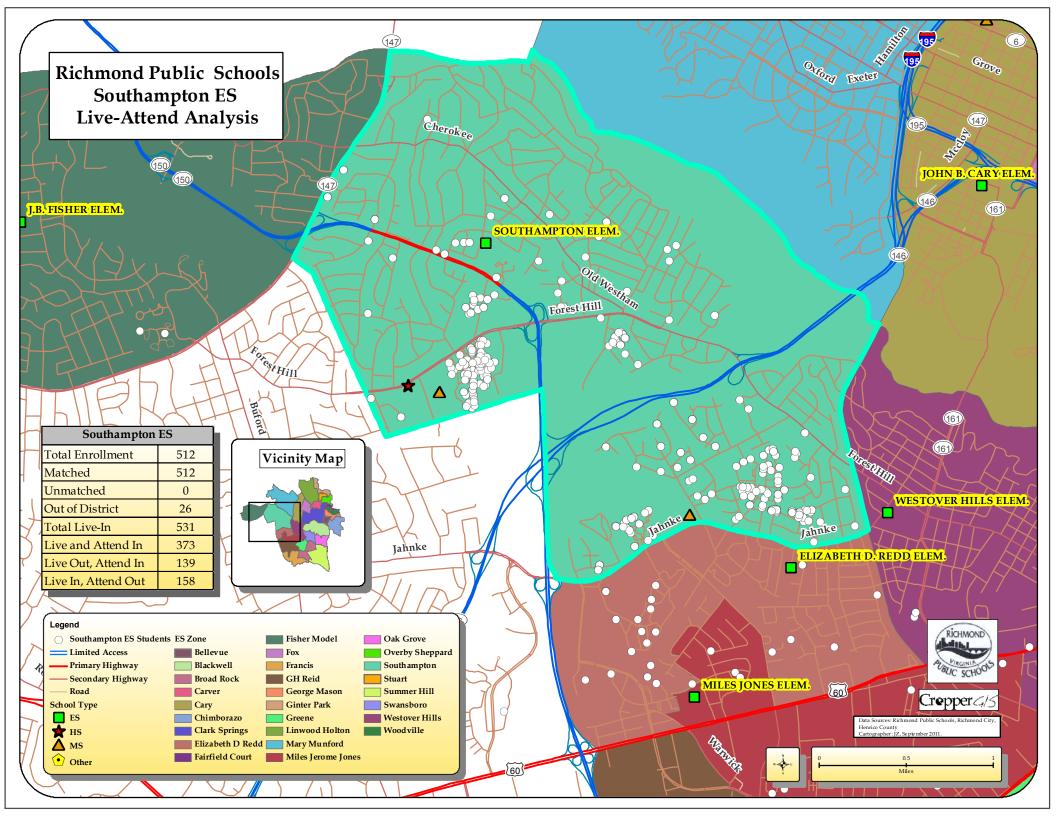


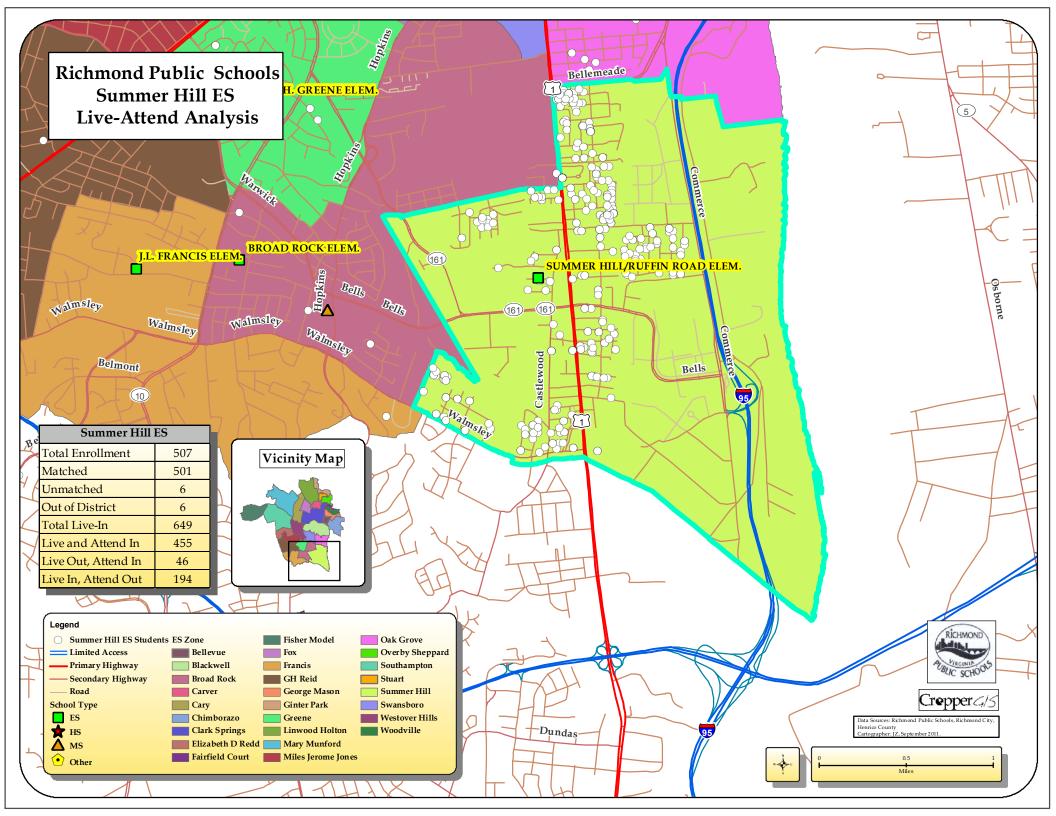


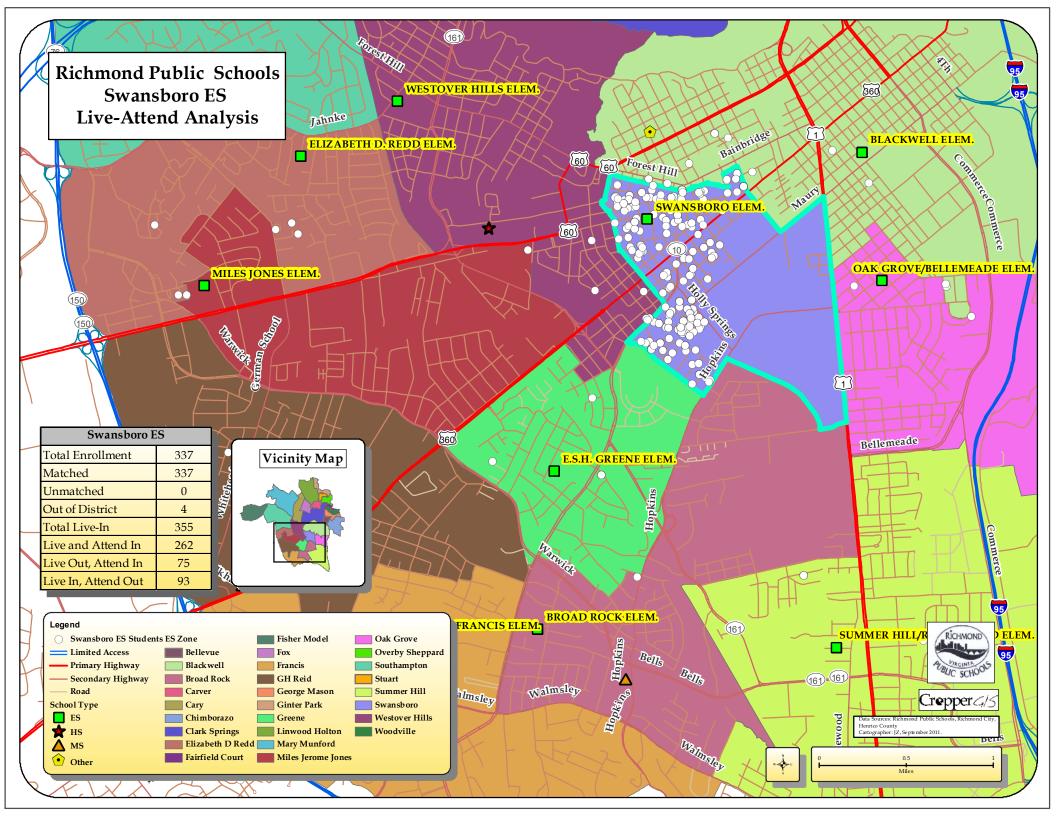


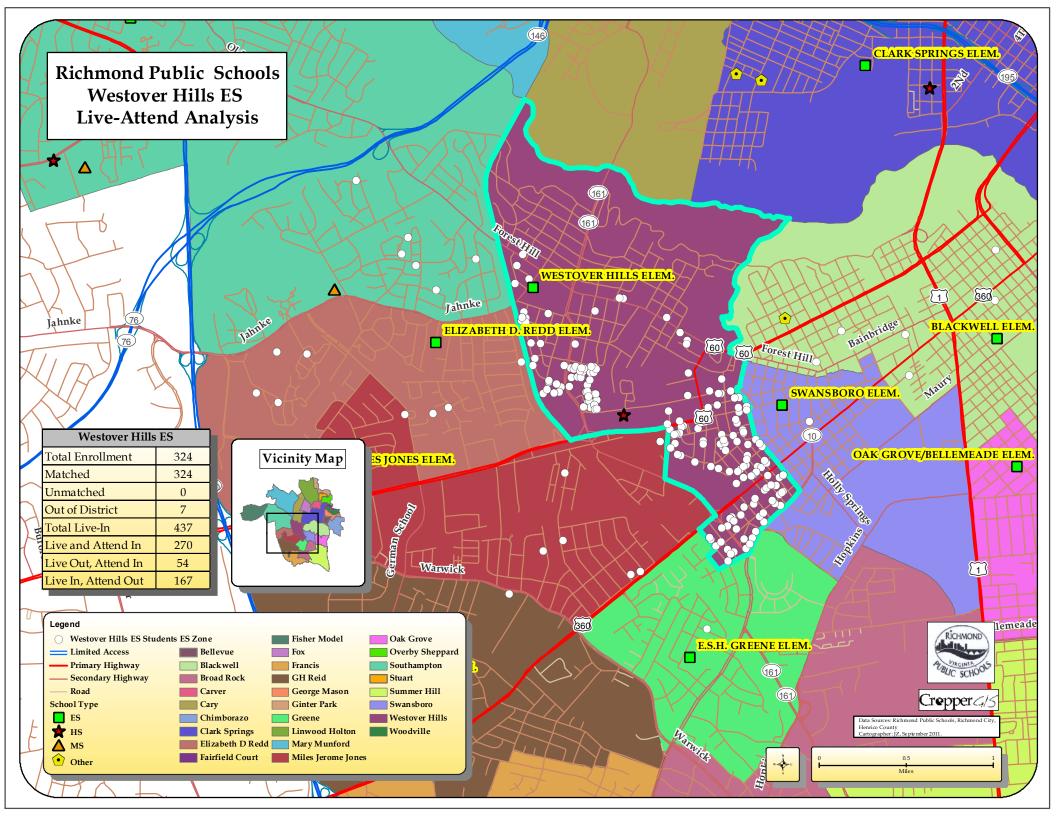


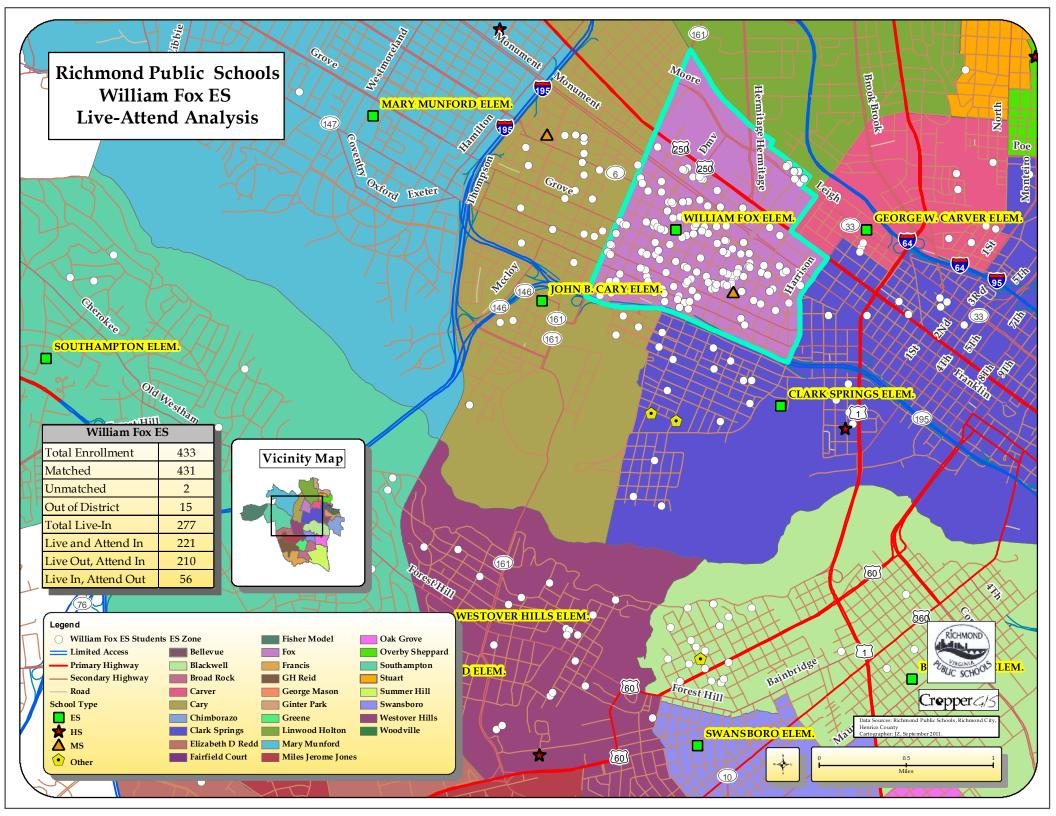


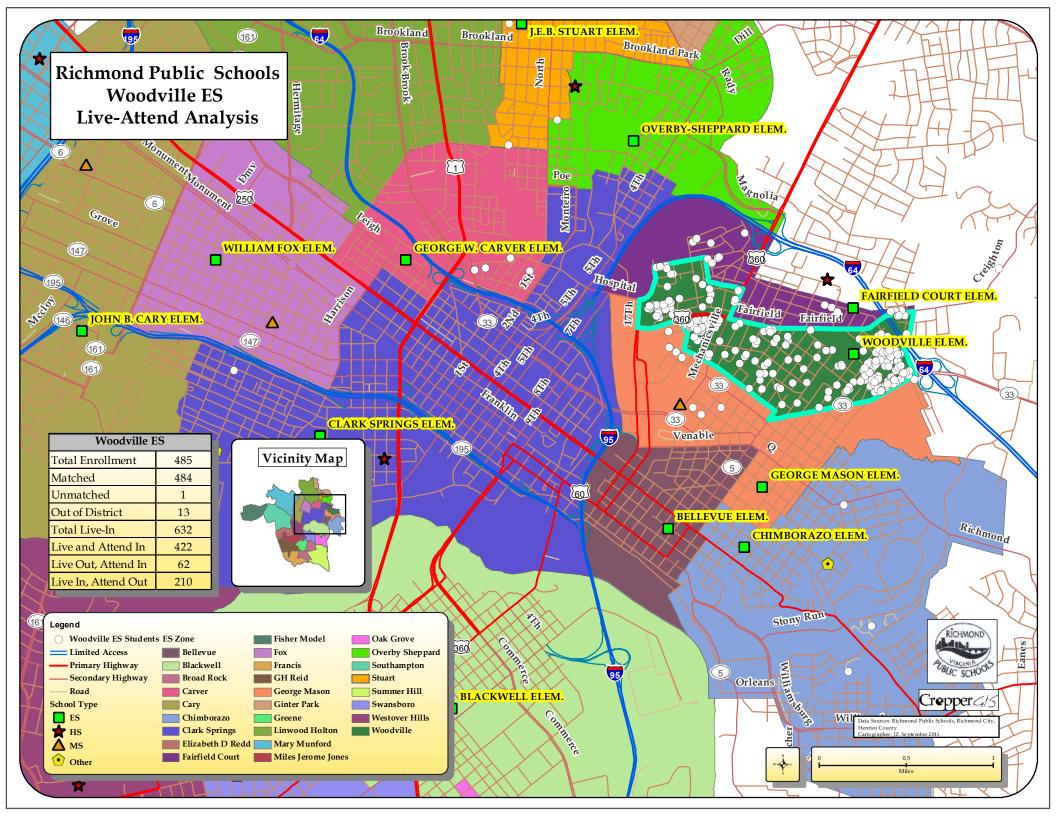


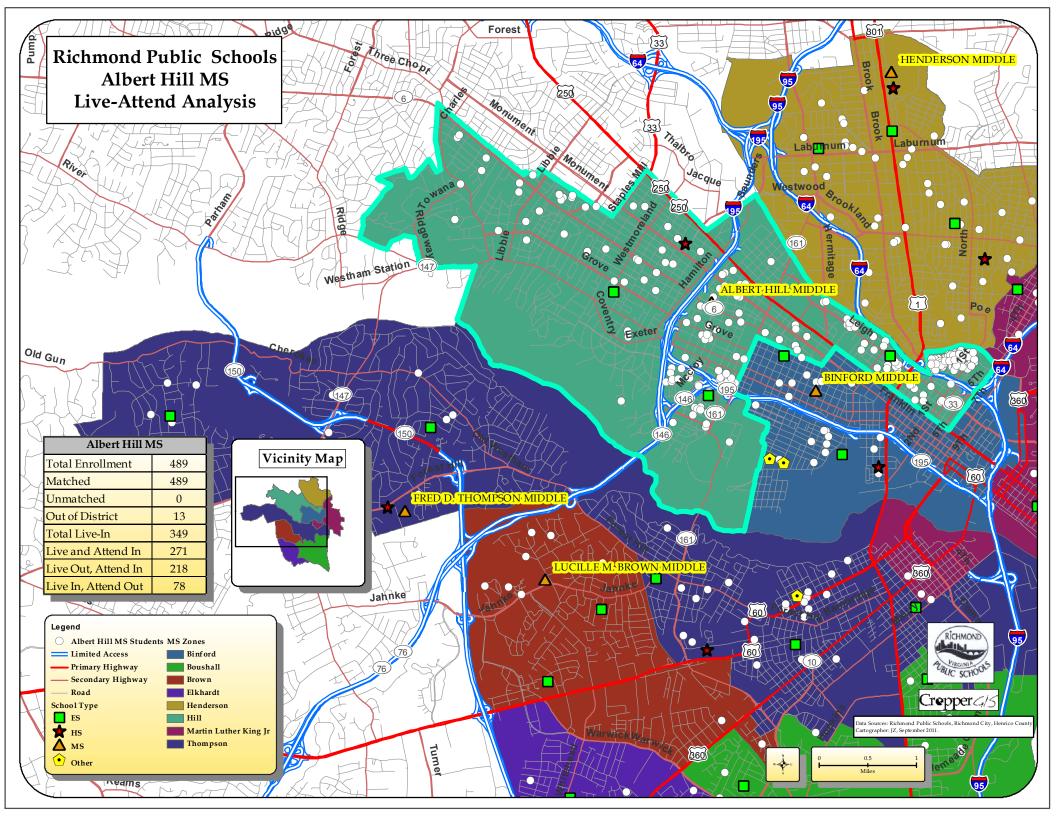


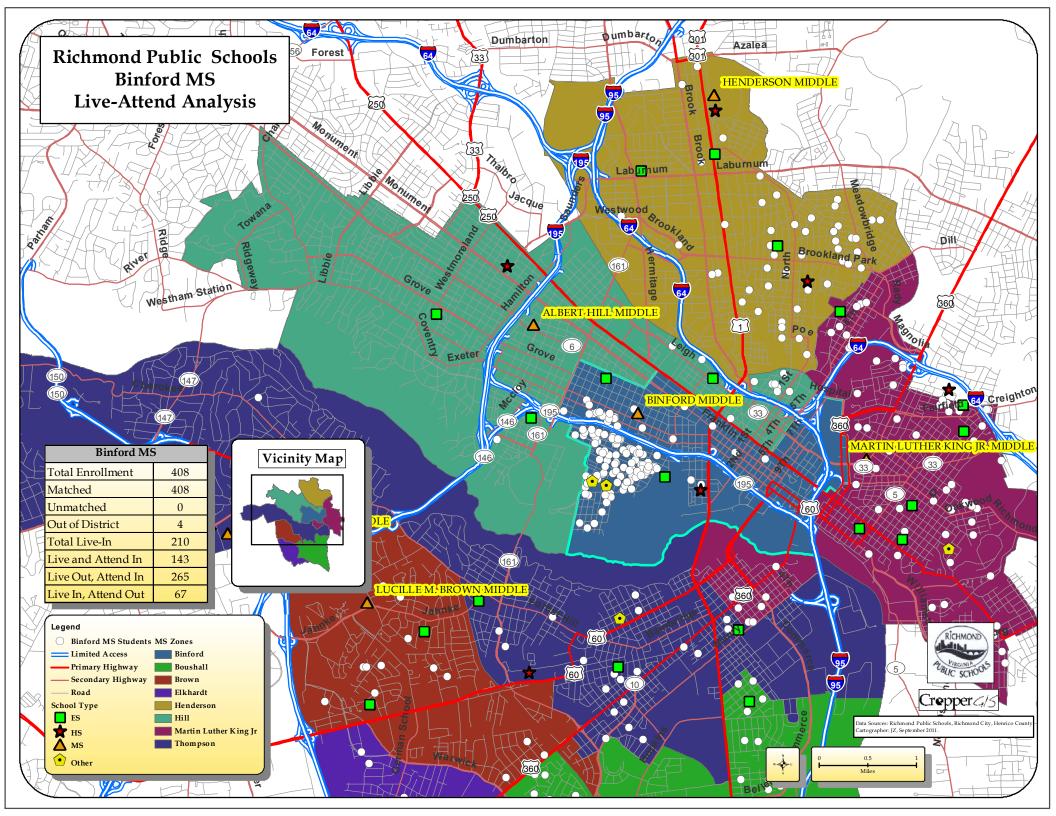


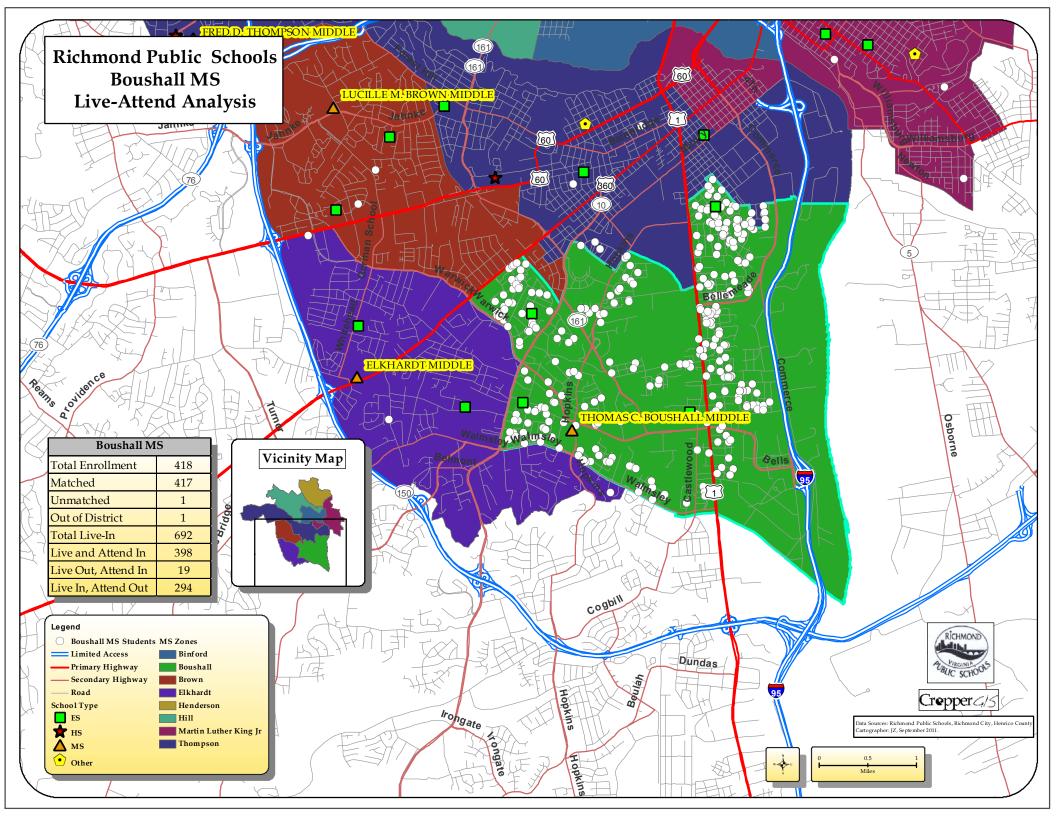


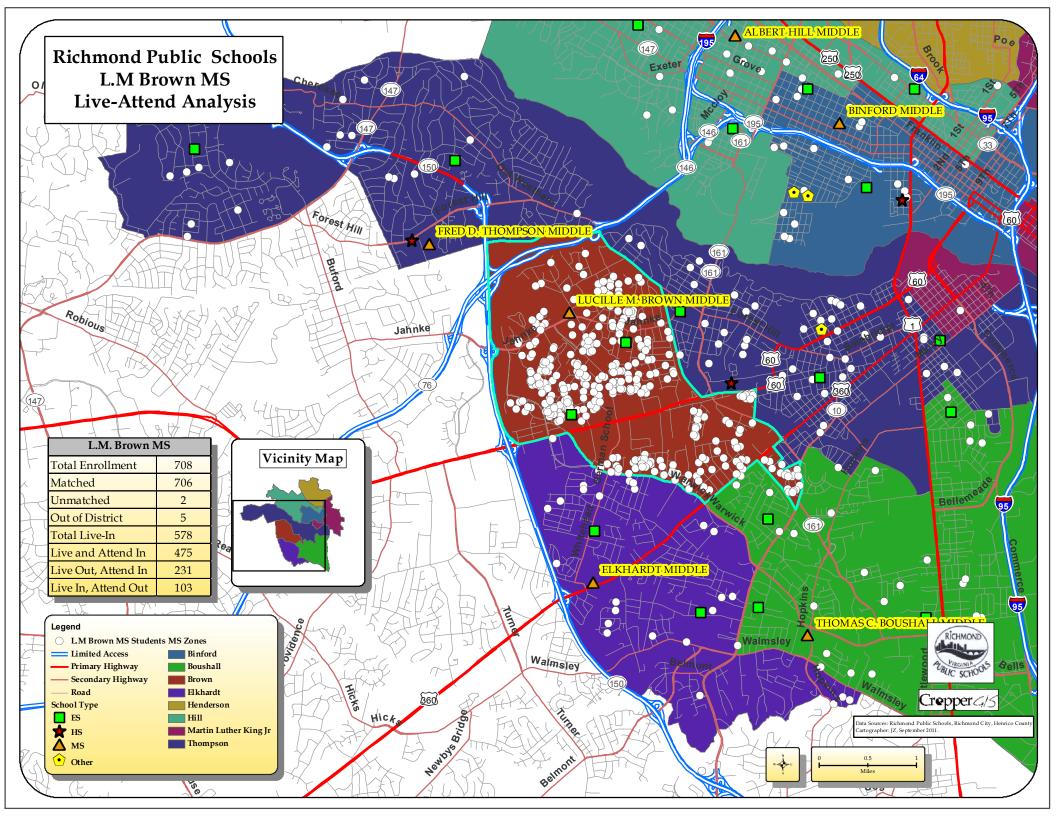


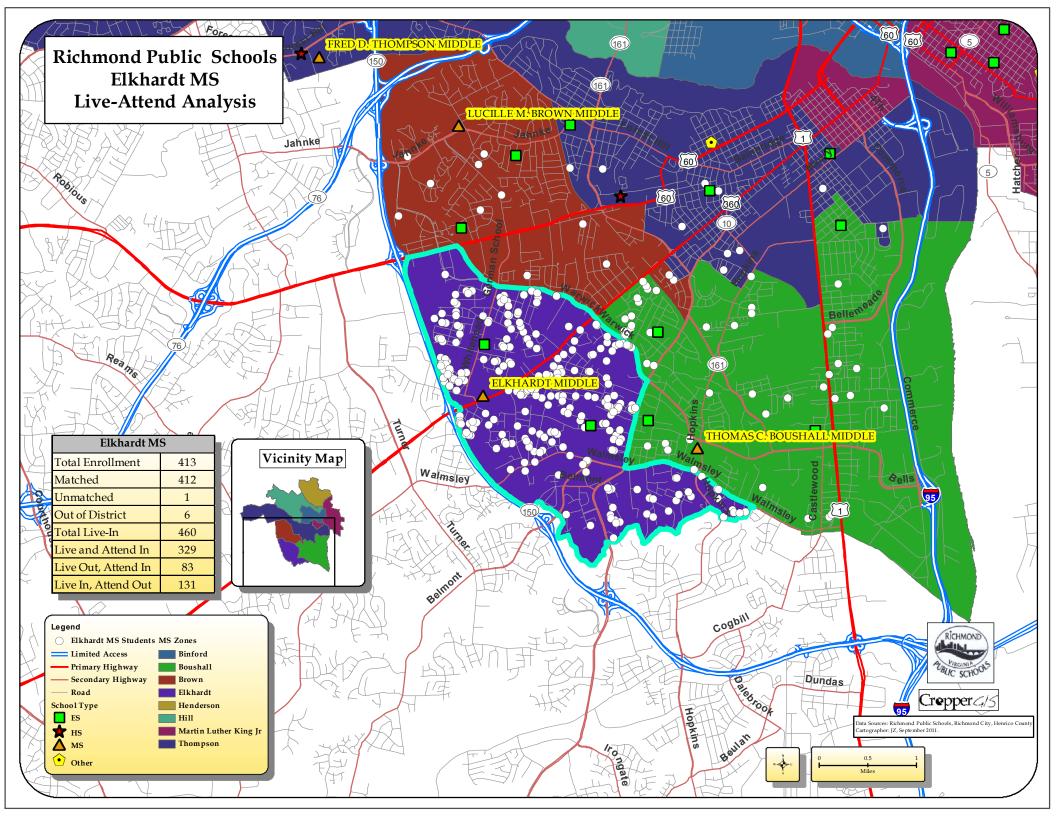


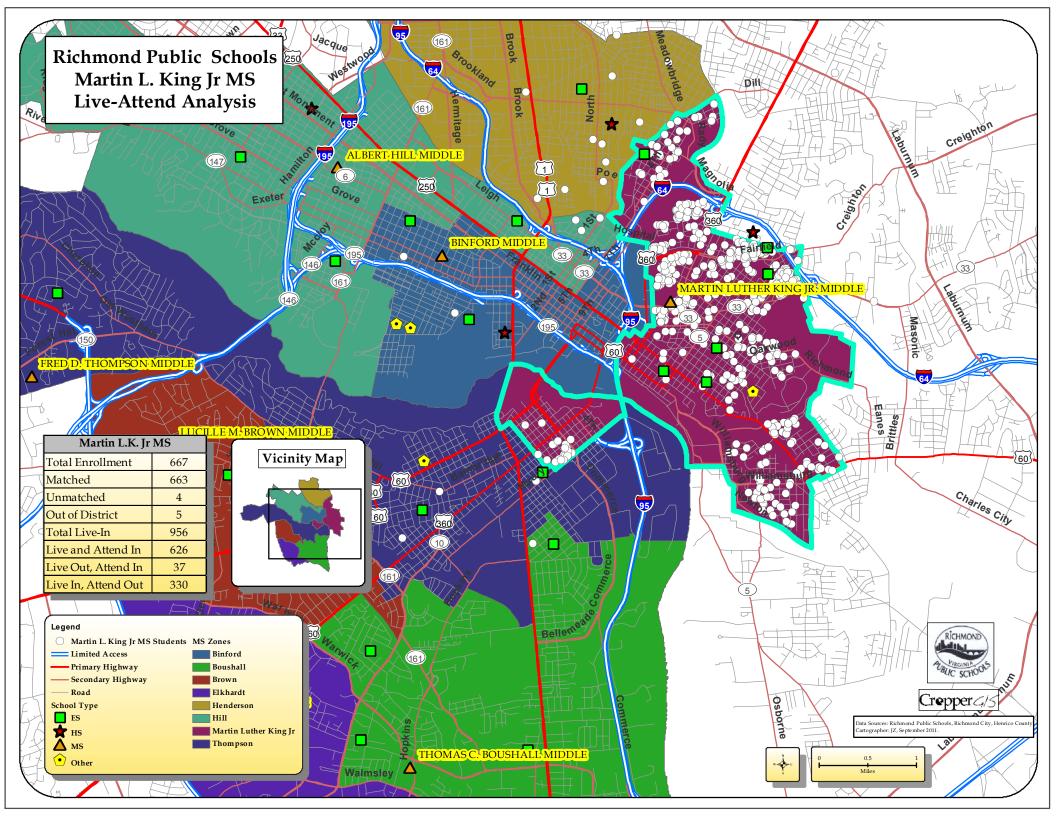


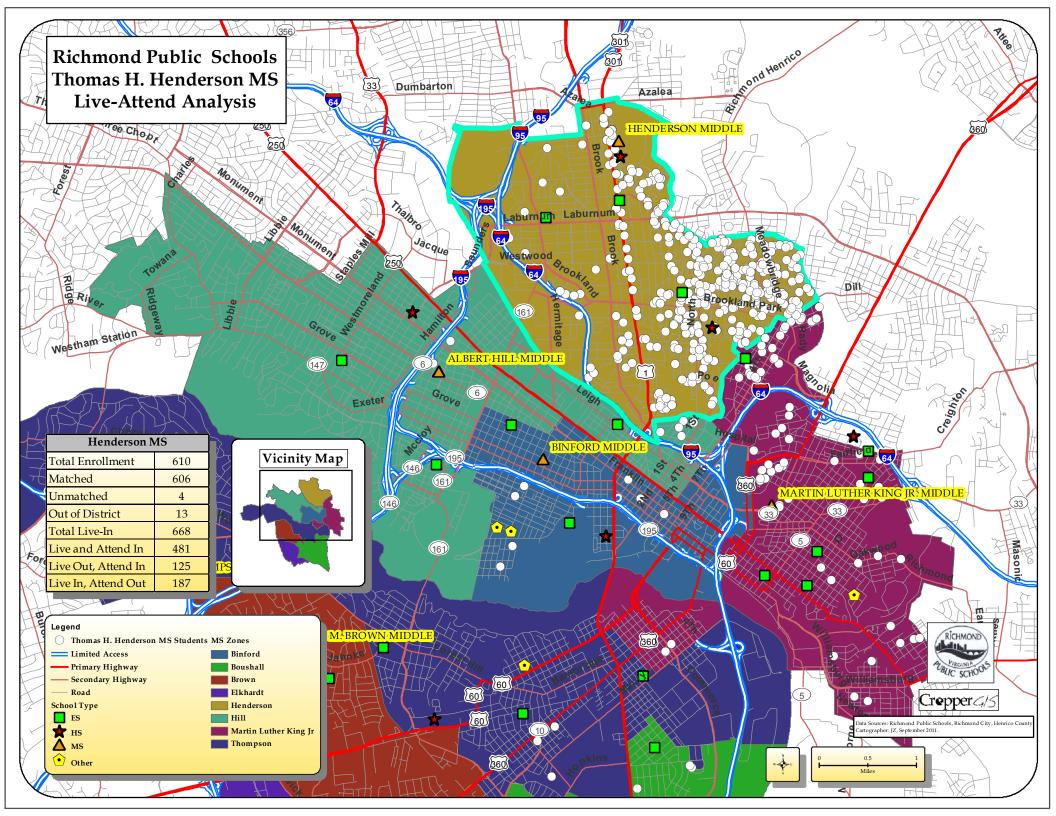


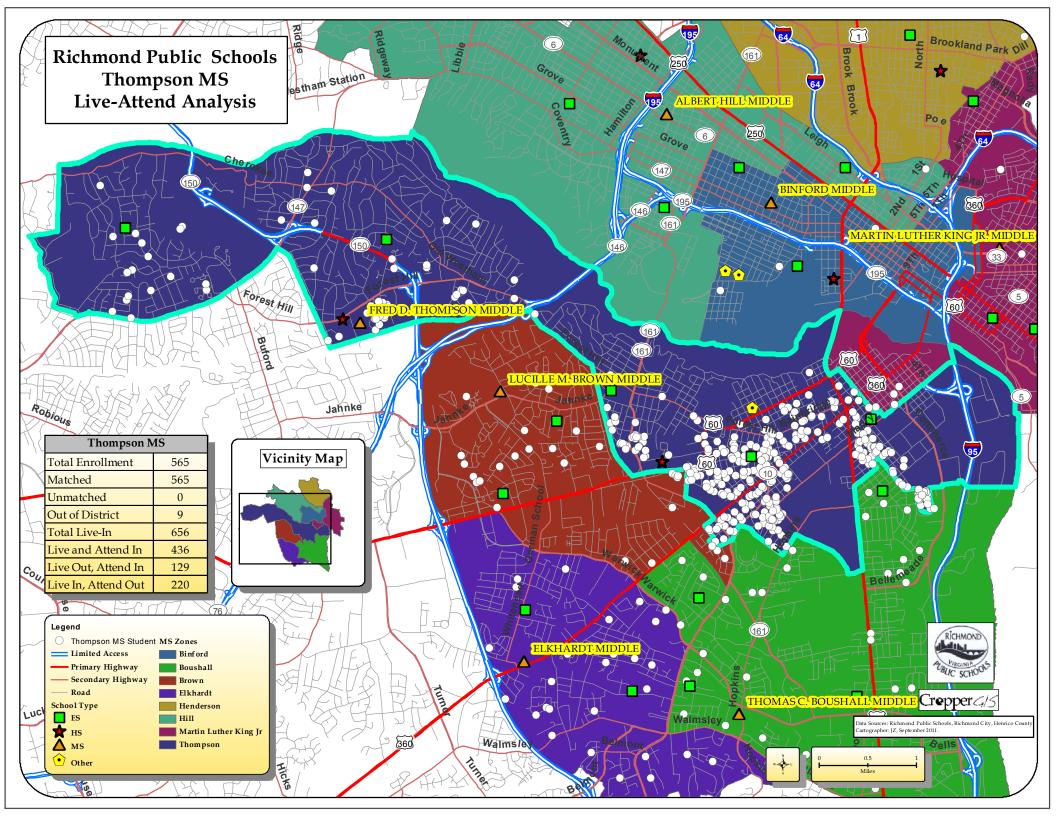


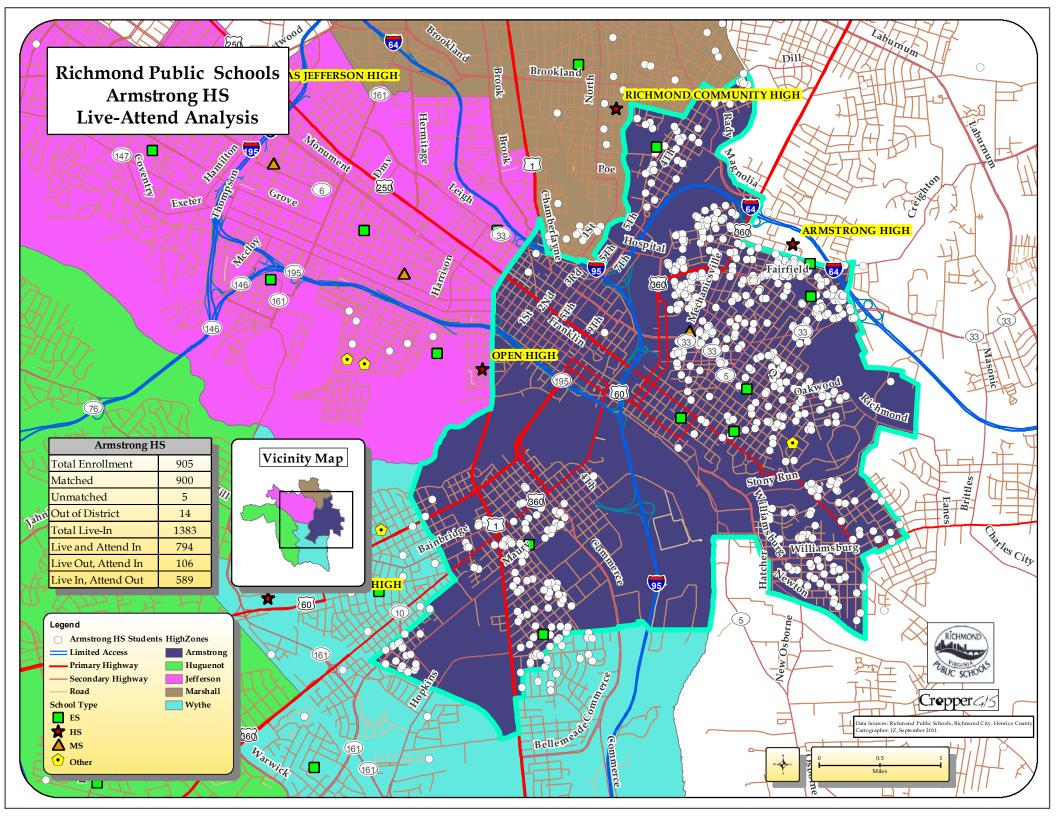


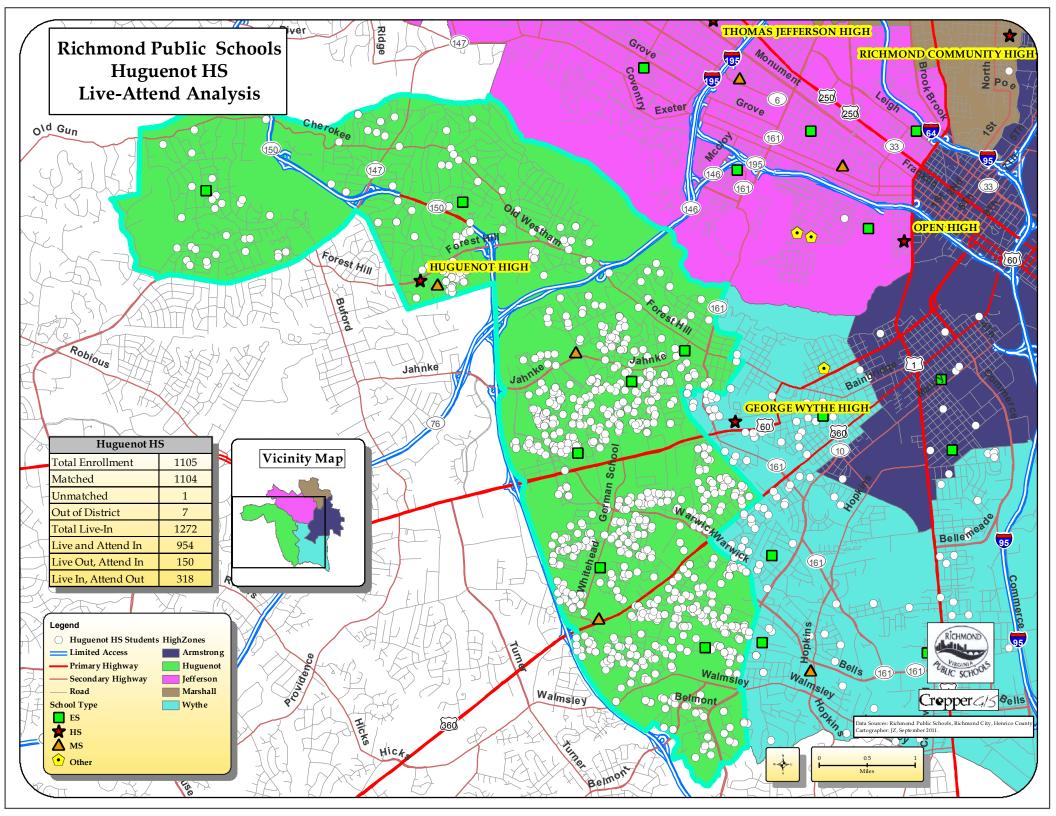


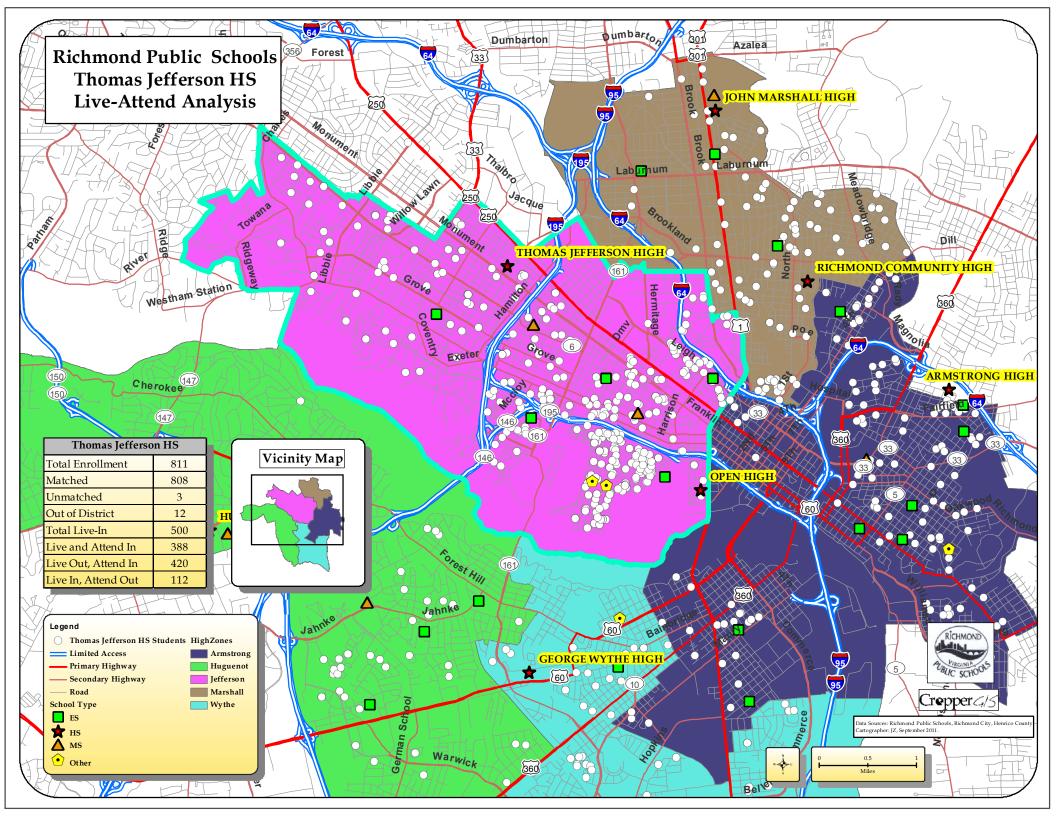


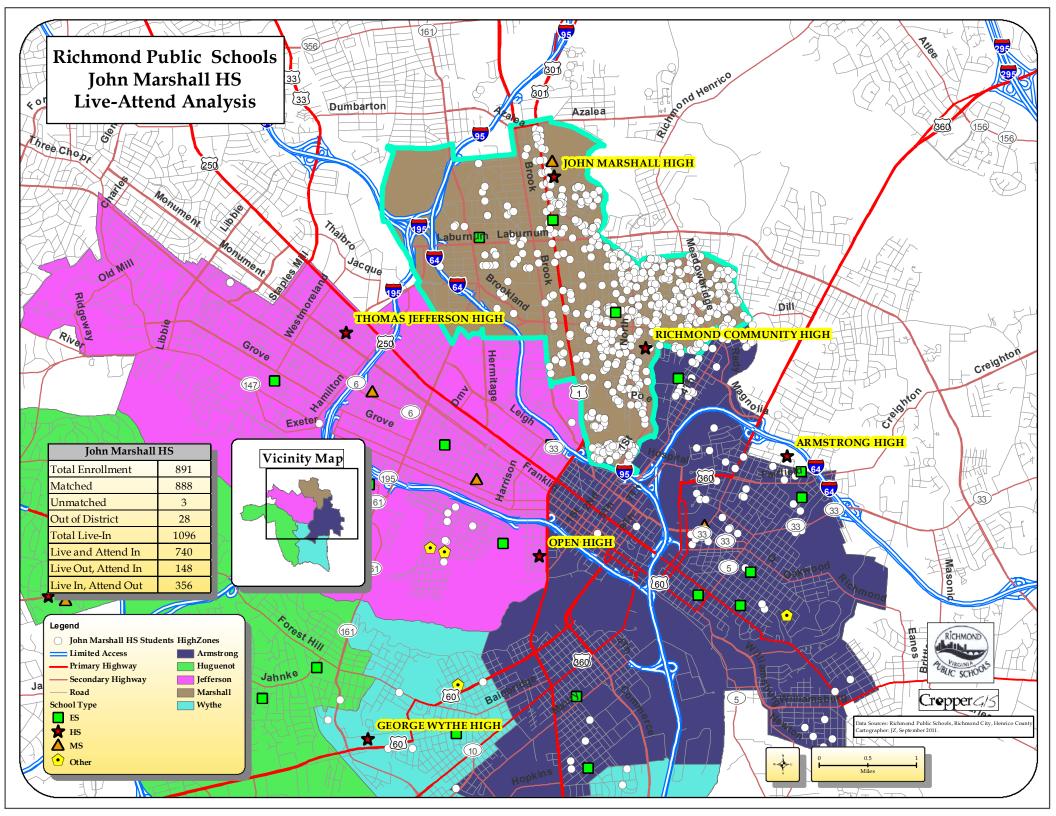


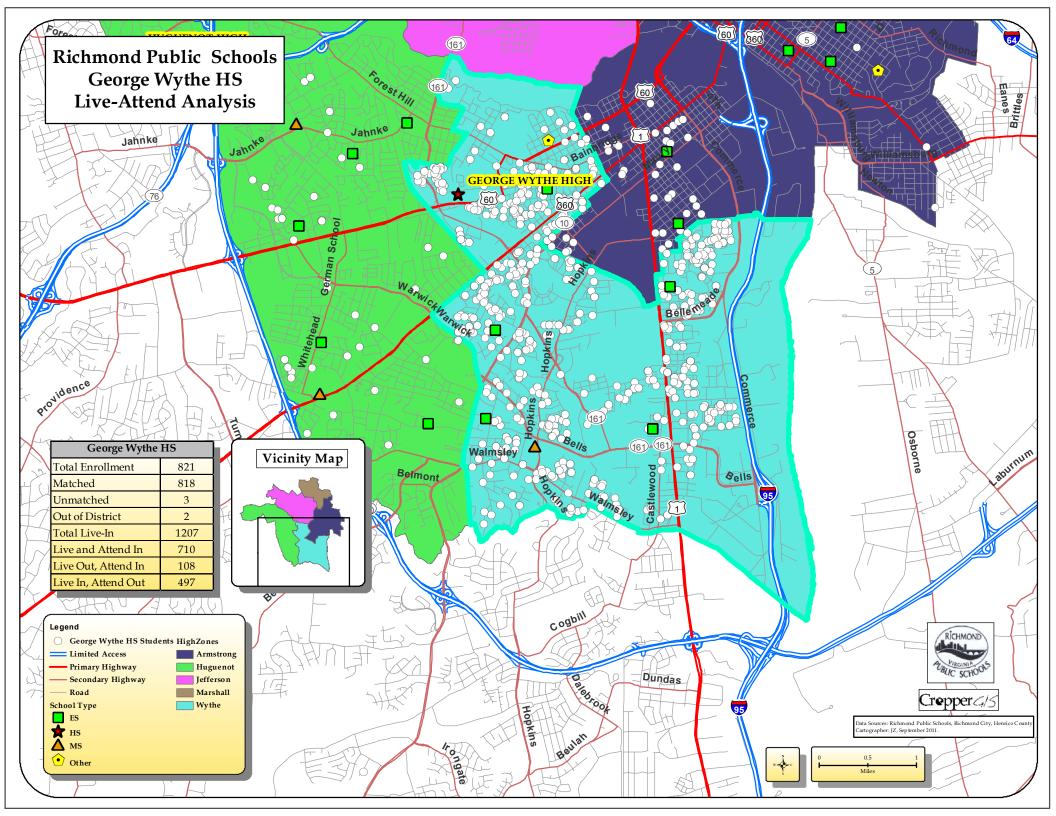










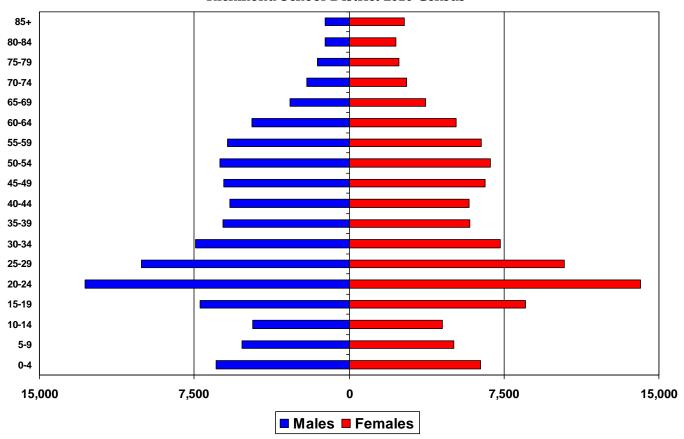


Appendix D: Population Pyramids by Attendance Zone (Age/Sex)

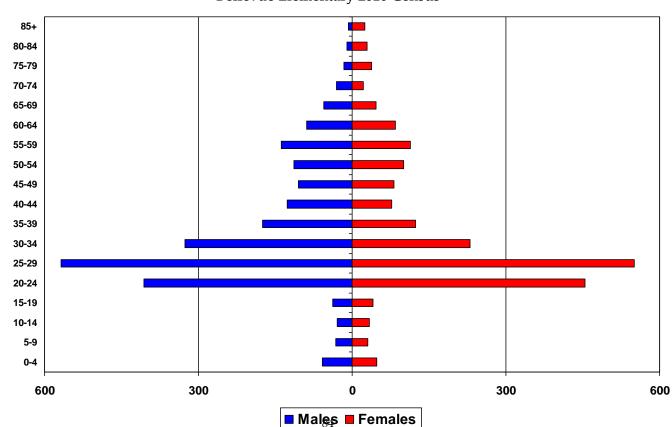
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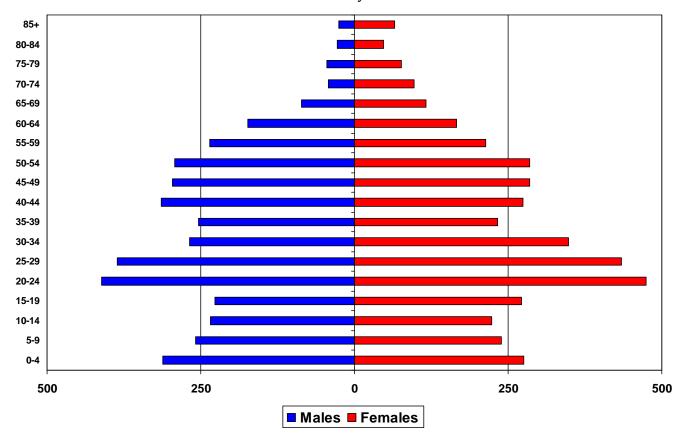




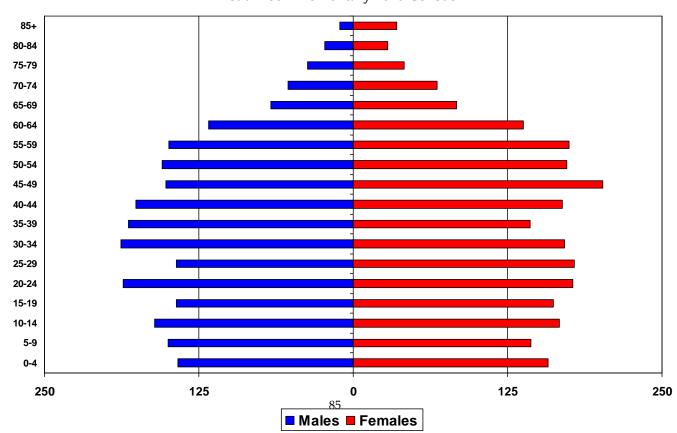
### **Bellevue Elementary 2010 Census**



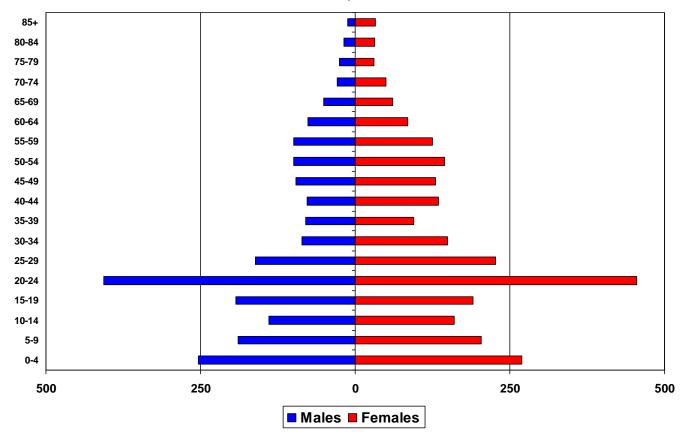
**Blackwell Elementary 2010 Census** 



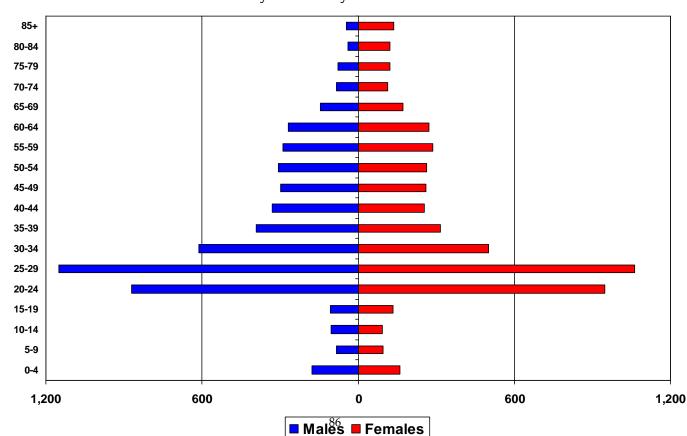
**Broad Rock Elementary 2010 Census** 



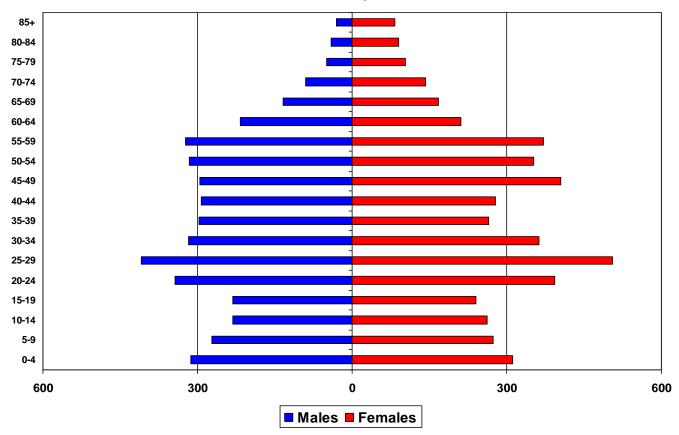




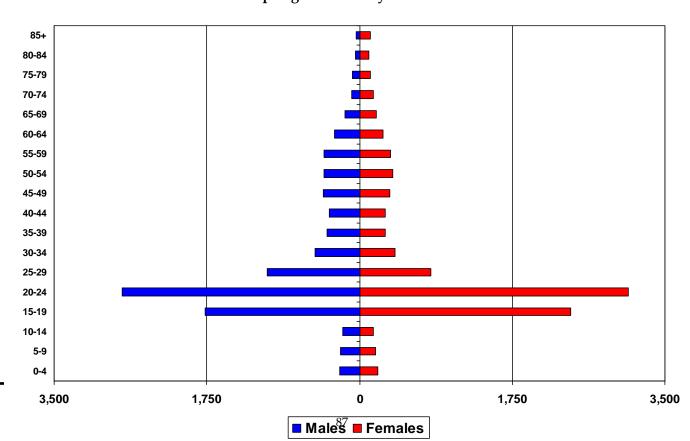
## **Cary Elementary 2010 Census**



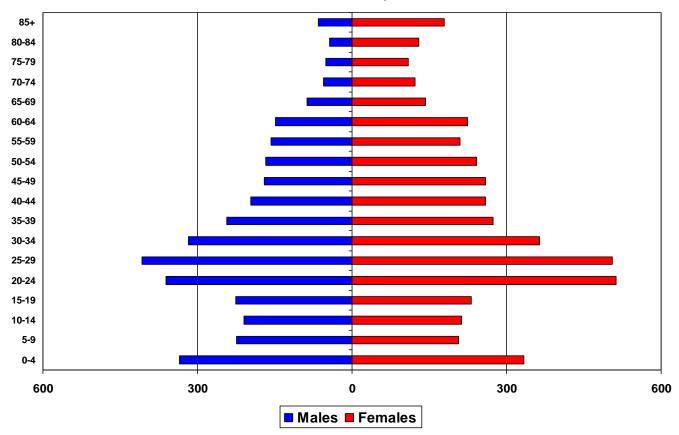
Chimborazo Elementary 2010 Census



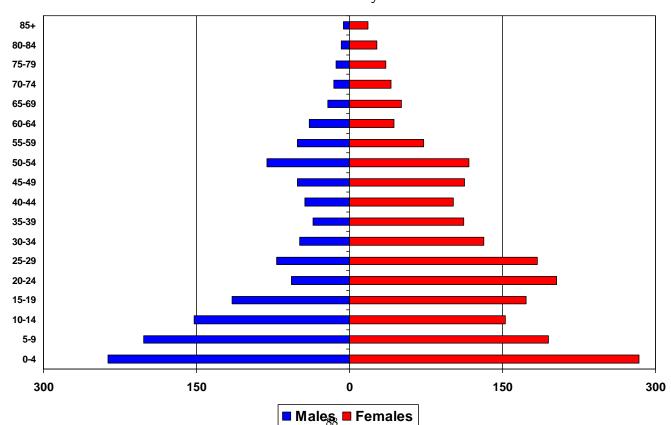
**Clark Springs Elementary 2010 Census** 



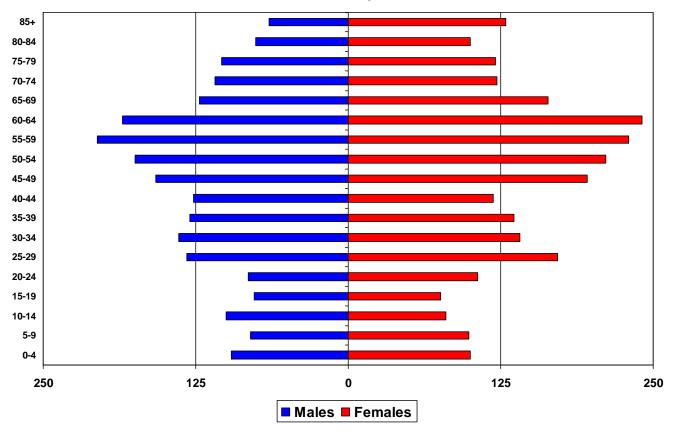
Elizabeth D. Redd Elementary 2010 Census



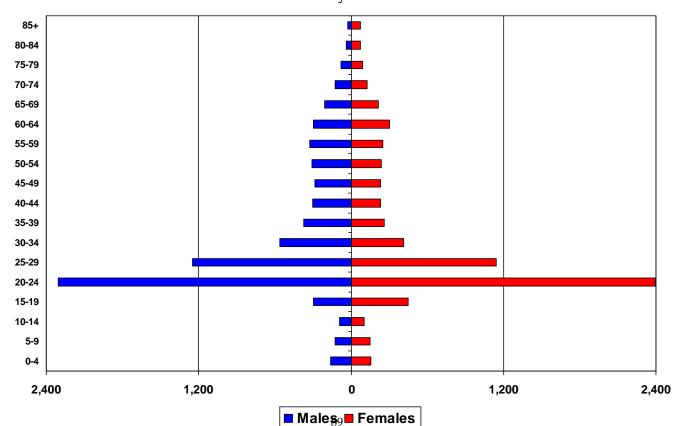
Fairfield Court Elementary 2010 Census



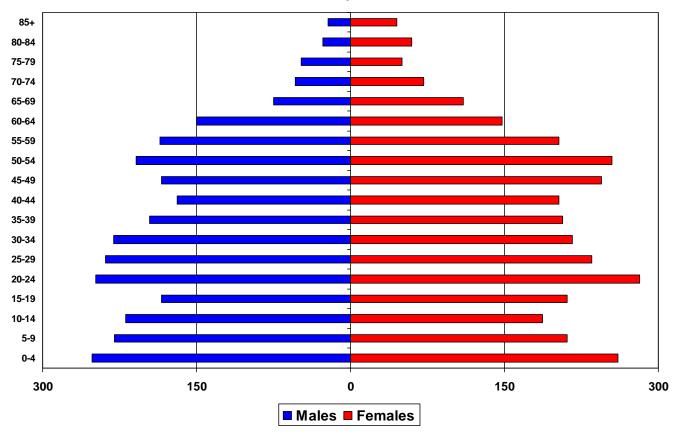
Fisher Model Elementary 2010 Census



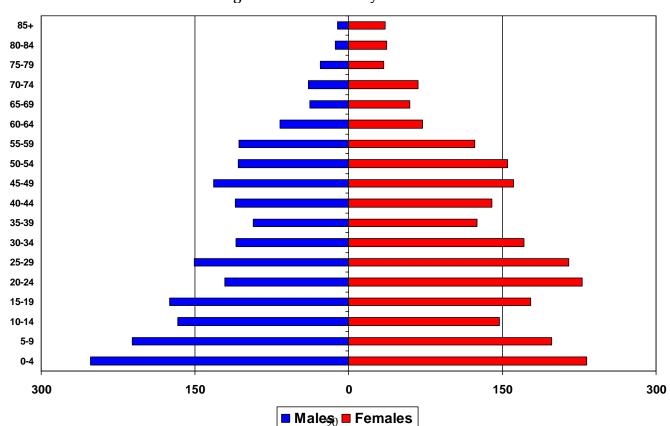
Fox Elementary 2010 Census



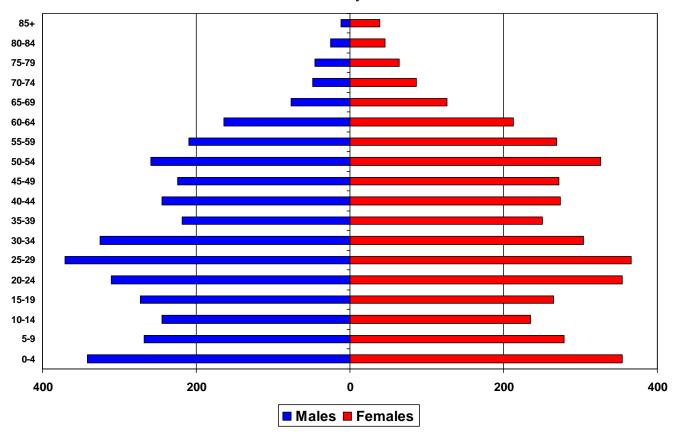
Francis Elementary 2010 Census



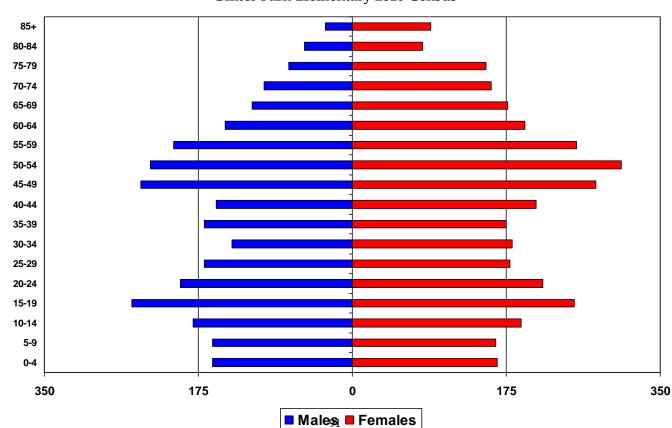
George Mason Elementary 2010 Census



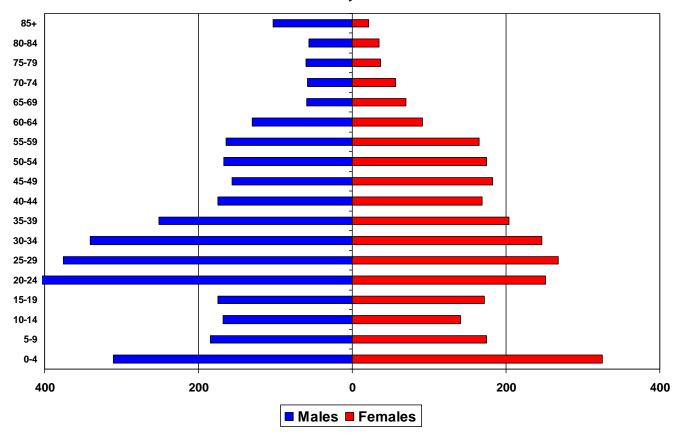
G.H. Reid Elementary 2010 Census



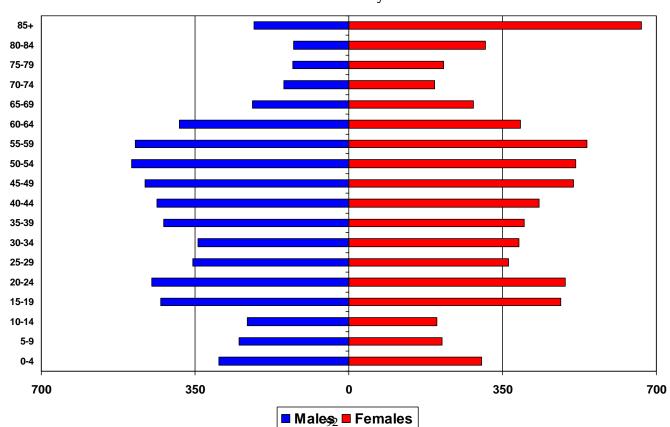
**Ginter Park Elementary 2010 Census** 



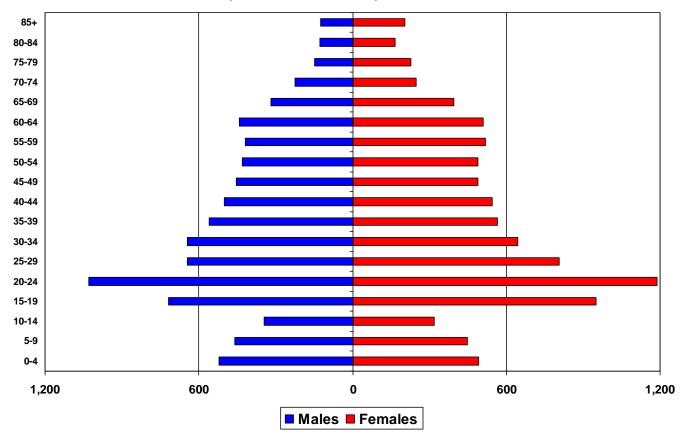
**Greene Elementary 2010 Census** 



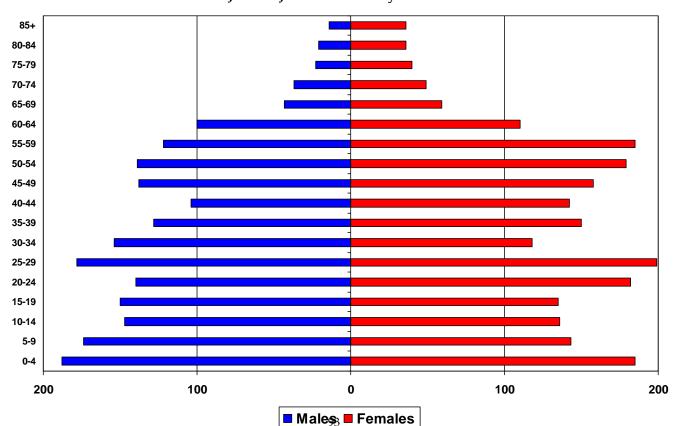
## **Linwood Holton Elementary 2010 Census**



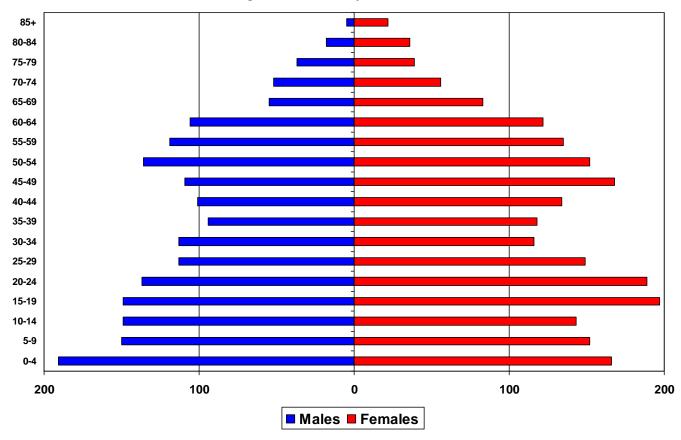
Mary Munford Elementary 2010 Census



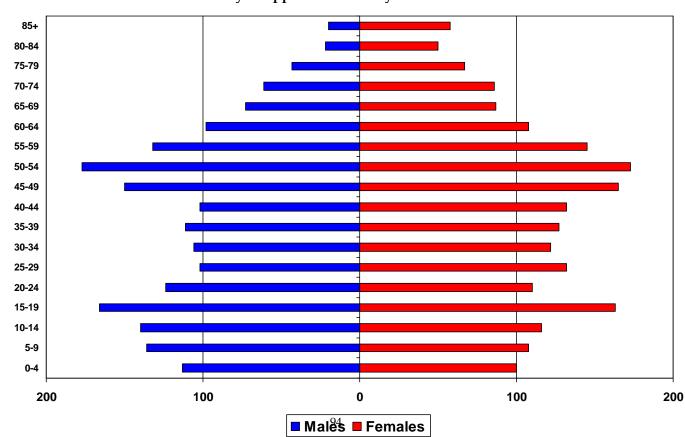
Miles Jerome Jones Elementary 2010 Census



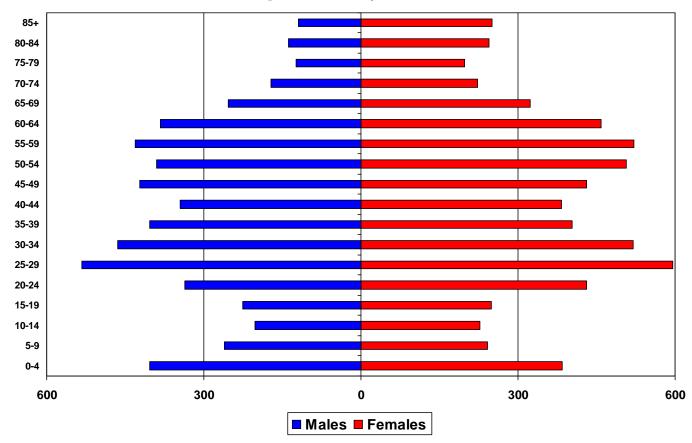
Oakgrove Elementary 2010 Census



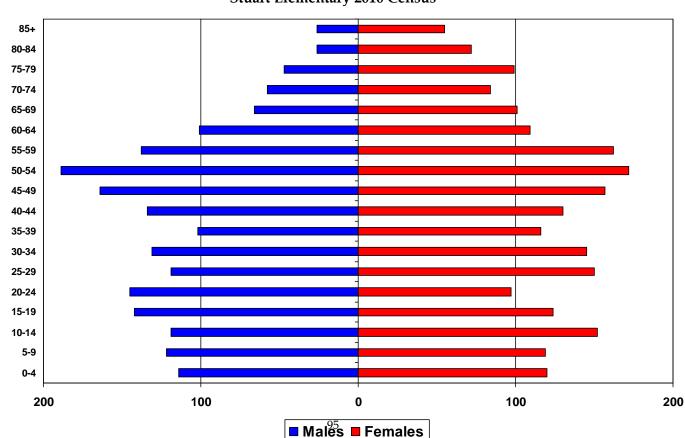
**Overby Sheppard Elementary 2010 Census** 



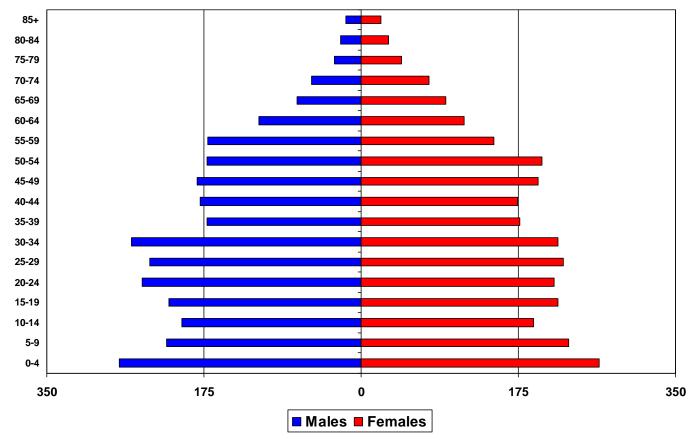




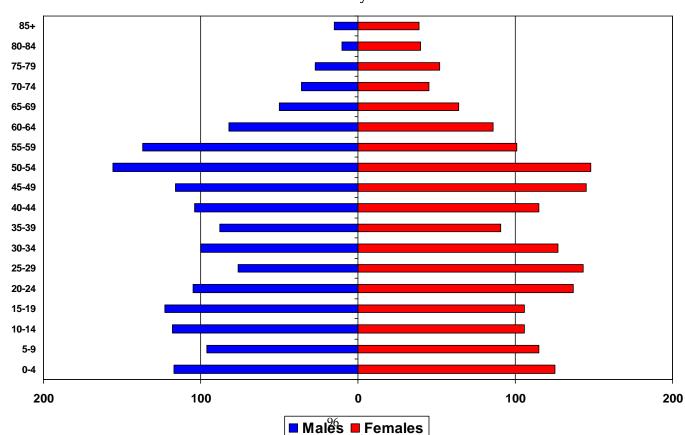
## **Stuart Elementary 2010 Census**

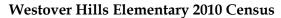


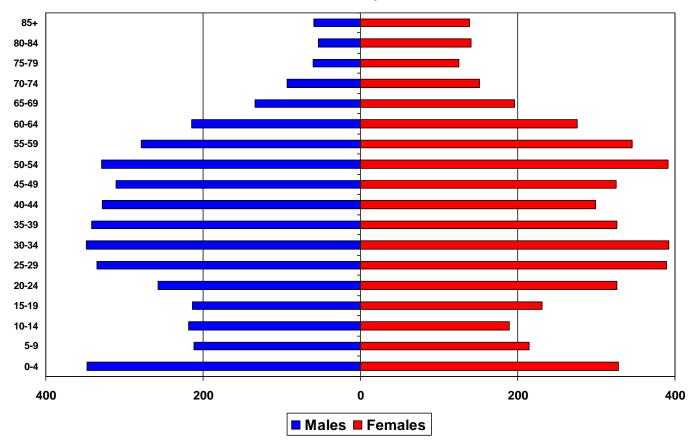




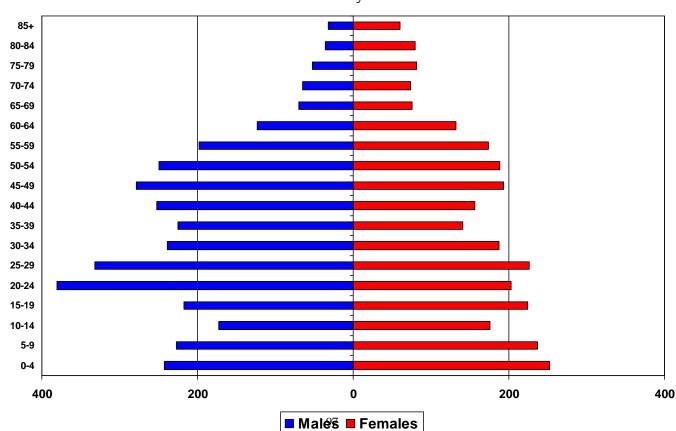
### **Swansboro Elementary 2010 Census**







### **Woodville Elementary 2010 Census**





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